PERCEIVED FAIRNESS OF AND SATISFACTION WITH
EMPLOYEE PERFORMANCE APPRAISAL

A Dissertation

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by
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ABSTRACT

Employee performance appraisal is one of the most commonly used management tools in the United States. Over 90 percent of large organizations including 75 percent of state employment systems require some type of annual performance appraisal (Seldon, Ingraham & Jacobson, 2001). Performance appraisal is one of the most widely researched areas in industrial/organizational psychology (Murphy & Cleveland, 1993). However, the traditional research agenda has done little to improve the usefulness of performance appraisal as a managerial tool.

Recent research has moved away from studies of rater accuracy and psychometric measures to themes of employee reactions towards performance appraisal as indicators of system satisfaction and efficacy. Employee perception of fairness of performance appraisal has been studied as a significant factor in employee acceptance and satisfaction of performance appraisal.

This study investigated employee reactions to fairness of and satisfaction with an existing performance appraisal system utilizing a hypothesized four-factor model (Greenberg, 1993) of organizational justice as the theoretical basis. The underlying hypothesis was that the conceptualized four-factor model, which differentiated between the constructs of interactional and procedural justice, would best represent the underlying factor structure of the data.

Data were obtained via a survey questionnaire from 440 participants from two organizations that were part of a large public employment system. Ten multi-item scales
representing four factors of organizational justice and performance appraisal fairness and three scales indicating satisfaction were included.

The findings of the study indicated that respondents perceived the performance appraisal system was to be fair as indicated by their agreement with 9 of the 10 scales used to measure reactions to fairness. The respondents also indicated their relative satisfaction with their most recent performance appraisal rating and with their supervisor. Less satisfaction (although not dissatisfaction) was indicated with the performance appraisal system overall.

The conceptualized four-factor model was not found to represent the underlying factor structure substantially better than alternative plausible three-factor models. The best fit three-factor model, however, provided some support for the differentiation between procedural and interactional organizational justice factors, which is a distinction that has been debated in the organizational justice literature.
CHAPTER 1
STATEMENT OF PROBLEM

Introduction

Employee performance appraisal, whereby a superior evaluates and judges the work performance of subordinates, is one of the most common management practices utilized in organizations in the United States. Over 90 percent of large organizations employ some performance appraisal system and over 75 percent of state employment systems require annual performance appraisal (Locker & Teel, 1988; Murphy & Cleveland, 1991; Seldon, Ingraham & Jacobson, 2001). The widespread use of performance appraisal can be attributed to the belief by many managers and human resource professionals that performance appraisal is a critically needed tool for effective human resource management and performance improvement (Longenecker & Goff, 1992). The assumption appears to be that an effectively designed, implemented, and administered performance appraisal system can provide the organization, the manager, and the employee with a plethora of benefits (Cascio, 1987; Coens & Jenkins, 2000).

In spite of its widespread use, or perhaps because of it, the practice of formal performance appraisal continues to come under considerable scrutiny and criticism. Performance appraisal is one of the most widely researched areas in industrial/organizational psychology (Murphy & Cleveland, 1991.) Researchers have developed and practitioners have implemented various changes to the evaluation criteria, rating instruments, and appraisal procedures in an effort to improve the accuracy and perceived fairness of the process (Banks & Murphy, 1985). However, in spite of the attention and resources applied to
the practice, dissatisfaction with the process still abounds and systems are often viewed by employees as inaccurate and unfair (Church, 1985).

**Evaluation of Performance Appraisal Efficacy**

Widespread frustration and dissatisfaction with performance appraisal has challenged researchers and practitioners in both the private and public sectors to evaluate the effectiveness of performance appraisal systems. Evaluation of the success of a performance appraisal system is recommended as part of the system implementation and management process. However, comprehensive research of the evaluation of performance appraisal system in a field setting is scarce. Murphy and Cleveland (1991) advise that problems with current methods for evaluating performance appraisal systems represent some of the most practical problems facing practitioners. Traditional approaches to evaluating performance appraisal systems have not adequately considered the complex personal, interpersonal, and organizational factors that affect the efficacy of performance appraisal in the organization setting (Mohrman & Lawler, 1983; Murphy & Cleveland, 1991). A significant amount of performance appraisal research has focused on the rater and evaluation of rating accuracy, which is often studied in an isolated context, generally in a laboratory setting. Extensive research has concentrated on the cognitive processes of the rater and psychometric measurements of performance appraisal. This research agenda has done little to improve the usefulness of performance appraisal as a managerial decision-making tool (Banks & Murphy, 1985; Landy & Farr, 1980; Napier & Latham, 1986).

The traditional research themes of rater accuracy, psychometric measures, and technical considerations have recently been expanded to include organizational acceptance, employee attitudes toward the organization, and the performance appraisal system and
employee satisfaction as key indicators of performance appraisal efficacy (Cleveland & Murphy, 1992; Murphy & Cleveland, 1991; Tziner, Murphy & Cleveland, 2001). Murphy and Cleveland (1995) suggested that employee reaction to appraisals is a class of neglected criteria that should be considered in evaluating the success of a system. Bernardin and Beatty (1984) also suggested that employee reactions to a performance appraisal system are usually better indicators of the overall viability of a system than the more narrow psychometric indices. A performance appraisal system can be psychometrically sound in design and construction but still wholly ineffective in practice due to resistance or lack of acceptance on the part of users. Thus, the effectiveness of a system is particularly contingent on the attitudes of the system users, both raters and ratees (Roberts, 1990).

The literature indicates that there are many factors to consider in the evaluation of performance appraisal including employee attitudes towards variables such as perceptions of fairness. Bretz, Milkovich and Read (1992) indicate that the most important performance appraisal issue faced by organizations is the perceived fairness of the performance review and the performance appraisal system. Their findings suggested that most employees perceive their performance appraisal system as neither accurate nor fair. Skarlicki and Folger (1997) suggest that the appraisal process can become a source of extreme dissatisfaction when employees believe the system is biased, political, or irrelevant. In general, research indicates that perceptions of fairness arise from consideration of the outcomes received (outcome fairness); the procedures used to determine those outcomes (procedural fairness); and the way in which the decision-making procedures were implemented and explained (interpersonal fairness) (Smither, 1998). This description of the components of fairness draws heavily on the research and literature in the area of organizational justice.
Fairness in organizations has been studied extensively by researchers in the field of organizational justice. Organizational justice theory has been applied to many organizational systems and provides a theoretical basis to explore the complexities of performance appraisal more thoroughly.

**Organizational Justice Theory**

Organizational justice may be defined as the study of fairness at work (Byrne & Cropanzano, 2001). Organizational justice researchers have reached general agreement that fairness can be divided into two primary types with a third, less clearly defined type often proposed. The first commonly accepted type of justice is referred to as "distributive" justice. Distributive justice considers the fairness of the outcomes of a particular decision. "Procedural" justice, the second type, is generally defined as the fairness of the processed that lead to the outcome. These two areas form the foundation for the majority of research conducted in the field in the last twenty years (Byrne & Cropanzano, 2001). Research indicates that people will accept a certain amount of unfairness in distribution if they perceive that the process by which the distribution decisions were made is fair. A third type of justice is often referred to as "interactional" justice. Bies and Moag (1986) defined interactional justice as the fairness of the interpersonal treatment that one receives at the hands of an authority figure during enactment of organizational processes and distribution of outcomes. The interactional justice concept has been included as an interpersonal aspect of procedural justice and also as a distinct construct along with procedural and distributive justice (Skarlicki & Folger, 1997).

Greenberg (1993b) emphasized the need to more fully consider the social determinants of fairness that were not recognized by the prevailing emphasis on the structural
aspects of outcome of distributions and procedures. He proposed a taxonomy of justice classes formed by cross-cutting the two commonly accepted categories of justice, procedural, and distributive, with two focal determinants, social and structural. The distinction between social and structural determinants is based on the immediate focus of the just action (Greenberg, 1993). Structural determinants reflect the situation whereby justice is sought by focusing on the environmental context in which the event occurs and ensures fairness by structuring a decision-making context. The social determinants of justice focus on the treatment of individuals and help ensure fairness by focusing on the interpersonal treatment one receives. Greenberg's four proposed classes of justice include: systemic (structural-procedural); configural (structural-distributive); informational (social-procedural); and, interpersonal (social-distributive).

The concepts of procedural and distributive justice are relatively well accepted in the study of organizational justice. However, researchers have not agreed on the integration of the social, interactional, or interpersonal aspects of justice into a commonly accepted model of organizational justice. Researchers have proposed a variety of models ranging from the two-factor distributive and procedural factor model excluding interactional type justice to two and three factor models incorporating interactional justice as part of procedural justice or as a stand alone component. Greenberg's four-factor model is an additional proposition which may help researchers and practitioners in sorting through the complex issues of performance appraisal.

**Organizational Justice Theory and Performance Appraisal**

Greenberg (1986a) was one of the first to apply organizational justice theory to performance evaluation. His basic research question focused on what makes a performance
appraisal appear to be fair. He investigated if it was what one receives (rating or other outcome) or how it is decided that makes an appraisal seem fair. Greenberg's (1986) work supported earlier research by Landy, Barnes, and Murphy (1978) which showed that employees were more likely to accept an appraisal system and believe that their performance was rated fairly under certain conditions. Landy and Farr (1980) generalized that a fair evaluation is one that contains certain procedural elements regardless of the outcomes of the evaluations themselves.

Folger, Konovsky and Cropanzano (1992) used a "due process" metaphor to extend the application of justice to performance appraisal. Three essential factors including adequate notice, fair hearing, and judgment based on evidence were used to describe a procedurally fair system. Subsequent work by Taylor, Tracy, Renard, Harrison, & Carroll (1995) showed that the due process model is consistent with the procedural justice theoretical model.

Other justice research related to performance appraisal has found relationships between interactional justice and organizational citizenship (Moorman, 1991) and satisfaction and acceptance of performance appraisal (Roberts & Reed, 1996).

Recent research has attempted to clarify the organizational justice literature and integrate the various factors related to performance appraisal to more fully explain employees' perceptions of fairness concerning performance appraisal. Greenberg's (1993) proposed four-factor model as applied to performance appraisal may be a way to further evaluate the complex phenomena of performance appraisal. Each of the four categories of the taxonomy can be used to address a specific aspect of an organization's performance appraisal system. There is limited research indicating that the four-factor model can represent
the perceptions of employees regarding the fairness of performance appraisal (Thurston 2001).

**Statement of Problem**

Performance appraisal in American organizations remains a widespread and common practice despite documented criticism of the process by practitioners and researchers alike. Exhaustive research has been conducted on a range of related topics with limited advances in the understanding and practice of performance appraisal.

Lack of efficient ways to evaluate performance appraisal systems within organizations has discouraged advances in theory related to performance appraisal as an organizational phenomenon. However, studying individual variables has proved so inadequate at explaining the intricacies of performance appraisal that researchers are attempting more comprehensive evaluation techniques. Attitudes and perceptions of performance appraisal by participants within the context of the organization in which the process operates are now being conducted.

The literature suggests relative agreement regarding the structural and procedural components of a “well-designed” performance appraisal system. Many organizations have implemented systems which are based on accepted practices and procedures only to have them rejected by the users. Clearly there is more to an effective performance appraisal system than a technically sound rating format and well defined policies and procedures.

There is however, no commonly accepted method or efficient approach to evaluating the effectiveness or success of a performance appraisal system based on a set of well-defined variables. Identifying and organizing the most important variables in performance appraisal has proved to be a challenging task to researchers and practitioners. Fairness however, is one
variable that has been indicated to be a key component in the ultimate success of performance appraisal systems. Evaluating appraisal systems using a theoretical foundation drawn from organizational justice offers researchers the opportunity to examine how the fairness of different aspects of performance appraisal may affect the ultimate success of such organizational systems.

**Purpose**

The purpose of this study was to measure perceptions of fairness of and satisfaction with performance appraisal using Greenberg's hypothesized four-factor of organizational justice as a theoretical framework. Better understanding of the perceptions of the fairness based on the concepts of systemic, configural, informational, and interpersonal justice of performance appraisal and related employee reactions to such systems should provide decision makers with more specific information needed to improve the effectiveness of the system in achieving organizational goals. Multi-item scales based on the research of performance appraisal effectiveness and fairness were utilized to measure individuals' perceptions of the extent to which fair processes and interactions are manifested in an organization's performance appraisal system.

The second goal of the study was to test the theoretical structure of Greenberg’s four-factor model of justice using the scales designed to measure perceptions of fair appraisal practices. The scales were allocated across Greenberg's (1993) taxonomy of justice perceptions that has been proposed to be a theoretical model that best integrates the various justice factors into a single model (Thurston, 2001).

The study was conducted in a large state government employment system located in the southern United States in the spring of 2003. Two separate agencies were selected for the
study. Both agencies have used the same performance appraisal process since it was introduced as a mandatory requirement by the state civil service management division in 1997. The agencies have significantly different missions and work processes and employ different classifications of employees; one is predominantly technical and scientific with many professional and clerical positions while the other is a health care provider. The oversight for the statewide performance appraisal system is maintained by the central civil service management department but each individual organization is responsible for implementing the system. The only measurement of the performance appraisal system to this point has been the determination of the rate of usage of the system.

**Research Objectives**

The following research objectives will be explored in guiding this researcher in addressing the research problem:

1. Describe employees of selected publicly funded organizations that utilize a state civil service employment system on the following selected personal demographic characteristics:
   - Age
   - Gender
   - Ethnic Group
   - Job classification defined by the EEOC Codes
   - Length or tenure in the present position (or with the present organization)
   - Highest level of education completed
• Whether or not the employee has supervisory responsibility and functions as a rater in the performance appraisal system.

2. Determine the satisfaction with the performance appraisal system currently being used as perceived by the employees of selected public funded organizations that utilize a state civil service system as measured by the reactions to the system, to the most recent rating and to the rater using the following scales: “Reactions to the PPR”; “Reactions Toward Your Last PPR Performance Rating” and “Reaction Toward Your Supervisor.”

3. Determine the fairness and justice of the performance appraisal system currently being used, as perceived by the employees of selected public funded organizations that utilize a state civil service employment system, as measured by ten scales representing factors of organizational justice which were based on Greenberg's four-factor taxonomy of justice (Thurston, 2001).

4. Determine if a relationship exists between the fairness and justice of the performance appraisal system currently being used as perceived by the employees of selected publicly funded organizations that utilize a state civil service employment system and the following selected personal demographic characteristics:

- Age
- Gender
- Ethnic Group
- Job classification defined according to the EEO codes
- Length or tenure in the present position (or with the present organization)
Highest level of education completed

5. Compare the fairness and justice of the performance appraisal system currently being used as perceived by the employees of selected publicly funded organizations that utilize a state civil service system as measured by the scales organizational justice based on Greenberg's (1993) four-factor taxonomy of justice by whether or not the employees report that they have supervisory responsibilities.

The following objectives of the study were established as hypotheses based on the available performance appraisal and organizational justice literature and Greenberg's 1993 four-factor taxonomy of organizational justice.

1. The ten scales of organizational justice as applied to performance appraisal will form four distinct constructs which conform to Greenberg's (1993) four factor taxonomy of organizational justice with data collected from the employees of selected public funded organizations that utilize a state civil service employment system and a standardized performance appraisal system.

2. A positive relationship will exist between the scales measuring configural justice (structural-distributive form) and satisfaction with the performance appraisal system currently being used as perceived by employees of selected public funded organizations that utilize a state civil service employment system as measured by the scales “Reactions Toward the Most Recent PPR Performance Rating” and “Reactions to the PPR”.

3. A positive relationship will exist between the scales measuring interpersonal justice (social-distributive) and satisfaction with the performance appraisal system currently being used as perceived by the employees of selected public funded organizations that
utilize a state civil service employment system as measured by the scale “Reactions Toward Your Supervisor”.

4. A positive relationship will exist between the scales measuring informational justice (social-procedural) and satisfaction with the performance appraisal system currently being used as perceived by the employees of selected publicly funded organizations that utilize a state civil service employment system as measured by the scale “Reactions Toward Your Supervisor.”

5. A positive relationship will exist between the scales measuring systemic justice (structural-procedural form) and satisfaction with the performance appraisal system currently being used as perceived by the employees of selected publicly funded organizations that utilize a state civil service employment system as measured by the scale “Reaction to the PPR”.

CHAPTER 2
REVIEW OF RELATED LITERATURE

Introduction

This chapter served as the foundation for the development of this study. An overview of the extensive historical research related to performance appraisal is presented. Application of the concepts of organizational justice as a way to understand the dynamics of performance appraisal and to aid in the evaluation of performance appraisal systems is addressed.

Definition and Description of Performance Appraisal

Performance appraisal is a process by which a superior evaluates and judges the work performance of a subordinate. Performance appraisal systems include the processes and procedures involved in implementing, managing, and communicating the events involved in performance appraisal. In many cases it is a formal process and is a part of the personnel management policy.

Numerous organizations employ a formal or informal assessment system that measures employee performance and contribution (Carroll & Schneier, 1982). Coens and Jenkins (2000) suggest that performance appraisal is a mandated process in which, for a specified period of time, all or a group of an employee's work behaviors or traits are individually rated, judged, or described by a rater and the results are kept by the organization. Karol (1996) considered performance appraisal to include a communication event scheduled between a manager and an employee expressly for the purposes of evaluating that employee's past job performance and discussing relevant areas for future job performance. DeNisi, Cafferty, and Meglino (1984) indicated that performance appraisal is an exercise in social
perception and cognition embedded in an organizational context requiring both formal and implicit judgment.

A variety of components may be included in the performance appraisal process. Landy and Farr (1980) presented a model of performance appraisal that included 13 interacting factors: position characteristics, organization characteristics, the purpose of the rating, the rating process, scale development, the rating instrument, rater and ratee characteristics, the observation and storage of performance data, the retrieval and judgment of that performance, analysis of this information, performance description and in the end, personnel action. According to Mohrman, Resnick-West and Lawler (1989) there are four activities in the performance appraisal cycle in organizations: 1) defining what performance is or should be; 2) measuring and evaluating performance; 3) feeding information about that performance back to the individual; and 4) providing information to other organizational systems that use it. Latham and Wexley (1981) listed similar requisite components but added a review of legal requirements, development of an appraisal instrument, selection and training of observers, and praise or reward for performance.

Regardless of the definition or the specific components included, performance appraisal in most organizations is formal, structured, and required. The process is generally defined to include an interview between the rater and the ratee as well as performance documentation required by the formal evaluation system. One descriptor left out of most definitions is that performance appraisal is often dreaded by participants. Folger and Lewis (1993) suggest that performance appraisals typically engender the same degree of enthusiasm as paying taxes.
Performance Appraisal in American Organizations

The importance of the performance appraisal process or system is underscored by the sheer number of U.S. organizations utilizing the process in one form or another. The number of businesses conducting formal performance appraisal has steadily increased throughout this century. Surveys indicate that between 74 to 89% of firms conduct formal performance appraisals (Murphy & Cleveland, 1991). A 1987 survey of more than 300 organizations belonging to the Personnel and Industrial Relations Association of Southern California examined appraisal trends in private industry and compared the results with those of a similar survey conducted in 1977. Results showed that 94 percent of organizations had formal appraisal systems, as compared with 89 percent in 1977. In both years appraisals were most often used to make salary decisions, to improve individual performance, and to provide feedback to employees (Locker & Teel, 1988).

This percentage is similar for public organizations as well. A recent survey of human resource professionals in state governments indicated that over 75% of the state employment systems required an annual formal appraisal. Eleven states actually required supervisors to evaluate their staff twice a year and several utilized a process, which includes a series of planned meetings (Roberts, 1995). Only Rhode Island reported no required performance appraisal system (Seldon, Ingraham, & Jacobson, 2001).

Another study by England and Pearle (1987) of non-managerial performance appraisal systems in the municipal public sectors found that 86 percent of 142 municipal governments appraised their employee's performance on an annual basis.

The results of a major survey distributed in 1998 to members of the International Personnel Management Association (IPMA) and American Society for Public Administration
suggested that the current and future importance of performance appraisal in the public sector will not diminish. The intent of the survey, conducted in 1998, was to gauge the respondent's perceptions on the relative importance of various personnel techniques, activities and values. Respondents predicted that the widespread use of performance appraisal will continue, ranking it first in importance among human resource management issues at the time of the survey and in future years (Hays and Kearny, 2001).

**Dissatisfaction with Performance Appraisal**

In spite of the current ubiquitous use of performance appraisal systems and its perceived importance in the future there is considerable contention over its efficacy and usefulness. Surveys through the years have indicated relative lack of satisfaction towards the effectiveness of performance appraisal systems in both private and public organizations. Bricker (1992) reported survey results indicating that just 20 percent of American companies were very satisfied with their performance review process. A 1990 Industry Week survey of readers indicated that only 18 percent responding that their reviews were very effective. This was down from 20 percent in 1987. Thirty-one percent of the respondents found reviews to be not very effective or a waste of time (Verespej, 1990). A Wyatt Company survey of 900 companies found that only ten percent of companies indicated satisfaction with their employee evaluation programs (Small Business Report, 1993). Thirty percent were dissatisfied and 60 percent were not convinced one way or another. A 1997 nationwide survey of human resource professionals by the Society for Human Resource Management found that only five percent of the respondents were very satisfied with their organization’s performance evaluation system and that 42 percent were dissatisfied to some extent (Barrier, 1998).
It should be noted that most of these figures were obtained from surveys often completed by human resource professionals and other organizational managers and do not reflect any rigorous evaluation of performance appraisal processes or systems.

**Overview of Past Research and Literature**

The amount of research regarding performance appraisal is vast. However, the limitation of much of this research to the advancement of the understanding or practice of performance appraisal is generally acknowledged (Latham & Lee, 1986; Murphy & Cleveland, 1991). Prior to the early 1980's the majority of theoretical and empirical studies focused on improving the psychometric characteristics of the rating instrument in an effort to reduce the subjectivity inherent in performance ratings (Feldman, 1981). Due in part to the emphasis on psychometric aspects, the development of a “better” rating scale format that was valid and reliable received a great deal of attention (Woehr & Miller, 1997). Research focusing on rating scale format and development peaked in the 1960’s and 1970’s with the development of several new formats including the Behavioral Observation Scale (BOS), the Behaviorally Anchored Rating Scale (BARS) and the Mixed Standard Scale. Other popular and related research topics included training raters to reduce rating errors and improve observational skills and developing performance appraisal practices. Research examining the efficacy of the different rating scales format generally indicated that ratings were not affected by changes in the rating scale format (Woehr & Miller, 1997). According to Arvey and Murphy’s (1998) review of the research, there were literally hundreds of studies between 1950 and 1980 on the different types of rating scales; of rating versus ranking; and ways of achieving ratings that were objective measures of performance.
Landy and Farr (1980) published a highly critical and influential review evaluation of the performance appraisal research. In this review they called for a moratorium on rating format research and attempted to redirect research to other areas such as understanding the rater and the process in an organizational context. Landy and Farr (1980) characterized the abundance of studies in the following categories: “roles” or characteristics of the rater and rate; the “vehicle” or rating format and form; the context of the rating including its use; and, and the rating process which dealt with data analysis and rater training.

The influence of Landy and Farr (1980) and Feldman (1981) resulted in a change of focus away from the rating scale format and rater training to understanding the rater as a decision maker who processes information and social cues. Research in the 1980’s and early 1990’s focused on raters and the accuracy of ratings and judgments and the application of knowledge about the judgment process in the development of performance appraisal systems.

According to Ilgen, Barnes-Farrell and McKellin (1993) the “rater process perspective” includes three critical sets of operations 1) acquisition of information about those to be evaluated; 2) organization and storage of this information in memory; and 3) retrieval and integration of the information in a fashion that leads to the recording of an evaluation of the person being appraised. Researchers borrowed heavily from basic psychological research in cognitive psychology and social cognition to address the three process domains described above and to develop theories of the performance appraisal process (Denisi, 1984; Feldman, 1981, Ilgen & Feldman, 1983).

Other research included ratee and rater characteristics such as race, gender and likeability. Rater attributes including race, cognitive style and knowledge of the job to be rated were examined. Rating scale accuracy continued to be studied and the characteristics
of the setting in which appraisal occurs such as the purpose of appraisal, rater training and other factors were investigated (Ilgen, Barnes-Farrell and McKellin, 1993).

Research on performance rating accuracy and the development of accuracy criteria was common in the 1980’s. Research focused on common psychometric biases, called rating errors, such as leniency, central tendency and halo, with the assumption that these implied a lack of accuracy (Ilgen, Barnes-Farrell, & McKellin, 1993). It was assumed that decreasing the biases increased accuracy. Researchers argued that this assumption was not necessarily true in that bias-free ratings were not necessarily more accurate (Hulin, 1982; Murphy & Balzer, 1989; Roch, 1997). Research on accuracy shifted from rater errors to discrepancy between ratings and some standard of performance.

Research of the performance appraisal process during the 1980’s contributed a number of key ideas to the literature including a heightened awareness of the importance of observation in the appraisal process and how knowledge obtained by raters is utilized. The research of the 1980’s also helped to clarify or correct some assumptions about performance appraisal such as the belief that rating errors as commonly defined were evidence for rating errors when in fact the research indicated that there may not be resulting inaccuracies (Murphy & Balzer, 1989; Smither & Reilly, 1987). Another contribution related to the use of performance appraisal ratings. The context in which the ratings were obtained and the beliefs about the use of such rating were found to influence the results. Researchers further argued that ratings should only be used for those purposes understood by the raters at the time of the rating (Murphy, Balzer, Kellem & Armstrong, 1984, Zedeck & Cascio, 1982).

Ilgen, Barnes-Farrell and McKellin (1993) acknowledged these contributions but stated that the overall impact to the improvement of performance appraisal practice had been
limited. Like Landy and Farr in 1980, they called for a redirection of research efforts away from demonstrations of cognitive effects towards the investigation the content of cognitive variables, the identification of factors that influence these variables and the design of appraisal systems that incorporate cognitive principles.

More recent research into performance appraisal has emphasized process and structural characteristics that influence the attitudes and affective reactions of system participants in addition to psychometric characteristics. Murphy and Cleveland (1991; Murphy & Cleveland, 1995) suggest that researchers should consider the rating context before attempting to analyze or evaluate the effectiveness of ratings or rating systems. Research has included measures of employee attitudes toward performance appraisal and system acceptance and rater and ratee satisfaction in the appraisal process (Roberts, 1990). Bernardin and Beatty (1984) suggested that relative measures of the attitudinal kind may ultimately prove to be better measure and predictors of rating validity than such traditional psychometric variables as leniency, halo, and discriminability. A performance appraisal system can be psychometrically sound in design and construction but still wholly ineffective in practice due to resistance or lack of acceptance on the part of users. Thus, the effectiveness of a system is particularly contingent on the attitudes of the system users, both raters and ratees (Roberts, 1990).

Bretz, Mikovich, and Read (1992) generalized that research in the late 1980's and early 1990's was heavily weighted toward cognitive process issues. Ratee and rater personal characteristics and rating errors and accuracy were also researched. The source of appraisal, appraisal feedback mechanisms, rater training, and performance appraisal format were found to be studied frequently.
Other empirical research has focused on the performance appraisal process and the factors that influence the communication and behaviors exhibited by the raters and ratees during evaluation. Most of these studies are in experimental settings and not in the field (Karol, 1996).

While theoretical research on performance appraisal continues to evolve, practical literature has focused primarily on improving the performance appraisal process, making the review interview more positive, improving the contribution of the employee to the process, emphasizing goal-setting and applying procedural improvements (Karol, 1996). Professional journals are filled with articles discussing performance appraisal practices in various organizations under varying conditions. Case studies and "how to" articles are common.

Arvey and Murphy (1998) indicate that the literature indicates a substantial gap between research and practice in performance appraisal. According to these researchers the gap between research and practice was apparent in the 1989’s when many studies were conducted in the laboratory and focused on discrete variables of cognitive processing in appraisal and evaluation.

Much of the past research has focused on the individual as related to the act of performance appraisal as opposed to performance appraisal as a system within the larger context of an organization. More recent research has investigated performance appraisal in a more comprehensive and organizational context.

**Approaches to Evaluating Performance Appraisal**

Extensive systematic research has not been conducted on the evaluation of the success or efficacy of new or existing performance appraisal systems in an organizational context. Evaluation of the success of a performance appraisal system is recommended as part
of the system implementation and management process. However, comprehensive research of the evaluation of performance appraisal system in a field setting is scarce. This may be due in part to the complex nature of the systems involved and in selecting proper evaluation criteria. Murphy and Cleveland (1991) advise that the effectiveness of all human resource systems including performance appraisal need to be evaluated. They indicate that problems with currently available methods for evaluating performance appraisal systems represent some of the most pressing problems facing practitioners. Bernardin, Hagan, Kane and Villanova (1998) also suggest that the practice of evaluating performance is inadequate.

Researchers have identified components that suggest a greater likelihood successful performance appraisal system than if these same components were absent. Mohrman, Resnick-West and Lawler (1989) state that the following key items are part of an appraisal system: Appraisal tools and methods; the degree of fit between other features of the organization and the appraisal system; the system design; the proper introduction of the system; and, training of individual system users. The authors state the performance appraisal process must be designed to match the organization's goals and the type of work that is performed. They believe that one of the most critical factors in effective performance appraisal is clearly defining the purpose of the appraisal system. Possibilities include monetary compensation, career planning, documentation of staffing changes, work load evaluation, counseling and development and training.

In their description of a complete appraisal system, Mohrman, Resnick-West and Lawler (1989) include the following components: 1) two performance appraisal cycles that deal with immediate feedback and long-term career issues; 2) a decision about who defines performance; 3) how performance will be measured; 4) who will measure performance; and
5) what method will be used to gather performance information; and 6) effective feedback that is timely correctly and delivered by the appropriate person. Appraisals should be timed so that they coincide with job characteristics and avoid peak periods of activity. The performance appraisal system needs support from top management to generate the requisite commitment from middle managers. An appeal process for employees to question or challenge their evaluation results lends credibility to the appraisal system.

Summary of the scholarship (Bernardin & Beatty, 1984; Landy & Farr, 1983; Latham & Wexley, 1981; Lawler, Mohrman, & Resnick, 1984; Murphy & Cleveland, 1995) points towards the following five areas as measures of an efficacious performance appraisal system:

- Determines pay; explains and communicates pay decisions.
- Provides the subordinate with development information and support.
- Fosters mutual task definition and planning of future work goals.
- Documents and recognizes subordinate's performance
- Allows the subordinate to provide feedback about feelings, supervision and definition of work.

Other variables that may influence performance system effectiveness include the type of performance standards employed (Bernardin & Beatty, 1984; Landy & Farr, 1983; Latham & Wexley, 1981; Roberts, 1990), the frequency of evaluation (Bernardin & Beatty, 1984); the presence of written administrative procedures; and existence of an appeals process (Cascio & Bernardin, 1981; Greenberg & Tyler, 1987).

Murphy and Cleveland (1991) state that when the following criteria are met, performance appraisals are most likely to be perceived by employees as accurate and fair:
1) Appraisals are conducted frequently;
2) There is a formal system of appraisal;
3) Supervisors have a high degree of job knowledge;
4) Ratees have an opportunity to appeal ratings;
5) Performance dimensions are seen to be highly relevant;
6) Action plans are formed for dealing with present weaknesses; and
7) The organizational climate is cooperative rather than competitive.

Martin and Bartol (1998) discuss the need to monitor a performance appraisal system to keep it responsive to the needs of the organization. The major actions required to maintain a performance appraisal system include three major categories: controlling the system; monitoring the system; and furnishing feedback to those who use the system. Control of the system includes the more technical aspects of the system such as rating techniques, rating periods, rater training, and development of performance standards. Monitoring the system can include a review of the quality of performance standards; evaluation of the actual conduct of the appraisal process and interview; and, analysis of the intended, perceived and actual use of the system. Other factors in monitoring the system include review of the actual quality of ratings to check for rater biases, inconsistencies, rating inflation and investigation for any adverse impact as a result of the system. The third primary area to monitor is that of the amount and quality of feedback generated as part of the performance appraisal process.

Murphy and Cleveland (1991) maintain that the psychometric indices and rater error measures most often used to evaluate ratings are not adequate criteria for evaluation of performance appraisal system. As an alternative they suggest: 1) developing information on employees from a variety of sources and maintaining adequate performance documentation
for review; 2) developing methods for measuring the accuracy of ratings 3) determine the aspects of accuracy that are most relevant to the various uses of performance appraisal; 4) determining the conditions under which so-called rater errors are beneficial versus harmful; 5) developing practical methods for establishing indifference curves among qualitatively different outcomes of appraisal; 6) developing methods for monitoring changes in the value of an organization's members that will necessitate changes in the appraisal system; 7) determining whether reaction criteria are important and 8) determining whether utility estimates provide useful and credible information.

In the book Performance Appraisal on the Line, DeVries, Morrison, Schullman and Gerlach (1984) make the case for evaluating performance appraisal systems based on a ratio of cost to potential outcomes. Costs include that of system development, system introduction and system maintenance. Major outcomes include meeting the intended goals of the system and achieving organizational acceptance. One of the most difficult aspects of assessing (or creating) a performance appraisal system is to identify a finite set of appropriate goals for the system. They also state the need for informed participants at all levels throughout the organization to know why and how they are to do performance appraisal.

Mohrman and Lawler (1983) suggest that researchers should concentrate on how performance appraisal systems are perceived by organizational members to improve performance appraisal accuracy. Further, Mohrman and Lawler (1983) suggest that organizations examine the uses of performance appraisal information to determine if the uses and functions are conducive to accurate performance appraisal.

Giles and Mossholder (1990) argue that while the context in which appraisal occurs has been designated as a source of considerable influence in the appraisal process, relatively
little research has been conducted on the environmental issues. The researchers attempted to extend the development of measures that assess contextual aspects of performance appraisal; to investigate relationships between system contextual variables and employee reactions to performance appraisal; and, to assess the extent to which system contextual variables were related to employee satisfaction. The study confirmed that commonly used reaction scales of fairness, satisfaction, perceived utility and perceived accuracy did indeed represent appraisal reactions.

Murphy and Cleveland (1995) referred to employee reaction to appraisals as one class of neglected criteria that might be considered in evaluating performance appraisal systems. Bernardin and Beatty (1984) suggested that employee reactions to performance appraisal systems are usually better indicators of the overall viability of a system than the more narrow psychometric indices such as leniency and halo.

According to Keeping and Levy (2000) employee reactions toward performance appraisal may be considered important for a number of reasons. First, reactions are of great interest to practitioners. Second, while reactions have been theoretically linked to determinants of performance appraisal success and acceptance they have been overlooked in the research. These issues are both within the context of the gap between research and practice that has been noted in the performance appraisal literature by a number of researchers including Banks and Murphy (1985); Bretz, Mikovich and Read (1992); Ilgen, Barnes-Farrell and McKellin (1993); and Smither (1998).

Researchers have suggested that reaction to performance appraisal is critical to the acceptance and use of a performance appraisal system (Bernardin & Beatty, 1984; Cardy & Dobbins, 1994; Murphy & Cleveland, 1995). Reactions may even contribute to the validity
of a system (Ostroff, 1993). Cardy and Dobbins (1994) suggest that “with dissatisfaction and feelings of unfairness in process and inequity in evaluations, any performance appraisal system will be doomed to failure” (p. 54). Murphy and Cleveland (1995) stated that “reaction criteria are almost always relevant, and an unfavorable reaction may doom the carefully constructed appraisal system” (p. 314).

Tziner, Prince and Murphy (1997) measured political considerations in performance appraisal to determine the extent to which distortions in ratings were present. Their study investigated evidence that rating inaccuracy has more to do with deliberate volitional distortion of ratings than lack of training or ability. Deliberate distortion of ratings includes raters’ conscious efforts to produce ratings that will achieve personal goals such as avoiding negative consequences; avoiding confrontations or bad feelings with employees; or portraying the image of a caring boss.

Tziner and Murphy (1999) studied the attitudes of managers towards performance appraisal and their organizations. Raters who showed low levels of confidence with the system were more likely to rate employees unusually high and to fail to discriminate well among ratees. Raters who showed higher levels of attitudinal commitment or who perceived more risks associated with distorting ratings tended to give lower ratings and to discriminate more between raters and/or dimensions.

Keeping and Levy (2000) examined the measurement of performance appraisal reactions. They investigated how well commonly used reaction scales, representative of those used in the field, measured the substantial constructs of satisfaction. They found that these scales did a “favorable” job of measuring appraisal reactions. In addition, they found that the data also fit a higher order appraisal reactions model. Among the reactions
investigated were satisfaction (with the system and session), fairness (procedural and distributive justice) perceived utility and perceived accuracy.

Tziner, Murphy and Cleveland (2001) reported that attitudes and beliefs toward the organization and about the appraisal system affect how ratings are done and how feedback is handled. These attitudes and beliefs have an influence on the accuracy and usefulness of ratings. Their finding showed that beliefs about the performance appraisal system and rater orientation toward the system explained tendencies to give higher versus lower ratings and to discriminate between ratees and rating dimensions.

Thomas and Bretz (1994) conclude that performance appraisal continues to be a vexing human resource challenge that the academic research world has not adequately addressed. The focus of academic research on appraisal accuracy, rating errors, or an understanding of the cognitive processes used in the appraisal process are not considered by practicing managers to be major organizational concerns. Thomas and Bretz (1994) called for a transition from laboratory studies into the organizational world but realized the lack of access to organizational settings continues to hamper research. According to Bretz, Mikovich and Read (1992) research is only beginning to address how context affects employees, perception of appraisal, reactions to appraisal, outcomes and how appraisal purposes (administrative vs. developmental) moderate these relationships. The limited research considering organizational context has focused on system design and characteristics, system management, and other important performance appraisal issues including fairness and justice issues.
Fairness in Performance Appraisal

A significant direction of research regarding performance appraisal efficacy and approaches for evaluation has concentrated on employee satisfaction and perceptions of the process. This direction has lead researchers and practitioners to take a more comprehensive view of performance appraisal system efficacy and evaluation of systems which include these factors. One common theme of recent research is that attitudes of the system's users toward the process determine to a large degree the ultimate effectiveness of a performance appraisal system (Roberts, 1990).

Employee perceptions of fairness of performance appraisal have been shown to be linked to satisfaction with the system. Fairness of performance appraisal has been studied by a number of researchers over time. In their review of performance appraisal research Bretz, Mikovich and Read (1992) indicated that the most important performance appraisal issue faced by organizations is the perceived fairness of the performance review and the performance appraisal system. Their findings suggested that most employees perceive their performance appraisal system as neither accurate nor fair. Skarlicki and Folger (1997) suggest that the appraisal process can become a source of extreme dissatisfaction when employees believe the system is biased, political or irrelevant. A major problem for organizational leaders is that the performance appraisal process and the performance evaluation system are often perceived as both inaccurate and unfair (Latham & Wexley, 1981).

Landy, Barnes, and Murphy (1978) studied employee perceptions of the fairness and accuracy of a performance appraisal system. The researchers found that frequency of evaluation, identification of goals to eliminate weaknesses, and supervisory knowledge of a
subordinate’s level of performance and job duties were significantly related to perceptions of
fairness and accuracy of performance appraisal. Their results confirmed traditionally held
perceptions that performance appraisal should be done as frequently as possible, that the
supervisor should work with the subordinate to agree on responsibilities; and, that the
supervisor should devote sufficient time to observe and evaluate and employee’s
performance.

Greenberg (1986a) studied 217 private sector middle managers and asked them on an
open-ended questionnaire what single factor made a recent performance evaluation fair or
unfair. Factor analysis of the results indicated that soliciting employee input, two-way
performance interview communication, and the ability to challenge or rebut the performance
ratings account for a significant proportion of the variance in perceived efficacy of the
performance appraisal system.

In a study of 367 Washington state government employees, Lovrich, Shaffer, Hopkins
and Yale (1980), found that both ratees (58 percent) and raters (71 percent) believed that
participative performance appraisal was a fairer way of conducting appraisals than non-
participative methods. They also found that, if given a choice, raters and ratees would
choose participative performance appraisal over a non-participative type of system.

Ahmed (1999) investigated the measure of effectiveness that a state agency uses to
assess its performance appraisal function. Some of the criteria for assessment as suggested
by the respondents included impact on employee motivation, employee satisfaction with the
system, employee's perception regarding fairness and objectivity, and the degree to which it
provides adequate and valuable feedback.
Gabris and Ihrke (2000) reported that leadership credibility of immediate supervisors is significantly associated with whether employees perceive performance appraisal systems as procedurally fair and instrumentally just and appropriate. Their study of county government professionals explored this issue as well as related issues of job burnout, job satisfaction, manager innovation and cooperation between organizational units. Boswell & Boudreau, (2000) found a significant positive relation between employee attitudes and procedurally just performance appraisals and underscored the importance employees place on fairness.

The literature as well as the direction of recent research indicates that employee reactions towards performance appraisal variables such as fairness and satisfaction will continue to play a role in the evaluation of performance appraisal systems. As will be discussed, organizational justice theory can also be used to help explain the perceptions of fairness of performance appraisal as related to performance appraisal system efficacy.

**Organizational Justice Theory**

Organizational justice may be defined as the study of fairness at work (Byrne and Cropanzano, 2001). Organizational justice researchers generally agree that fairness can be divided into two primary types with a third, less clearly defined type often proposed. The first commonly accepted type of justice is referred to as *distributive* justice. Distributive justice considers the fairness of the outcomes of a particular decision. *Procedural justice*, the second type, is generally defined as the fairness of the process that leads to the outcome. These two areas form the backdrop of majority of research conducted in the field in the last twenty years (Byrne & Cropanzano, 2001). A third type of justice is often referred to as *interactional* justice. Bies and Moag (1986) defined interactional justice as the fairness of
the interpersonal treatment that one receives at the hands of an authority figure. Bies (1987) extended this idea by adding the concept of social justice to the factor.

Adams (1963) and Homans (1961) proposed the original social justice theory. It suggested that people perceived social exchanges to be fair when they felt that their contributions were in balance with their rewards. Early research focused on this perceived fairness of resource allocation decisions such as the level of one's pay or departmental budget allocation. Derived from "equity" theory, this became known as distributive justice because it involved the allocation or distribution of resources. Subsequent research indicated that people will accept a certain amount of unfairness in distribution if they perceive that the process by which the distribution decisions were made is fair. Procedural justice is the term used to describe this phenomenon (Cropanzano & Folger, 1991; Greenberg, 1990; and Leventhal, 1980).

Significant research has been conducted in the areas of procedural and distributive justice. Much of the research relies on a series of studies by Thibaut and Walker (1975) that investigated individuals' reactions to various dispute resolution techniques. The primary focus of Thibaut and Walker's work emphasized the amount of influence an individual had in the decisions that were made and the process used to make the decisions. The opportunity to present information relevant to a decision enhances judgments of the fairness of the decision making process. Thibaut and Walker (1975) termed this as the "process control effect" while Folger (1987) referred to it as the "voice" effect. The voice or process control effect may be the best documented phenomenon in procedural justice research (Lind, Kanfer & Earley, 1990). Lind, Kanfer and Earley (1990) found that both pre-decision and post-decision voice
led to higher fairness judgments than no voice. Pre-decision voice was found to lead to higher fairness perceptions.

Later work by Leventhal (1980) extended the discussion of distributive and procedural justice beyond the process to include specific distributive mechanisms and procedural factors other than process control. Cropanzano and Folger (1989) attempted to integrate distributive and procedural forms of justice in a referent cognition theory. The goal of the theory is to describe the role that decision-making procedures play in shaping perception of unfair treatment. The theory predicts that people will react positively to an unfair outcome if the procedures used to determine the outcomes were fair and that they will react negatively if they perceive the procedures as being unfair.

Brockner (2002) reviewed studies on the effects of outcome favorability and procedural fairness on people’s support for decisions, decision makers and the organizations. The interactions found indicated that high procedural fairness reduces the effect of an outcome’s favorability or people’s support, relative to when procedural fairness is low. Brockner, Siegel, Daly, Tyler and Martin (1997) suggested that it is not the procedural fairness that interacts with the outcome favorability but rather it is the degree of trust resulting from procedural fairness of others that interacts with outcome favorability to influence employee support.

Beyond distributive and procedural justice, the third form of justice proposes that the quality of interpersonal treatment received during the enactment of organizational processes and distribution of organizational outcomes is an important contributor to fairness perceptions (Bies & Moag, 1986; Bies & Shapiro, 1987). Described as "interactional" justice this concept has been included as an interpersonal aspect of procedural justice and also as a
distinct construct along with procedural and distributive justice (Skarlicki & Folger, 1997). These researchers contend that interactional justice can be understood as separate from procedural justice on the grounds that it represents the enactment of procedures rather than the development of the procedures themselves.

The study of interactional justice focuses on how formal agents of the organization treat those who are subject to their authority, decisions, and actions (Cobb, Wooten & Folger, 1995). Early studies of interactional justice focused on the social accounts or explanations that agents (most often leaders) gave for their decisions and actions (Bies, 1987; Bies & Moag, 1986). How leaders enact procedures and treat their followers and why followers react the way they do to leaders acting fairly or unfairly are topics that have received increasing attention (Folger & Bies, 1989; Tyler & Lind, 1992). Leaders often come to personify the organization for many of their followers. As such, subordinates are likely to assess the fairness of an organization’s procedures by the treatment they receive from their leaders (Cobb, Vest, & Hills, 1997). Other research has shown that fair treatment by one’s leaders communicates that subordinates have higher standing in the organization even when they face disappointing outcomes (Cobb, Wooten & Folger, 1995).

Skarlicki and Folger (1997) found that at high levels of interactional justice the two-way interaction of distributive and procedural justice was not significant when studying retaliation in the work place. This result implied to the researchers that when supervisors show adequate sensitivity and concern towards employees, treating them with dignity and respect, those employees seem somewhat willing to tolerate the combination of unfair distributions and procedures. This finding was consistent with Levinson's (1965) argument that a supervisor personifies the organization for the employees; being able to count on the
goodwill of a well-meaning supervisor (perceived interactional justice) makes up for unfavorable procedures combined with the unfairness of a particular outcome. Skarlicki and Folger (1997) suggest that procedural and interactional justice are capable of functioning as substitutes for each other.

Whether considered as part of procedural justice or as an independent construct, interactional justice can be thought of as having at least two components (Brockner & Wiesenfeld, 1996; Cropanzano & Greenberg, 1997). The first subpart is interpersonal sensitivity which prescribes that treatment should be polite and respectful. The second subpart of interactional justice includes explanations or social accounts. Individuals are more tolerant of an unfavorable outcome when an adequate justification is provided (Bies & Shapiro, 1987; Shapiro, 1991; Shapiro, Buttner & Barry, 1994).

Recently, Cropanzano and Ambrose (2001) have suggested that procedural and distributive justice may not be distinct constructs as traditionally conceptualized. They offer some evidence that these factors overlap and can affect one another. Individuals can make references about procedural justice based on distributive justice and outcomes information and vice versa.

Greenberg (1993) emphasized the need to consider more fully the social determinants of fairness that were not recognized by the prevailing emphasis on the structural aspects of outcome of distributions and procedures. He proposed a taxonomy of justice classes formed by cross cutting the two commonly accepted categories of justice, procedural and distributive, with two focal determinants, social and structural. The distinction between social and structural determinants is based on the immediate focus of the just action (Greenberg, 1993). Structural determinants reflect the situation whereby justice is sought by
focusing on the environmental context in which the interaction occurs. Structural
determinants ensure fairness by structuring a decision-making context. The social
determinants of justice focus on the treatment of individuals and help ensure fairness by
focusing on the interpersonal treatment one receives. Greenberg's four proposed classes of
justice include: systemic (structural-procedural); configural (structural-distributive);
informational (social-procedural); and, interpersonal (social-distributive) (Figure 1).

The concepts of procedural and distributive justice are relatively well accepted in the
study of organizational justice. The third component of justice, the interpersonal, social or
interactional factor, is acknowledged, but is not integrated consistently in the formulation of
justice models. Researchers have proposed a variety of models ranging from the two-factor
distributive and procedural factor model excluding interactional type justice to two and three
factor models incorporating interactional justice as part of procedural justice or as a stand-
alone component. Greenberg's four-factor model is an additional proposition that may help
researchers and practitioners in sorting through the complex issues of performance appraisal.

**Applying Organizational Justice Theory to Performance Appraisal**

Greenberg (1986b) was one of the first to apply organizational justice theory to
performance evaluation. He posed the basic research question as to what makes a
performance appraisal appear to be fair? Further he considered whether it is what one
receives or how the decision is made, or both, that makes performance appraisals seem fair.
Beginning with the two distinct concepts of procedural and distributive justice he proposed
seven categories that contributed to perceptions of fairness. Five procedural categories
included supervisors soliciting input prior to evaluation and use of the input during
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<th>Procedural Justice</th>
<th>Distributive Justice</th>
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<tr>
<td><strong>Systemic</strong></td>
<td>Procedural justice accomplished via structural means (e.g., Thibaut and Walker's 1975 notion of process control combined with Leventhal's 1980, justice criteria)</td>
<td>Distributive justice accomplished by structural means - decisions structured to conform to a social norm (e.g. equity, equality, or need) or to achieve an instrumental goal (e.g., motivate, develop)</td>
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<td><strong>Structurally Determined</strong></td>
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<td><strong>Informational</strong></td>
<td>Procedural justice accomplished via social means (e.g., Bies', 1987 position that people desire adequate social accounts of the procedures used to determine desired outcomes).</td>
<td>Distributive justice accomplished by social means - who of concern for individuals regarding the outcome they receive (e.g., Greenberg, 1993, remorse for low ratings, Tyler, 1988, sensitivity in legal system)</td>
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<td><strong>Socially Determined</strong></td>
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Figure 1

evaluation, two-way communication between supervisor and subordinate during the appraisal interview, the ability of an employee to dispute or challenge a rating, rater characteristics such as consistency in applying standards, and rater familiarity with the work being rated. The occurrence of performance based ratings and pay or promotion outcomes based on the ratings were included in the distributive category.

Greenberg's (1986) work supported earlier research by Landy, Barnes, and Murphy (1978) and Landy, Barnes, Farrell, and Cleveland (1980) that showed when certain conditions were in place employees were more likely to accept a performance appraisal system and believe that their performance was rated fairly. Identifiable processes within the appraisal system influenced perceptions of appraisal fairness and this influence was independent of the perceptions that the actual rating was favorable. The conditions which helped predict the perception of fairness in the process included frequency of performance feedback, supervisor familiarity with work performance, the opportunity of employees to express their feelings during a performance review, and the setting of new performance goals. Landy (1985) generalized that a fair evaluation is one that contains certain procedural elements regardless of the outcomes of the evaluations themselves.

Folger, Konovsky and Cropanzano (1992) used a "due process" metaphor to apply the concept of justice to performance appraisal. Three essential factors were used to describe nine elements of a procedurally fair system. The three factors included: adequate notice, fair hearing and judgment based on evidence. Adequate notice requires that organizations set, publish, distribute and explain standards and criteria to employees before the actual evaluation and rating. It also includes employee input in developing performance standards
and allows employees to question why and how objectives should be met as well as specifying timely performance feedback on a regular and recurring basis.

The factor of fair hearing requires a face-to-face evaluation meeting or interview with the rater and a performance evaluation based on adequate opportunity to observe and evaluate employee behavior and work product. The right of the employee to provide a self-assessment or other input to the appraisal and to challenge the rating is also included. Judgment based on evidence requires raters to apply standards honestly and consistently across employees and to do so without bias or pressure. The opportunity for the employee to question, discuss or appeal the rating is also indicated.

Subsequent work by Taylor, Tracy, Renard, Harrison, and Carroll (1995) showed that the due process model is consistent with the procedural justice concept. According to these researchers, employees involved in a due process performance appraisal system displayed more favorable reactions regarding the perceived system fairness, appraisal accuracy, attitudes towards the system, and intention to remain with the organization. Managers also responded positively reporting greater ability to resolve work problems, satisfaction with the system and less distortion of appraisal results to further their own self interests.

Roberts and Reed (1996) found evidence of a positive relationship between satisfaction and acceptance of performance appraisal outcomes with employee perceptions that their supervisors encouraged participation, assisted in goal setting and provided frequent feedback.

Korsgaard and Roberson (1995) examined subordinate voice (the practice of allowing individuals who are affected by a decision to present information relevant to the decision) in creating positive attitudes in the performance appraisal context. Instrumental and non-
instrumental voices were studied. Instrumental voice is described as the perception of indirect control over decisions when direct control is impossible (Thibaut & Walker, 1975). Non-instrumental voice refers to the idea that “voice” is valued intrinsically regardless of whether the impact influences the decision. Their findings indicate that perceptions of instrumental and non-instrumental voice were independently and comparably predictive of appraisal satisfaction. Trust in manager was related only to non-instrumental voice. The difference in the impact of voice components on satisfaction versus trust supports the notion that instrumental voice is more important to reactions to allocation decision than to attitudes towards management.

Other researchers reported similar results in which voice affected perceptions of procedural justice, distributive justice and agreement with the decision (Leung & Li, 1990). These authors concluded that voice affects distributive justice only when it is considered to be influential whereas voice only had to be considered by the decision maker to affect procedural justice.

Cobb and Frey (1996) studied the effects of procedurally fair leadership and payment outcomes on subordinate reactions to the supervisor. Subordinate’s reactions were measured for perceptions of supervisory fairness (both procedural and distributive) and the subordinate’s relationships with the supervisor. The results indicated that procedurally fair leadership was linked to subordinate perceptions of leader fairness and on their relationships with the leaders. Subordinates discerned differences in leadership behaviors that enact procedural fairness. These behaviors affected subordinate assessment of supervisor fairness and relationships with the supervisor. The researchers found some evidence that unfair
behavior can have negative effects on favorable outcomes. When leaders act unfairly their
decisions are seen as unfair even when subordinates benefit from them.

Continued investigation of organizational justice related to performance appraisal has
provided additional insight into perceptions of fairness and employee satisfaction. Tang and
Sarsfield-Baldwin (1996) found a relationship between distributive justice and personal level
job satisfaction and between procedural justice and organizational commitment. These
researchers developed scales for procedural and distributive justice and used them to predict
satisfaction with pay, promotion, supervision and their performance appraisal. A 22 item
scale reflecting aspects of procedural justice formed five factors labeled: fairness; two-way
communication; trust in supervisor; clarity of performance appraisal process; and,
understanding the performance appraisal process.

Bartol, Durham and Poon (2001) investigated the impact of alternative appraisal
categories available for rating employee performance (rating segmentation) on motivation
and perceptions of fairness. The researchers found that the rating system and the
performance rating itself affected perceptions of distributive justice.

Erdogan, Kraimer and Liden (2001) argue that in the performance appraisal context,
procedural justice can be conceptualized as two-dimensional: system procedural justice and
rater procedural justice. Their study indicates that the two factors are independent. Different
components of due process were related to different dimensions of procedural justice.
Knowledge of performance appraisal criteria and validity of appraisal criteria are related to
system procedural justice whereas fair hearing and performance feedback are related to rater
procedural justice. The authors suggest that understanding the source of perceived injustice
can help organizations improve overall justice perceptions by focusing improvement efforts
on the appropriate source of either rater procedural justice or system procedural justice. Employees expect the organization to develop appropriate performance criteria and communicate these to them. However, it is the role of the supervisor to conduct a fair hearing through performance appraisal and to provide feedback.

Leung, Su and Morris (2001) found that fair interpersonal treatment by the supervisor elicits positive attitudinal reactions from recipients towards both the supervisor and the organization. Fair interpersonal treatment had both direct and indirect paths to attitudes towards the supervisor while the effects of just formal procedures were primarily directed to the organization.

Cobb, Vest and Hills (1997) studied whether, and to what extent, workers see either formal polices and procedures or the organizational agents (their supervisors) who apply them as the source most responsible for the procedural fairness they receive in their performance evaluation. Results indicated that workers perceived shared, yet independent responsibility for delivery of procedural justice between supervisors and formal policies. The formal policies and procedures related to the structural aspect of justice and the supervisor or agent to the interactional form. Differences in the perception of the source of justice were also found between the groups of exempt and non-exempt workers. Non-exempt workers perceived formal policies as more responsible for procedural fairness than did the exempt workers. Some support was found for structural dominance of policies and procedures as the source of procedural justice as opposed to the supervisor in the non-exempt group. Overall, the study provided support for Tyler and Bies’ (1990) argument that the way agents enact and apply policies is as important to the worker’s perception of justice as the formal policies and procedures themselves.
The relationships between justice perceptions and reactions to performance appraisal have been theorized and found to exist by a number of researchers. Respectful treatment, fair processes, relevant criteria, participation, and information flow all have a positive association with affective and behavioral responses to performance appraisal. Fairness and justice are clearly important concepts in many organizational processes including performance appraisal. Researchers have suggested that additional research is needed to distinguish between the many types of perceptions involved.

Leventhal's (1980) model and empirical work by Greenberg (1986a) clarify the distinction and independent contribution of distributive and procedural forms of justice to other organizational attitudes and behaviors. The due process model proposed by Folger, Konovsky and Cropanzano (1992) and the subsequent empirical work by Taylor, Tracy, Renard, Harrison and Carroll (1995) showed that attention to performance appraisal processes has an impact on several organizational outcomes.

As discussed, much of past justice research has focused on the structural components of the performance appraisal system (Folger, Konovsky & Cropanzano, 1992; Leventhal, 1980). Comparison of research on structural-procedural and structural-distributive justice can be directly related to many of the components considered by performance appraisal researchers to comprise efficacious performance appraisal systems. Many of the structural justice factors also coincide with recommendations from researchers on fundamental aspects to be considered in evaluating performance appraisal systems.

The importance of the social aspects of organizational systems such as performance appraisal cannot be under-estimated (Greenberg, 1993). This may be particularly true for performance appraisal where the inter-personal relationships and perceptions of raters and
ratees are significant to the results of the process. Some researchers have grouped structural and social determinants without making a distinction between them (Greenberg, 1986a; Landy, Barnes and Murphy, 1978; and Roberts and Reed, 1996). An integrated framework is needed that can more clearly distinguish between the various perceptions of organizational justice. Such a distinction is important to researchers in the area of justice as it applies to systems such as performance appraisal as well as to practitioners seeking to understand the actual use and dynamics of performance appraisal in an organization.

**An Integrated Justice Theory Applied to Performance Appraisal**

In attempt to more fully consider the interactional components of justice and integrate the different views of organizational justice, Greenberg (1993) crossed the principle types of justice, procedural and distributive with two determinants of justice perceptions, structural and social to create a model with four categories of justice perceptions. The proposed model includes the following four types of justice perceptions: systemic (structural-procedural); informational (social-procedural); configural (structural-distributive); and interpersonal (social-distributive).

Greenberg's (1993) conceptualization of the four types of justice provides a basis to more clearly examine the social perceptions related to organizational justice in systems. It offers the opportunity to more comprehensively study and organize employees' perceptions of fairness concerning performance appraisal and appraisal systems. Description of the perceptions of fairness allocated across the four categories may provide practitioners with valuable information to better manage the complex system of performance appraisal. Figure 2 shows Greenberg's four-factor taxonomy of justice as applied to performance appraisal.
**Procedural Justice**

**Distributive Justice**

<table>
<thead>
<tr>
<th>Structurally Determined</th>
<th>Systemic</th>
<th>Concerns about procedures to assign raters, set criteria, gather information and seek appeals</th>
</tr>
</thead>
<tbody>
<tr>
<td>Socially Determined</td>
<td>Informational</td>
<td>Concerns about the way raters communicate with their ratees.</td>
</tr>
<tr>
<td></td>
<td>Interpersonal</td>
<td>Concerns about the treatment that ratees receive from their raters.</td>
</tr>
</tbody>
</table>

**Figure 2**


As in the traditional models of organizational justice the distributive justice perceptions in the four-factor model concern outcome allocations while the procedural justice perceptions concern how allocation decisions are made. The structural components determine the "decision making context," for processes and outcomes, while the social components determine the quality of interactions during the communication of processes and outcomes (Greenberg, 1993).

Each of Greenberg's (1993) four categories can be used to address a specific aspect of an organization's performance appraisal practices. Systemic and configural justice can be applied to the structural dimensions of performance appraisal. Systemic justice perceptions
(structural-procedural) are primarily based on Leventhal's (1980) procedural justice model and concern perception of performance appraisal procedures (assigning raters, setting criteria, gathering information, and seeking appeals). The fairness of procedures are evaluated in terms of whether they promote accuracy, suppress bias, represent recipient's concerns and if they are correctable and applied consistently. Configural justice perceptions (structural-distributive) can be applied to the decision norms associated with performance appraisals including equity and political pressures as well as to the relationships between performance appraisal and subsequent administrative decisions. A performance appraisal judgment (configural) based on the quality of an employee’s work according to set performance standards (systemic) is considered fair based on the norm of equity in the performance evaluation context (Leventhal, 1980).

The social dimensions of appraisal practices can be represented by interpersonal and informational justice perceptions. Perceptions of the way that the rater treats the person being evaluated, such as with respect and sensitivity, concerns interpersonal justice (social-distributive). Informational justice (social-procedural) reflects fairness perceptions based on the clarification of performance expectations and standards, feedback received, and explanation and justification of decisions. An adequate explanation (informational) clarifying performance expectations or a rating is considered fair based on the interactional/social component.

Thurston (2001) developed ten scales to reflect Greenberg's (1993) four-factor taxonomy of justice. These scales were allocated to each factor according to Thurston's (2001) interpretation of Greenberg's theory. Greenberg's four-factor justice model and
Thurston's (2001) application of the concepts to evaluating performance appraisal are discussed more thoroughly below.

**Systemic Justice (Structural-Procedural)**

Systemic justice describes the structurally determined justice perceptions of the procedures that lead to outcomes (Greenberg, 1993). Procedural justice includes processes and procedures used to make decisions regarding outcomes (Lind & Tyler, 1988; Tyler & Lind, 1992). The structural determinant sets this factor most prominently at the organizational level where procedures for performance appraisal are put in place. Structurally determined events that precede distribution of the reward and the evaluation of these events will influence the perceived fairness of the components of the performance appraisal.

Thurston (2001) proposed three scales to represent the systemic aspect of performance appraisal: assigning rater, setting criteria, and seeking appeals. The content of the indicators reflect the various justice criteria suggested by Leventhal (1980) as well as other evaluation criteria suggested by performance appraisal researchers (Mohrman, Resnick-West & Lawler, 1989; Murphy & Cleveland, 1991; Wexley & Latham, 1981). According to Leventhal (1976, 1980) procedures will be considered fair if they are free from bias; are accurate; correctable; representative of all concerns (voice) and are based upon accepted ethical standards.

The assignment of raters who have sufficient level of knowledge of the ratee’s job, of the ratee’s level of performance and knowledge of the performance appraisal system was found to influence perceptions of fairness by Klasson and Sorbom (1980); Landy, Barnes and Murphy (1978); and Tang and Sarsfield-Baldwin (1996). Folger and Cropanzano (1998) and
the empirical work by Taylor, Tracy, Renard, Harrison, and Carrol (1995) recognized the relevance of setting criteria and gathering information on perceptions of fairness and performance appraisal satisfaction. Murphy and Cleveland (1991) suggest that systems will be considered fair and more acceptable if raters have a high degree of employee job knowledge; if job dimensions are highly relevant and if there is a formal system of appraisal.

The presence of appeal procedures for ratees has been mentioned many times in the literature as necessary to a successful system. Stratton (1988) and Alexander and Ruderman (1987) found that perceptions of appeal procedures were positively related to evaluations of supervisors, trust in management and job satisfaction and negatively related to turnover and conflict. The ability to appeal performance ratings; express feeling; correct ratings, etc. have also been identified as part of procedurally fair systems by Cascio and Bernardin (1981), Greenberg and Tyler (1986), Leventhal (1976), and Murphy and Cleveland (1991).

**Configural Justice (Structural-Distributive)**

According to Tyler, the conceptualization of distributive justice was really the beginning of organizational justice (Byrne and Cropanzano, 2001), and can be traced back as far a 1965 when Adams (1965) proposed a theory of inequity, most commonly referred to as equity theory. Equity theory elaborated on the work of Homans (1961) and proposed that individuals make cognitive evaluations of the difference between their contributions and the resultant outcomes (economic or social compensation). Adams (1965) suggested that individuals go beyond a simple ranking system in their assessment of inputs to outputs, to where they precisely quantify the equity or inequity of the comparison. The result of the evaluation or comparison is that the individual either feels inadequately, fairly or over-compensated. In the study of performance appraisal, the performance appraisal can be
viewed as an outcome itself, or an input to other administrative decisions (Greenberg, 1986). Administrative outcomes can include promotion, pay increase, training and career development opportunities.

Two types of structural forces are associated with the configural justice: decision norms and personal goals of the raters. Distributions which people believe are based on existing social norms, like equity, may lead employees to believe that distributions are fair. This requires that the outcomes are perceived to be commensurate with the level of effort and quality of work the employees believe to have performed. However, when raters are perceived to be driven to conform to other distribution norms such as equality, need, or social status (Leventhal, 1980) they may produce ratings that are not congruent with the prevailing equity norms and may be perceived to be unfair. Performance appraisal distributive justice is operationalized as people’s reaction to their formal rating or pay raise (Folger and Cropanzano, 1998). The perception of the personal goals of the rater, the second structural force, may influence employee perceptions of the fairness of a decision. Employees may consider a performance rating unfair if the rater is considered to be attempting to avoid conflict by inflating ratings; to play favorites; or to yield to political pressures to distort ratings (Longnecker, C.O., Gioria, D.A. & Sims, H.P, 1987; McCarthy 1995).

The configural justice construct may be represented by two scales representing measures used in prior research, the equity decision norm and absence of politics. Moorman (1991) and Tang and Sarsfield-Baldwin (1996) used Price and Mueller's (1986) Distributive Justice Index as the basis for the equity norm indicator. Fairness of organizational decisions and the influence of political considerations have been evaluated. Tziner, Prince and Murphy
(1997) used a 25-item instrument designed to measure raters' goals as related to political considerations to study organizational political influences.

**Interpersonal Justice (Social-Distributive)**

The social aspects of performance appraisal as described by interpersonal justice (Greenberg, 1986a) include perceptions about the way a rater treats the person being evaluated. The interpersonal justice factor may be considered a subset of interactional justice which was introduced by Bies and Moag (1986) and Bies and Shapiro (1987). The informational justice factor contains the other components of interactional justice. Interpersonal and informational justice both consider that perceptions of justice are based not only on outcomes or the procedures one experiences but also from the interpersonal treatment that is received (Bies, Shapiro, & Cummings, 1988). Interpersonal justice can take the form of any social rewards provided by the supervisor or likewise, can include injustice such as an insult which is defined as a social interaction and an outcome (Mikula, Petrik & Tanzer, 1990). A manager’s disrespectful behavior can be considered as an outcome behaving as a socio-emotional award. Two scales indicated by Bies and Moag (1986) are used to represent interpersonal justice: Respect in Supervision and Sensitivity in Supervision.

Greenberg (1993) provided evidence that individuals are highly influenced by the sensitivity they are shown by their supervisors and other representatives within the organization. This is especially true when raters show concern for individuals regarding the outcomes they receive. Apologies and other expressions of remorse by raters have been shown to mitigate ratees’ perceptions of unfairness (Greenberg, 1993).
Informational Justice (Social-Procedural)

Informational justice focuses on the perceptions of the social aspects of events and the quality of these events which precede the determinations of the outcomes. It is differentiated from systemic justice which includes the structural aspects of procedural justice. Informational justice contains the overlapping areas of interactional (Bies & Moag, 1986; Bies & Shapiro, 1987) and procedural (Leventhal, 1980; Thibaut & Walker, 1975) justice types. Erdogan, Kraimer & Liden (2001) also argue that procedural justice can be conceptualized as two dimensional reflecting system procedural justice and rater procedural justice.

In the context of performance appraisals, the most common interactions will involve the setting of performance goals and standards, routine feedback, and explanations during the performance appraisal interview. Informational justice is concerned with the quality of the interactions of implementing and communicating the procedural aspects of the system. Three scales indicated by previous theoretical and empirical research represent this construct. These are clarifying performance expectations and standards, providing feedback and explaining and justifying decisions (Thurston, 2001).

Organizational justice theory offers a rich theoretical basis from which to consider the complex phenomenon of performance appraisal. The different justice models that have been proposed in the organizational justice and performance appraisal literature to represent the perceptions of fairness provide alternative, yet related, ways to approach evaluating performance appraisal system. Limited research has focused on the integration of the different models and justice constructs into a more cohesive model (Thurston, 2001) based on Greenberg's hypothesized four-factor model. For researchers and practitioners this more
A cohesive and integrated model may serve to increase the understanding of the complexity of performance appraisal and its management.

The sum of the research indicates that performance appraisal is a complicated activity involving a number of complex individual level, process and organizational factors. The complexity of the process has contributed to the past predominance of research examining isolated factors in controlled settings. Recent research has included more field studies and relied on surveys and self-report measures with some review of actual performance appraisal documentation to investigate the phenomena of organizational context and attitudinal influences on raters, ratees and the results of performance appraisal. A principal consideration in evaluation of any performance appraisal system must be employee satisfaction. Employee satisfaction is linked to employee perception of fairness of the organization's system. Perceptions of fairness of performance appraisal can be considered using the concepts of organizational justice. Organizational justice theory provides several ways to apply the concept.

Organizational justice theory will provide the organizing structure for this study to evaluate the satisfaction with and perceptions of fairness of an existing performance appraisal system in a large, public employment system.
CHAPTER 3

METHODOLOGY

Introduction

This study was designed to investigate perceptions of fairness of performance appraisal and satisfaction with a performance appraisal system. The study included measurement of employee perceptions of the fairness of performance appraisal based on a hypothesized four-factor model of organizational justice (Greenberg, 1993) as operationalized by Thurston (2001). The relationships of these perceptions to employee reactions indicating satisfaction with key components of performance appraisal were investigated. Confirmatory factor analysis using the LISREL 8.51 (Joreskog and Sorbom, 1993) structural equation model (SEM) was conducted to determine if the scales used to measure perceptions of fairness formed four distinct constructs and supported the proposed four-factor model. A competing models strategy was used to determine if the proposed model best represented the underlying factor structure of the data. Relationships between the scales used to measure perceptions of fairness and the respondent’s reactions indicating satisfaction were also investigated.

The study was conducted in two organizations within a large state government employment system located in the southern United States in the spring of 2003. The data were obtained using a four-part questionnaire. Participants were asked to respond in their role as a ratee in the performance appraisal system referred to by the organizations as the PPR (Performance Planning and Review). Part I of the survey contained 56 items allocated to ten scales representing perceptions of fairness of performance appraisal. Part II included three multi-item scales designed to determine satisfaction of respondents with performance
appraisal by measuring reactions toward the supervisor, reaction to the most recent rating, and reactions to the system. Part III contained demographic questions.

This chapter presents the methodology used to select the sample, develop the survey questionnaire; collect the data; and, analyze the data according to the objectives and hypotheses of the study.

Selection of Participating Organizations

Two separate state-funded governmental agencies employing civil service workers were selected for the study. The selection of these agencies was made in conjunction with the central state civil service department that initially agreed to participate in the study. The civil service department maintains the responsibility for implementation and monitoring of the performance appraisal system across all state agencies. The state's performance appraisal system was implemented in 1997. Use of the system (or an authorized modified version) is required by state legislation for all organizations employing workers subject to the state's civil service rules and regulations. Several dozen organizations ranging in size from over 10,000 employees to fewer than 100 employees are required to utilize the system for over 63,000 state workers. To date, monitoring and assessment of the efficacy of the system has been limited to measuring organizational utilization levels and numbers of appeals of ratings. The state civil service department agreed to allow the current study in selected departments to facilitate data collection about the PPR system and to increase understanding of its effectiveness.

The two departments were initially selected based on utilization rates of the system. Both departments reported that over 87% of the required performance reviews are conducted and reported to the departmental human resources departments. Both departments have been
using the same performance appraisal process since it was introduced as a mandatory requirement by the state civil service management division in 1997. Other considerations for selection of the two organizations included management support for a study, number of employees, diversity of jobs within the organization, and central location of most personnel to facilitate data collection.

The agencies have significantly different missions and work processes and employ different classifications of employees. One is predominantly technical and scientific with many professional and clerical positions while the other is a health care provider with more employees and more types of job classifications. In spite of the differences in the operations, both utilize exactly the same performance appraisal system.

**Sample**

Data were collected from the administrative, clerical, professional, supervisory and managerial staff in the two public (government) organizations in the late spring of 2003. The accessible population was defined as those administrative, clerical, technical, professional, supervisory and managerial staff in the two departments who have participated as ratees in the performance appraisal process.

The frame of the accessible population was identified by the personnel records of the individual departments. The list of employee participants was provided directly by each of two the departments from their personnel management databases. The total number of eligible personnel in the technical agency was 390 and 730 in the health care provider.

Selection of a random sample from each organization to receive the survey was proposed by the researcher to the organizational management. To confirm that an adequate number of responses were received, the sample size was determined using Cochran's sample
size determination formula for continuous data (Cochran & Snedecor, 1980). The information used in this formula included a five point Likert-type response scale, a two-percent margin of error and an estimate of the population standard deviation of 1.25. A five-percent risk that the actual margin of error might exceed the acceptable margin of error was utilized. Utilizing the formula, the minimum required sample size was estimated to be 222.

Sample size calculations include Cochran and Snedecor (1980), formula for continuous data):

\[ n_0 = \frac{t^2 s^2}{d^2} \]

\[ n_0 = \frac{(1.96)^2 (.85)^2}{(.10)^2} \]

\[ n_0 = \frac{(3.8416)(.7225)}{(.01)} \]

\[ n_0 = 278 \]

\[ n = \frac{n_0}{1 + \frac{n_0}{N}} \]

\[ n = \frac{278}{1 + \frac{278}{1120}} \]

\[ n = 222 \]

Legend for Cochran's sample size determination formula:

- \(d^2\) = acceptable margin of error of +/- 2% (0.02 x 5 point Likert type scale)
- \(s^2\) = estimated variance (1.25)
- \(t^2\) = acceptable risk (t at 0.05 for N = 1120 is 1.96)
\[ N = \text{population size} \]
\[ n_0 = \text{unadjusted sample size} \]
\[ n = \text{adjusted sample size} \]

Based on communication with representatives in each organization an estimated maximum return rate of 50 percent was anticipated. This indicated that the sample must be sent to a minimum of 444 people. After consultation with representatives of the state civil service agency and the participating departments, the organizations decided to include all employees in the sample for the study. A 100% sample of the defined accessible population received the survey questionnaire. This decision was made based primarily on the desire to eliminate the perception of "singling" out individual employees to participate.

**Data Collection Procedures**

Surveys were distributed to eligible personnel through each department’s inter-office mail. Each employee who participated in the performance appraisal system (excluded were medical doctors; political appointees; and, new employees) received a questionnaire delivered to their work station. A letter from the researcher describing the study and instructions was included in the packet along with a return envelope to the researcher’s attention via the organization’s Human Resource Department. The cover letter was prepared according to Dillman's (1978) suggestions. The letter and the survey are included in Appendix A. The survey items are discussed in detail later in this chapter. A follow-up post card (Appendix B) was sent to all eligible employees ten working days after the survey was sent. This postcard encouraged completion and return of the surveys.
Four hundred forty completed or partially completed surveys were returned. Of these, four were unusable due to either patterned responses or substantial lack of completion. A total of 436 useable surveys were used in the analyses.

Instrumentation

A survey instrument was used to collect data in this study from eligible employees defined as those clerical, technical, professional, supervisory, managerial and administrative staff required to participate in the State’s PPR system. All participants were asked to respond in their role as a ratee.

Part I of the survey included ten scales containing items measuring perceptions of fairness of performance appraisal. Part II of the questionnaire included measures of employee reactions to their most recent performance appraisal rating, reaction to the performance appraisal system, and reaction toward their supervisor. These components are considered to be indicators of employee satisfaction with the overall performance appraisal process. Part III includes a short demographic questionnaire. A description of each part of the survey questionnaire follows:

Part I: Perceptions of Fairness of Performance Appraisal

The items and scales utilized in this study to measure perceptions of performance appraisal fairness are based on Greenberg's (1993) four-factor model of organizational justice. The four factors include systemic, configural, informational and interpersonal aspects of justice. Systemic (structural-procedural) and configural (structural-distributive) justice perceptions include structural dimensions of performance appraisal practices. Informational and interpersonal include the social aspects of performance appraisal.
The items included in the survey were initially based on fifty items proposed in Thurston's (2001) research to represent the content of ten scales designed to measure perceptions of fairness and justice in performance appraisal. The content development capitalized on theoretical conceptualization in the organizational justice and performance appraisal literature (Adams, 1963; Folger & Cropanzano, 1998; Leventhal, 1980) and empirical research on justice perceptions and effectiveness of performance appraisal (Gabris and Irhke, 2000; Greenberg, 1986b; Keeping & Levy, 2001; Landy, Barnes, & Murphy, 1978; Taylor, Tracy, Renard, Harrison & Carroll, 1995; Williams & Levy, 2000).

The content validity of the scales for use in this study was further established through use of an expert panel consisting of human resources department staff, representatives of other departments familiar with the performance appraisal system and representatives of the state civil service agency. Wording of the questions was modified as appropriate and additional questions added to satisfy the needs of the department. The final ten scales designed to measure perceptions of fairness included 56 items. Perceptions of fairness were measured on a five point scale with 1 = strongly agree; 2 = agree; 3 = neither agree nor disagree; 4 = disagree; and, 5 = strongly disagree.

**Systemic Justice Scales**

Systemic justice procedures, which are primarily based on Leventhal's (1980) procedural justice model, concern perceptions of performance appraisal procedures that determine how decisions regarding performance appraisal ratings and other outcomes are determined. They represent ratee concerns regarding the system’s consistency in procedural aspects and in addressing employee concerns regarding performance expectations. The qualifications and ability of raters to accurately rate performance based on job knowledge
and knowledge of employee performance are included. The safeguards provided by the system to allow ratees to appeal a performance appraisal rating are also assessed in these factors. Scales allocated to this factor include “Rater Confidence,” “Setting Criteria,” and “Seeking Appeals”.

The scales representing the systemic justice factor also reflect other justice criteria suggested by organizational justice researchers. Leventhal (1976 and 1980) suggests that procedures will be considered fair if they are free from bias; are accurate; correctable; representative of all concerns (voice) and are based on accepted ethical standards. The systemic justice scales also take in consideration evaluation criteria suggested by performance appraisal researchers (Mohrman, Resnick-West & Lawler, 1989; Murphy & Cleveland, 1991; Wexley & Latham, 1981;).

The assignment of raters who have sufficient level of knowledge of the ratee’s job, their level of performance and performance appraisal system knowledge was found to influence perceptions of fairness by Landy, Barnes and Murphy (1978), Murphy and Cleveland (1991), and Tang and Sarsfield-Baldwin (1996). The scale “Rater Confidence” contains five items addressing these criteria. Examples of the items included in the Rater Confidence scale include “My organization makes sure that I am assigned a rater who is qualified to evaluate my work” and “My organization makes sure that I am assigned a rater who understands the requirements and difficulty of my work.”

Folger and Cropanzano (1998) and the empirical work by Taylor, Tracy, Renard, Harrison, and Carrol (1995) recognize the relevance of setting criteria and Murphy and Cleveland (1991) suggest that systems will be perceived as more fair if job dimensions are highly relevant. The six item scale “Setting Performance Expectations” includes items such
as “The PPR process makes sure that my performance expectations measure what I really do for the organization,” “The expectations set during the Performance and Planning Session reflect the most important factors in my job,” and “The PPR process allows me to help set the performance standards that my supervisor will use to rate my performance.”

The ability to appeal a rating which is considered unfair, inaccurate or biased is cited frequently in the literature as being an important component to ensuring perceptions of procedural fairness (Alexander & Ruderman, 1987; Cascio & Bernardin, 1981; Greenberg & Tyler, 1987, and Murphy & Cleveland, 1991; Leventhal, 1976; and, Stratton, 1988). Examples of the items in the Seeking Appeals scale include “I have ways to appeal a performance rating that I think is biased or inaccurate,” and “I know I can get a fair review of my performance rating if I request one.” Table 1 presents the content of the three scales of the Systemic Justice Factor.

**Configural Justice Scales**

Configural (structural-distributive) justice represents an outcome or the distributive aspect of the performance appraisal system. In the study of performance appraisal, the performance appraisal and rating can be viewed as an outcome itself, or as an input to other administrative decisions. Administrative outcomes can include promotion, pay increase, training and career opportunities (Greenberg, 1986a). Configural justice perceptions can be applied to the performance appraisal process by considering the way in which rating decisions are made reflecting such criteria as accuracy and equity of ratings and the consideration of bias due to social or political influences on the rater. Raters whom display personal goals besides those perceived to support equity and accuracy may be viewed as unfair and the ratings they issue viewed as unfair also. Other goals may include the desire to
Table 1.

Content of Multi-Item Scales Measuring Perceptions of Fairness of Performance Appraisal for the Systemic (Structural-Procedural) Justice Factor

Setting Performance Expectations

The PPR process requires that performance expectations be set for me during a Planning Session at the start of a rating period. The PPR process makes sure that my performance expectations measure what I really do for the organization. The expectations set during the Performance Planning Session reflect the most important factors in my job. The PPR process allows me to help set the standards that my supervisor will use to rate my performance. My performance standards set in the A Planning Session can be changed if what I do at work changes. My performance standards set for me during the Planning Session will remain the same until my rater and I change them.

Rater Confidence

My organization makes sure that I am assigned a rater who is qualified to evaluate my work. My organization ensures that I am assigned a rater who knows what I am supposed to be doing. My organization makes sure that I am assigned a rater who understands the requirements and difficulties of my work. My organization makes sure that my rater is familiar with the PPR rating procedures and rating format. My organization makes sure that I am assigned a rater that knows how to evaluate my performance.

Seeking Appeals

I have ways to appeal a performance rating that I think is biased or inaccurate. I know I can get a fair review of my performance rating if I request one. I can challenge a performance rating if I think it is unfair. I am comfortable in communicating my feelings of disagreement about my rating to my supervisor. A process to appeal a rating is available to me anytime I may need it. My performance rating can be changed if I can show that it is incorrect or unfair.
avoid conflict by inflating ratings, to play favorites or to yield to political (organizational norms) pressure to distort ratings (Tziner, Murphy & Cleveland, 2001; Tziner, Prince, & Murphy, 1997).

Moorman (1991) and Tang and Sarsfield-Baldwin (1996) used Price and Mueller’s (1986) Distributive Justice Index as the basis for the equity norm indicator. The scale “Accuracy of Ratings” reflected perceptions of equity of ratings based on a modified version of the Distributive Justice Index (Thurston, 2001). Items included in the “Accuracy of Ratings” scale include “My performance rating is based on how well I do my work” and “My most recent performance rating is based on the effort I put into the job.”

The presence of organizational norms or political pressure may cause a rater to produce ratings that are not congruent with the prevailing equity norms and thus be seen as unfair. Tziner, Prince, and Murphy (1997) used a 25- item instrument designed to measure rater’s goals as related to political considerations to study organizational political influences. A subset of this instrument is included in the scale “Concern Over Ratings”. Items included in the “Concern Over Ratings” scale include “My rater is not the results of my rater trying to avoid bad feelings among his or her employees” and “The rating I get is a result of my rater applying performance rating standards consistently across employees.” The content of the scales representing Configural Justice is presented in Table 2.

**Interpersonal Justice Scales**

Interpersonal and informational justice perceptions are part of the important social and interactonal dimension of performance appraisal practices (Bies, 1986; Greenberg, 1993). Interpersonal justice concerns the perceptions by the ratee of the way in which they are treated by the rater. Interpersonal justice has a distributive component as well as a social
Table 2.

Content of Multi-Item Scales Measuring Perceptions of Fairness of Performance Appraisal for the Configural (Structural-Distributive) Justice Factor

**Accuracy of Ratings**
My performance rating is based on how well I do my work.
My performance rating reflects how much work I do.
My performance rating is based on the many things I do that help at work.
My most recent performance rating is based on the effort I put into the job.
The most recent performance rating I received is based on the many things I am responsible for at work.

**Concern Over Ratings**
My rater gives me the rating that I earn even when it might upset me.
My rating is not the result of my rater trying to avoid bad feelings among his or her employees.
The rating I get is a result of my rater applying performance-rating standards consistently across employees.
The performance rating I get is not higher than one I should earn based on my effort and contributions.
My performance appraisal is based on the quality and quantity of my work and not my personality or position.
Supervisors give performance ratings that reflect, in part, their personal like of dislike of employees.
Supervisors give the same ratings to all their subordinates in order to avoid resentment and rivalries among them.

one and can be considered to take the form of social rewards provided by the supervisor such as respectful or disrespectful treatment (Mikula, Petnik & Tanzer, 1990). Two scales based on descriptions of personal interactions is described by Bies and Moag (1986) are proposed to represent interpersonal justice, "Respect in Supervision" and "Sensitivity in Supervision" (Thurston, 2001). Items included in the “Respect in Supervision” scale include “My rater treats me with dignity” and “My rater is courteous to me.” Items included in the “Sensitivity in Supervision” scale include “My rater shows concern for my rights as an employee” and “My rater does not invade my privacy.” Table 3 presents the items included in the scales
representing the Interpersonal Justice factor. In the survey instrument, the two interpersonal scales were combined into a single scale, “Treatment by Rater”. However, to address the objectives of this study the two scales are considered separately.

Table 3.

Content of Multi-Item Scales Measuring Perceptions of Fairness in Performance Appraisal for the Interpersonal (Social-Distributive) Justice Factor

**Respect In Supervision**

- My rater is rarely rude to me.
- My rater is almost always polite.
- My rater treats me with dignity.
- My rater treats me with respect.
- My rater is courteous to me.

**Sensitivity In Supervision**

- My rater does not invade my privacy.
- My rater does not make hurtful statements to me.
- My supervisor is sensitive to my feelings.
- My supervisor shows concern for my rights as an employee.
- My supervisor treats me with kindness.

**Informational Justice Scales**

Informational justice focuses on the perceptions of the social aspects of events and the quality of these events which precede the determinations of the outcomes. It is concerned with the quality of the interactions of implementing and communicating the procedural aspects of the system. This factor contains overlapping areas of interactional justice (Bies & Moag, 1986; Bies & Shapiro, 1987) and procedural justice (Greenberg, 1986b; Leventhal, 1980; Thibaut & Walker, 1975). The three scales include concern perceptions of fairness based on the clarification of performance expectations and standards, performance feedback received and explanation and justification of decisions by the rater to the ratee.
The scale Providing Feedback includes six items designed to measure the quality and quantity of feedback provided by the rater to the rate. Examples of items in this scale are “My rater frequently lets me know how I am doing,” and “My rater routinely lets me know how I can improve my performance.” The scale Clarifying Expectations is composed of six items including “My rater clearly explains to me what he or she expects for my performance” and “My rater clearly explains to me the standards that will be used to evaluate my work.” The six item scale “Explaining Rating Decisions” includes items such as “My rater gives me clear and real examples to justify his or her rating of my work” and “My rater lets me ask him or her questions about my performance rating.” The content of the scales representing Informational Justice is presented in Table 4.

Table 4.

<table>
<thead>
<tr>
<th>Content of Multi-Item Scales Measuring Perceptions of Fairness of Performance Appraisal for the Informational (Social-Procedural) Justice Factor</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Clarifying Expectations and Standards</strong></td>
</tr>
<tr>
<td>My rater clearly explains to me what he or she expects for my performance.</td>
</tr>
<tr>
<td>My rater clearly explains to me the standards that will be used to evaluate my work.</td>
</tr>
<tr>
<td>My rater explains how I can improve my performance.</td>
</tr>
<tr>
<td>My rater gives me a chance to question how I should meet my performance expectations.</td>
</tr>
<tr>
<td>My rater regularly explains to me what he or she expects of my performance.</td>
</tr>
<tr>
<td>As a result of the Performance Planning Session I better understand my supervisor’s expectations of my performance.</td>
</tr>
<tr>
<td><strong>Providing Feedback</strong></td>
</tr>
<tr>
<td>My rater frequently lets me know how I am doing.</td>
</tr>
<tr>
<td>My rater routinely gives me information or help that I can use to improve my performance.</td>
</tr>
<tr>
<td>My rater reviews my performance expectations from the Performance Planning Session at least every three months in unofficial rating sessions.</td>
</tr>
<tr>
<td>My rater lets me know how I can improve my performance.</td>
</tr>
</tbody>
</table>

(table con’t.)
My rater routinely gives me feedback that is important to the things I do at work. 
My rater reviews with me my progress towards my goals.

Explaining Rating Decisions

My rater gives me clear and real examples to justify his or her rating of my work. 
My rater helps me to understand the process used to evaluate and rate my performance 
My rater takes the time to explain decisions that concern me. 
My rater lets me ask him or her questions about my performance rating. 
My rater helps me understand what I need to do to improve my performance.

Part II: Employee Satisfaction with Performance Appraisal

The affective reactions of employees to their most recent performance appraisal, to the performance appraisal system, and to their supervisor were measured through the use of three scales. These reactions were measured using items modified from previous studies (Tang and Sarsfield-Baldwin, 1996, Taylor, Tracy, Renard, Harrison & Carroll, 1995) and are considered indicators of satisfaction with performance appraisal (Keeping & Levy, 2001). Reactions were measured on a five point scale with 1 = strongly agree; 2 = agree; 3 = neither agree nor disagree; 4 = disagree; and, 5 = strongly disagree.

The four items used to measure "Reaction Toward Your Last PPR Performance Rating" focuses on the extent to which employees agree the appraisal was fair, accurate, satisfying and reflective of their work. Examples of items include “I am satisfied with the performance rating I received for the most recent rating period” and “My most recent performance rating reflected how I did on the job.”

The scale “Reaction to the PPR” included seven items to assess whether the respondents felt the system was fair, and worthwhile. Examples of items included in the “Reaction to the PPR scale” are “I am satisfied with the way the PPR system is used to evaluate and rate my performance,” I think my department should change the way they
evaluate and rate job performance,” and I would want to participate in the PPR system even if it were not required.”

The scale “Reactions Toward Your Supervisor” included five items reflecting overall perceptions of the supervisor. Examples of the items included are “I am satisfied with the amount of support and guidance I receive from my supervisor” and “All in all, I have a good supervisor.” The items for the reaction scales are presented on Table 5.

**Table 5.**

Mult-IItem Scales for Reactions to Performance Appraisal

**Reactions Toward Your Last PPR Performance Rating**

I am satisfied with the performance rating I received for the most recent rating period.  
My most recent performance rating was fair.  
My most recent performance rating reflected how I did on the job.  
The performance rating I received was pretty accurate.

**Reactions Toward Your Supervisor**

I am satisfied with the amount of support and guidance I receive from my supervisor.  
Overall, I am satisfied with the quality of supervision I receive at work from rater.  
All in all, I have a good supervisor.  
I would give my supervisor a positive rating.  
My supervisor takes the rating system and process seriously.

**Reactions to the PPR**

Overall, I think the PPR system is fair.  
I am satisfied with the way the PPR system is used to set my performance expectations for each rating period.  
I am satisfied with the way the PPR system is used to evaluate and rate my performance.  
I think my department should change the way they evaluate and rate job performance.  
I think the PPR process is a waste of time.  
I would participate in the PPR even if it were not required.  
The PPR has helped me to improve my job performance.

^ Items were reverse scored.
Part III: The Demographic Questionnaire

The Demographic Data Questionnaire requested a limited amount of information related to personal and professional demographic characteristics. Content validity was established by a panel of experts consisting of human resource department staff, representatives of other departments in which the performance appraisal system is used and representatives of the State Civil Service Department. The following variables were measured: Age, ethnic background, gender, number of years with the department, number of years in the current job, educational level, Civil Service Classification or EEOC code, and supervisory responsibility. The effect of demographic characteristics in the performance appraisal process has been found to vary in different studies. Some researchers have found little to no significance of demographic characteristics on the perceptions of performance appraisal process or its outcomes while others have shown mixed results. However, from a practitioner point of view if different groups of employees are shown to perceive the performance appraisal system differently, interventions to improve the process might be structures to address specific groups more effectively.

Analysis of Data

The data were analyzed according to the objectives of the study. The individual analysis of each objective is presented in this section.

Objective 1

Objective 1 described participants based on specific demographic characteristics. Demographic characteristics were summarized using frequencies and percentages for all
variables including: age; gender; ethnic group; job classification; years on the job; years in the department; educational level; and supervisory responsibility.

**Objective 2**

Objective 2 included determination of indications of performance appraisal satisfaction using three reaction scales including “Reactions to the PPR”; “Reactions Toward Your Most Recent PPR Performance Rating”; and, “Reactions Toward Your Supervisor.

Reactions to performance appraisal were measured on a five point scale with 1 = strongly agree; 2 = agree; 3 = neither agree nor disagree; 4 = disagree; and, 5 = strongly disagree. To aid in the interpretation of these scales, the researcher established an interpretive scale for the results as follows: 1.50 or less = Strongly Agree; 1.51-2.5 = Agree; 2.51 – 3.49 = Neither Agree nor Disagree; 3.50 – 4.49 = Disagree; and 4.5 or greater = Strongly Disagree.

The mean and standard deviation were calculated for each item in each of the three scales. To further summarize the findings from the responses to the individual scales, the factor analysis procedure was used on each of the individual scales to determine if the items assigned to the three scales were components of a common construct for each scale. To accomplish this, a principal component factor analysis was used for each scale with the specification that all items be forced into a single factor. This procedure allows the researcher to determine if the items included as part of the scale will produce factor loadings indicating that they can be considered to be part of a single construct. For the purposes of this study, a minimum loading of .50 was used to establish verification of the unity of the scales.

If the individual factor analysis of each of the three scales determined that the items measured a single construct, an overall score for the items in the scales was calculated as the
mean of the ratings assigned to the individual items in each scale. The Cronbach’s alpha internal consistency coefficient was used to estimate the reliability of each of the three scales. Acceptable limits of alpha were set at a minimum of .70. This standard of reliability is consistent with recommendations for research designed to make decisions affecting groups (Nunnally & Bernstein, 1994).

Objective 3

This objective involved describing employee satisfaction with the performance appraisal system as evaluated by measuring perceptions of fairness based on organizational justice theory. Responses to the ten scales representing perceptions of performance appraisal fairness based on the hypothesized four-factor model were analyzed. The items measuring perceptions to the fairness of performance appraisal were measured on a five point scale with 1 = strongly agree; 2 = agree; 3 = neither agree nor disagree; 4 = disagree; and, 5 = strongly disagree. To aid in the interpretation of these scales, the researcher established an interpretive scale for the results as follows: 1.50 or less = Strongly Agree; 1.51-2.5 = Agree; 2.51 – 3.49 = Neither Agree nor Disagree; 3.50 – 4.49 = Disagree; and 4.5 or greater = Strongly Disagree.

The following procedure was conducted for the group of items assigned to each of the ten scales in ten separate analyses. The mean and standard deviation were calculated for each item in each of the ten scales. To further summarize the findings from the item responses for each scale, the following procedure was used. The factor analysis procedure was applied to determine if the items assigned to the individual scale were components of a common construct. To accomplish this, a principal component factor analysis was used for each scale with the specification that all items be forced into a single factor. This procedure
allows the researcher to determine if the items included as part of the scale will produce factor loadings indicating that they can be considered to be part of a single construct. For the purposes of this study, a minimum loading of .50 was used to establish verification of the unity of the scales.

If the individual factor analysis of scale determined that the items measured a single construct, an overall score for the items in the scale was calculated as the mean of the ratings of the items. The Cronbach’s alpha internal consistency coefficient was used to estimate the reliability of each of the ten scales. Acceptable limits of alpha were set at a minimum of .70. This standard of reliability is consistent with recommendations for research designed to make decisions affecting groups (Nunnally & Bernstein, 1994).

**Objective 4**

This objective measured the relationships between the fairness and justice scales and the selected demographic characteristics, appropriate correlation coefficients and/or comparative measures were used as described below.

a. **Age:** The relationships between perceptions of fairness of performance appraisal as measured by the ten scales of justice with the independent variable age were evaluated using the Kendall’s Tau correlation coefficient.

b. **Gender:** The independent t-test was used to determine if differences in perceptions of performance appraisal fairness as measured by the ten scales of justice existed based on gender.

c. **Ethnicity:** The independent t-test was used to determine if differences in perceptions of performance appraisal fairness as measured by the ten scales of justice existed based on ethnicity.
scales of justice by race. The t-test was selected after it was determined that nearly 92 percent of all respondents were either Caucasian or African-American. The other four racial groups represented in the study had fewer than ten respondents each making statistical comparisons impractical. The other respondents which accounted for less than five percent of the total were divided between categories of Asian; Hispanic; Native American; and, other.

d. Tenure in department and in current job: Relationships between tenure with the department and length of time in the current job and perceptions of performance appraisal fairness as measured by the ten scales representing fairness were evaluated using the Kendall’s Tau correlation coefficient.

e. Highest Level of Education: The analysis of variance procedure was used to determine if differences existed in the perceptions of performance appraisal fairness as measured by the ten scales of justice by categories of the variable, highest level of education completed.

f. Job Classification: The analysis of variance was used to determine if differences existed in the perceptions of performance appraisal fairness as measured by the ten scales of justice and the independent variable, job classification.

Objective 5

An independent t-test was used to determine if significant differences existed in the perceptions of performance appraisal fairness as measured by the ten scales of justice by the
category of supervisory responsibility, specifically between those respondents reporting supervisory responsibility and those who reported no such responsibility.

The hypotheses proposed by this study were tested using a variety of statistical methods.

Hypothesis 1

The ten scales of organizational justice as applied to performance appraisal will form four distinct constructs which conform to Greenberg's 1993 four factor Taxonomy of Organizational Justice with data collected from the employees of selected public funded organizations that utilize a state civil service employment system and a standardized performance appraisal system.

The hypothesis was tested through confirmatory factor analysis conducted using the LISREL 8.51 (Joreskog & Sorbom, 1993) structural equation model (SEM). Unlike exploratory factor analysis, structural equation modeling can play a confirmatory role by enabling the researcher control over the specification of indicators for each construct. Additionally, SEM allows for a statistical test of the goodness of fit for the proposed factor solution. “Confirmatory factor analysis is particularly useful in the validation of scales for the measurement of specific constructs,” (Hair, Anderson, Tatham, & Black, 1998, p. 617). Confirmatory factor analysis utilizing the covariance matrix (Appendix C) for the ten scales measuring perceptions of fairness in performance appraisal was conducted using the LISREL 8-51 (Joreskog & Sorbum, 1993). To create the covariance e matrix, data were imported from an SPSS file using a PRELIS command. The structural equation modeling method analyzes the observed covariance matrix of a set of variables in terms of a hypothesized structure. Selected goodness of fit indices generated by the model was evaluated to
determine absolute goodness of fit of the hypothesized four factor model to the data. The most essential measure of overall fit is the chi-square statistic (Joreskog & Sorbom, 1984). However, the chi-square fit index is extremely sensitive to sample size and violations of the assumption of multivariate normality. Alternate fit indexes should be considered and no single index should be relied upon exclusively (Bollen & Long, 1993). The indices selected for evaluation included the traditional chi-square test, Joreskog and Sorbom’s (1993) goodness of fit index (GFI), the comparative fit index (CFI), the non-normed fit index (NNFI) and the root mean square residual (RMR). The GFI can be considered measures of the relative amount of variance and covariance in the data accounted for by the model being tested. The CFI is an index of a model fit that compares the theoretical model with a poorly fitting model. The CFI can range from 0 to 1.00. Values closer to 1.00 indicate better fitting models. It is generally recognized that GFI and CFI values close to or above .90 indicate satisfactory model fit. The RMR is a measure of the average of the fitted residuals (unexplained variances and co-variances) in the model. This index should close to zero if the data fit the model. The non-normed fit index (NNFI) compares the model being tested to a baseline (null) model taking into account the degrees of freedom and is considered a relative fit index.

Since proving that a model has an acceptable fit only confirms that the model may be one of several plausible models that are acceptable, a competing models strategy was used to compare the hypothesized four-factor model to several other theoretically based models.

The models selected for the competing model strategy were based on “simpler” (less constrained) models of organizational justice suggested in the literature. Beginning with the most loosely constrained model, more constraints in the form of constructs or factors, were
subsequently added until the most restrictive model, the hypothesized four-factor of justice (Greenberg, 1993) was tested. The most loosely constrained model was a single factor model combining all four factors and all ten scales.

To be consistent with the four-factor theoretical structure utilized throughout this study, the four factors were maintained as categories during this analysis although they were combined with other factors to form more general constructs. For instance in the first two-factor model tested, the systemic justice factor was combined with the configural justice factor to form a “structural” factor. The allocation of the individual subscales to the four factors was also held constant.

After the first unconstrained model was tested, two different two-factor models were tested. The first two-factor model included structural and social constructs. The structural construct included the systemic justice factor and the associated scales and the configural justice factor and scales. The social construct included the informational and interpersonal constructs. The second two-factor model reflects a more traditional approach including the procedural and distributive constructs (Greenberg, 1986a; Tang & Sarsfield-Baldwin, 1996). The procedural construct includes the systemic and informational factors and the distributive construct is comprised of the configural and interpersonal factors.

Two three-factor models were then derived from each of the two factor models. Moorman (1991) indicated the presence of three underlying factors (distributive, procedural and interactional). Moorman combined some of the informational scales with systemic scales to form the procedural justice construct and combined other information scales with interpersonal and configural scales to form an interactional justice construct. Skarlicki and Folger (1997) also proposed a three-factor model which included procedural, distributive and
interactional factors. The more restrictive models were based on allocating the scales and factors according to organizational justice theories that reflect the uncertainty over the relationships of social and interactional constructs to the more traditional and accepted factors of procedural and distributive justice. The competing models were compared using the fit indices presented in this section. Figure 3 shows the structure of the competing models tested in this analysis.

Hypothesis 2:

Hypothesis 2 suggests that a positive relationship exists between the scales measuring configural justice (structural-distributive form), including the scales of "Accuracy of Rating", and "Concern Over Ratings", and satisfaction with the performance appraisal system being used as measured by the scale “Reactions to Your Last PPR Performance Rating” and the scale “Reactions to the PPR”. The Pearson Product Moment correlation coefficient was used to evaluate the relationships.

Hypothesis 3

This hypothesis proposes that a positive relationship will exist between the scales representing interpersonal justice which include "Respect in Supervision" and "Sensitivity in Supervision" and satisfaction with the performance appraisal system as measured by the reaction scale of "Reactions Toward Your Supervisor." Analysis of this these relationships was accomplished by applying the Pearson Product Moment correlation coefficient.

Hypothesis 4

Hypothesis 4 proposes that a positive relationship will exist between scales measuring informational justice including the scales of "Clarifying Expectations", "Providing Feedback", and "Explaining Decisions", and satisfaction with performance appraisal as
measured by the scale of "Reactions Toward Your Supervisor". The analyses of these relationships were accomplished by applying the Pearson Product Moment correlation coefficient.

Hypothesis 5

Hypothesis 5 suggests that a positive relationship will exist between the scales measuring Systemic Justice (structural-procedural) including "Confidence in Rater", "Setting Performance Criteria", and "Seeking Appeals", and satisfaction with performance appraisal as measured by the scale of "Reactions to the PPR". The relationships were evaluated by applying the Pearson Product Moment correlation coefficient.

<table>
<thead>
<tr>
<th>Model Name</th>
<th>Factors</th>
<th>Allocation of Scales</th>
</tr>
</thead>
<tbody>
<tr>
<td>Model 1</td>
<td><strong>Justice</strong></td>
<td>Seeking Appeals; Setting Performance Expectations; Rater Confidence; Accuracy of Rating; Concern Over Rating; Providing Feedback; Clarifying Performance Expectations; Explaining Rating Decisions; Respect in Supervision; Sensitivity in Supervision</td>
</tr>
<tr>
<td>Model 2</td>
<td><strong>Structural</strong>&lt;br&gt;<strong>Social</strong></td>
<td>Structural: Seeking Appeals; Setting Performance Expectations; Rater Confidence; Accuracy of Rating; Concern Over Rating; Social: Providing Feedback; Clarifying Performance Expectations; Explaining Rating Decisions; Respect in Supervision; Sensitivity in Supervision</td>
</tr>
<tr>
<td>Model 2a</td>
<td><strong>Systemic</strong>&lt;br&gt;<strong>Configural</strong>&lt;br&gt;<strong>Interactional</strong></td>
<td>Systemic: Seeking Appeals; Setting Performance Expectations; Configural: Accuracy of Rating; Concern Over Rating; Interactional (Social): Providing Feedback; Clarifying Performance Expectations; Explaining Rating Decisions; Respect in Supervision; Sensitivity in Supervision</td>
</tr>
</tbody>
</table>

**Figure 3.**

**Description of Competing Models Compared in Nested Confirmatory Factor Analysis**

(figure con’t).
<table>
<thead>
<tr>
<th>Model</th>
<th>Structure</th>
<th>Informational</th>
<th>Interpersonal</th>
</tr>
</thead>
<tbody>
<tr>
<td>Model 2b</td>
<td>Structural</td>
<td>Seeking Appeals; Setting Performance Expectations; Rater Confidence; Accuracy of Rating; Concern Over Rating</td>
<td>Providing Feedback; Clarifying Performance Expectations; Explaining Rating Decisions</td>
</tr>
<tr>
<td></td>
<td>Informational</td>
<td></td>
<td>Respect in Supervision; Sensitivity in Supervision</td>
</tr>
<tr>
<td></td>
<td>Interpersonal</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Model 3</td>
<td>Procedural</td>
<td>Seeking Appeals; Setting Performance Expectations; Rater Confidence; Providing Feedback; Clarifying Performance Expectations; Explaining Rating Decisions</td>
<td>Concern Over Ratings; Accuracy of Ratings; Respect in Supervision; Sensitivity in Supervision</td>
</tr>
<tr>
<td></td>
<td>Distributive</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Model 3a</td>
<td>Procedural</td>
<td>Seeking Appeals; Setting Performance Expectations; Rater Confidence; Providing Feedback; Clarifying Performance Expectations; Explaining Rating Decisions</td>
<td>Accuracy of Rating; Concern Over Rating</td>
</tr>
<tr>
<td></td>
<td>Configural</td>
<td></td>
<td>Respect in Supervision; Sensitivity in Supervision</td>
</tr>
<tr>
<td></td>
<td>Interpersonal</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Model 3b</td>
<td>Systemic</td>
<td>Seeking Appeals; Setting Performance Expectations; Seeking Appeals</td>
<td>Concern Over Ratings; Accuracy of Ratings; Respect in Supervision; Sensitivity in Supervision</td>
</tr>
<tr>
<td></td>
<td>Informational</td>
<td>Providing Feedback; Clarifying Performance Expectations; Explaining Rating Decisions</td>
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</tr>
<tr>
<td></td>
<td>Distributive</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Model 4</td>
<td>Systemic</td>
<td>Seeking Appeals; Setting Performance Expectations; Seeking Appeals</td>
<td>Concern Over Rating</td>
</tr>
<tr>
<td></td>
<td>Configural</td>
<td>Accuracy of Rating; Concern Over Rating</td>
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<tr>
<td></td>
<td>Informational</td>
<td>Providing Feedback; Clarifying Performance Expectations; Explaining Rating Decisions</td>
<td>Respect in Supervision; Sensitivity in Supervision</td>
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<tr>
<td></td>
<td>Interpersonal</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
CHAPTER 4

RESULTS

The primary focus of this study was to determine employee perceptions of fairness of and satisfaction with a performance appraisal system and to evaluate a theoretical four-factor model of organizational justice as applied to performance appraisal. The findings of the study are presented by objectives.

Objective 1

Objective one describe employees of selected publicly funded organizations that utilize a state civil service employment system on the following selected personal demographic characteristics: age; gender; ethnic group; job classification defined by the EEOC Codes; length of tenure in the present position and with the present organization; highest level of education completed; and, whether or not the employee has supervisory responsibility and functions as a rater in the performance appraisal system.

Sixty nine percent (n= 293) of the respondents were female. The remaining 31% (n = 133) of the respondents were male. Regarding the age of the study participants, the largest group (n=145, 34%) was in the 26-40 years age group. The second largest group (n=144, 3.8%) indicated their age as within the 41-50 year group. A very small proportion (n=14, 3.3%) indicated that they were in the youngest age group of 18-25 years (see Table 6).

Table 6.

Age of Employees of Selected State Funded Agencies Employing Civil Service Workers

<table>
<thead>
<tr>
<th>Age Group</th>
<th>Number</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>18-25</td>
<td>14</td>
<td>3.3</td>
</tr>
<tr>
<td>26-40</td>
<td>145</td>
<td>34.0</td>
</tr>
</tbody>
</table>

(table cont’.)
The majority of respondents (n=254, 60.3%) indicated that their racial/ethnic origin was Caucasian/White, and just over one-third (n=146, 34.7%) reported that they were African-American. All other ethnic groups were reported by very small numbers of study participants (See Table 7). Over one-half of the respondents (n=233, 53%) reported their job

Table 7.

Ethnicity of Employees of Selected State Funded Agencies Employing Civil Service Workers

<table>
<thead>
<tr>
<th>Ethnic Group</th>
<th>Number</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Caucasian/White</td>
<td>254</td>
<td>60.3</td>
</tr>
<tr>
<td>African-American</td>
<td>146</td>
<td>34.7</td>
</tr>
<tr>
<td>Asian</td>
<td>9</td>
<td>2.1</td>
</tr>
<tr>
<td>Hispanic</td>
<td>5</td>
<td>1.2</td>
</tr>
<tr>
<td>Other(^a)</td>
<td>5</td>
<td>1.2</td>
</tr>
<tr>
<td>Native American</td>
<td>2</td>
<td>0.5</td>
</tr>
<tr>
<td>(No Response 15)</td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>421</strong></td>
<td><strong>100%</strong></td>
</tr>
</tbody>
</table>

\(^a\)Other ethnic groups reported included: “mixed” = 1; no response = 2
classification as "professional" with slightly over one-fourth (n=118, 27.1%) reporting "clerical" or "paraprofessional" job classifications (See Table 8).

Table 8.

Job Classification by EEO Categories of Employee of Selected State Funded Agencies Employing Civil Service Workers

<table>
<thead>
<tr>
<th>Classification</th>
<th>Number</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Professional</td>
<td>233</td>
<td>53.4</td>
</tr>
<tr>
<td>Clerical</td>
<td>70</td>
<td>16.1</td>
</tr>
<tr>
<td>Paraprofessional</td>
<td>48</td>
<td>11.0</td>
</tr>
<tr>
<td>Administrative</td>
<td>37</td>
<td>8.5</td>
</tr>
<tr>
<td>Technical</td>
<td>26</td>
<td>6.0</td>
</tr>
<tr>
<td>Service</td>
<td>18</td>
<td>4.1</td>
</tr>
<tr>
<td>Protective Services</td>
<td>3</td>
<td>0.7</td>
</tr>
<tr>
<td>Craft</td>
<td>1</td>
<td>0.2</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>436</strong></td>
<td><strong>100%</strong></td>
</tr>
</tbody>
</table>

The largest group of respondents (n=147, 34%) indicated that they had been employed with their current department for greater than ten years. One-quarter (n=110, 25.5%) of respondents indicated a tenure with the department of between 1 and 3 years. Regarding time worked in the current job, the largest group (n=142, 32.7%) reported job tenure of 1-3 years (See Table 9). Nearly one-fourth of all respondents (n=108, 24.9%) indicated that they had been in their current job for longer than ten years (See Table 10). The largest group of respondents (n=143, 34.5%) reported a college degree as their highest
Table 9.

Number of Years Working for the Department of Employees of Selected State Funded Agencies Employing Civil Service Workers

<table>
<thead>
<tr>
<th>Years with Department</th>
<th>Number</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Less than 1</td>
<td>32</td>
<td>7.2</td>
</tr>
<tr>
<td>1-3</td>
<td>110</td>
<td>25.5</td>
</tr>
<tr>
<td>4-5</td>
<td>63</td>
<td>14.6</td>
</tr>
<tr>
<td>6-10</td>
<td>80</td>
<td>18.6</td>
</tr>
<tr>
<td>Greater than 10</td>
<td>147</td>
<td>34.1</td>
</tr>
<tr>
<td>(No Response 5)</td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>432</strong></td>
<td><strong>100%</strong></td>
</tr>
</tbody>
</table>

Table 10.

Number of Years in the Current Job of Employees of Selected State Funded Agencies Employing Civil Service Workers

<table>
<thead>
<tr>
<th>Years in Job</th>
<th>Number</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Less than 1</td>
<td>32</td>
<td>7.4</td>
</tr>
<tr>
<td>1-3</td>
<td>142</td>
<td>32.7</td>
</tr>
<tr>
<td>4-5</td>
<td>70</td>
<td>16.1</td>
</tr>
<tr>
<td>6-10</td>
<td>82</td>
<td>18.9</td>
</tr>
<tr>
<td>Greater than 10</td>
<td>108</td>
<td>24.9</td>
</tr>
<tr>
<td>(No Response 2)</td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>434</strong></td>
<td><strong>100%</strong></td>
</tr>
</tbody>
</table>
level of education. The next largest group (n=71, 17.1%) indicated a high school diploma as their highest level of education. The remainder of respondents indicated technical school attendance and some college (See Table 11.)

Approximately 28 percent (n=109) of the respondents reported supervisory responsibilities which include conducting performance reviews. The remaining group (n=282, 72.1%) indicated no supervisory responsibilities.

Table 11.

Highest Level of Education of Employees of Selected State Funded Agencies Employing Civil Service Workers

<table>
<thead>
<tr>
<th>Highest Level of Education</th>
<th>Number</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>High School or GED</td>
<td>71</td>
<td>17.1</td>
</tr>
<tr>
<td>Technical School (1 year)</td>
<td>38</td>
<td>9.2</td>
</tr>
<tr>
<td>Technical School (2 years)</td>
<td>10</td>
<td>2.4</td>
</tr>
<tr>
<td>Technical School (other)</td>
<td>10</td>
<td>2.4</td>
</tr>
<tr>
<td>College (1 year)</td>
<td>25</td>
<td>6.0</td>
</tr>
<tr>
<td>College (2 years)</td>
<td>31</td>
<td>7.5</td>
</tr>
<tr>
<td>College (3 years)</td>
<td>27</td>
<td>6.5</td>
</tr>
<tr>
<td>Bachelor's Degree</td>
<td>143</td>
<td>34.5</td>
</tr>
<tr>
<td>Advanced Degree</td>
<td>59</td>
<td>14.3</td>
</tr>
<tr>
<td>(No Response)</td>
<td>2</td>
<td></td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>414</strong></td>
<td><strong>99.9%</strong></td>
</tr>
</tbody>
</table>
Objective 2

This objective is to determine the satisfaction with the performance appraisal system currently being used as perceived by the employees of selected public funded organizations that utilize a state civil service system as measured by the three reaction scales similar to those proposed by Thurston (2001): “Reactions to the PPR”; “Reaction Toward Your Last PPR Rating”; and, “Reaction Toward Your Supervisor.”

Reactions on all three scales were measured on a five point scale with 1 = strongly agree; 2 = agree; 3 = neither agree nor disagree; 4 = disagree; and, 5 = strongly disagree. To aid in the interpretation of these three scales, the researcher established an interpretive scale for the results as follows: 1.50 or less = Strongly Agree; 1.51-2.5 = Agree; 2.51 – 3.49 = Neither Agree nor Disagree; 3.50 – 4.49 = Disagree; and 4.5 or greater = Strongly Disagree.

Reactions Toward Your Last PPR Performance Rating

Respondents “Agreed” (item scores between 1.51 and 2.50) with all four of the items included in the scale “Reactions Toward Your Last PPR Performance Rating”. The items with which they most agreed were “My most recent performance rating was fair” (mean = 2.09) and “I am satisfied with the performance rating I received for the most recent rating period” (mean = 2.09).

To further summarize the findings from the responses to this scale, the researcher used the factor analysis procedure to determine if the items in the scale were components of a common construct. To accomplish this, a principal components factor analysis was used with the specification that all items be forced into a single factor. This procedure allows the researcher to determine if the items included as part of the scale will produce factor loadings indicating that they can be considered to be part of a single construct. For this purpose, a
minimum loading of .50 was used to establish verification of the unity of the scale. When the factor analysis procedure was used with the items in the scale Reactions Toward Your Last PPR Performance Rating” the factor loading ranged from a high of .96 to a low of .94 indicating to the researchers that these four items can be verified to measure a single construct (See Table 12).

**Table 12.**

<table>
<thead>
<tr>
<th>Item</th>
<th>Factor Loading</th>
</tr>
</thead>
<tbody>
<tr>
<td>The performance rating I received was pretty accurate.</td>
<td>.96</td>
</tr>
<tr>
<td>My most recent performance rating reflected how I did on the job.</td>
<td>.96</td>
</tr>
<tr>
<td>My most recent performance rating was fair.</td>
<td>.94</td>
</tr>
<tr>
<td>I am satisfied with the performance rating I received for the most recent rating period.</td>
<td>.94</td>
</tr>
</tbody>
</table>

Since the four items in the “Reactions Toward Your Last PPR Performance Rating” were determined to measure a single construct, the researcher computed an overall score for the items in this scale which was calculated as the mean of the ratings assigned to the individual items. The overall score was 2.14 (SD = .94) which was classified in the “Agree” response category (See Table 13). This score was used in subsequent analysis which involved a measurement of the “Reaction Toward Your Last PPR Performance Rating.” The Cronbach’s alpha internal consistency coefficient was used to estimate the reliability of the scale and was determined to be $\alpha = .96$. 

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Table 13.

Summary of Reactions Toward Your Last PPR Performance Rating Of Employees of Selected State Funded Agencies Employing Civil Service Workers

<table>
<thead>
<tr>
<th>Item</th>
<th>Mean</th>
<th>Standard Deviation</th>
<th>Response Categorya</th>
</tr>
</thead>
<tbody>
<tr>
<td>I am satisfied with the performance rating I received for the most recent rating period.</td>
<td>2.08</td>
<td>.98</td>
<td>A</td>
</tr>
<tr>
<td>My most recent performance rating was fair.</td>
<td>2.09</td>
<td>.94</td>
<td>A</td>
</tr>
<tr>
<td>My most recent performance rating reflected how I did on the job.</td>
<td>2.14</td>
<td>1.00</td>
<td>A</td>
</tr>
<tr>
<td>The performance rating I received was pretty accurate.</td>
<td>2.20</td>
<td>1.01</td>
<td>A</td>
</tr>
<tr>
<td>Overall Score</td>
<td>2.14</td>
<td>.94</td>
<td>A</td>
</tr>
</tbody>
</table>

Survey scale: 1=strongly agree; 2=agree; 3=neither agree nor disagree; 4 = disagree; 5=strongly disagree

aResponse Category: SA = Strongly Agree (1.50 or less); A = Agree (1.51 – 2.50); NA = Neither Agree nor Disagree (2.51 – 3.49); D = Disagree (3.50 – 4.49); and, SD = Strongly Disagree (4.5 or greater).

Reactions to the PPR

Respondents “agreed” (item scores between 1.51 and 2.50) with three of the seven items used to measure reactions to the performance review system. The items “I think the PPR process is a waste of time” and “I think my department should change the way they evaluate and rate job performance” were reverse coded so that the more positive response would be reflected by a lower score, similar to the majority of the survey items. The item with the highest level of agreement was “Overall, I think the PPR system is fair” (mean = 2.31). Respondents indicated that they “neither agreed nor disagreed” (item scores between 2.51 and 3.50) with five of the items. They agreed least with the reversed coded item “I think my department should change the way they evaluate and rate job performance” (mean = 2.99).
To further summarize the findings from the responses to this scale the researcher used the factor analysis procedure to determine if the items in the scale were components of a common construct. To accomplish this, a principal components factor analysis was used with the specification that all items be forced into a single factor. This procedure allows the researcher to determine if the items included as part of the scale will produce factor loadings indicating that they can be considered to be part of a single construct. For this purpose, a minimum loading of .50 was used to establish verification of the unity of the scale. When the factor analysis procedure was used with the items in the scale “Reaction Toward the PPR” the factor loadings ranged from a high of .85 to a low of .57 indicating that the seven items could be verified to measure a single construct (See Table 14).

Table 14.

Factor Loading for Items Representing Reactions to the PPR For Employees of Selected State Agencies Employing Civil Service Workers

<table>
<thead>
<tr>
<th>Item</th>
<th>Factor Loading</th>
</tr>
</thead>
<tbody>
<tr>
<td>I am satisfied with the way the PPR system is used to set my performance expectations for each rating period.</td>
<td>.85</td>
</tr>
<tr>
<td>Overall, I think the PPR system is fair.</td>
<td>.85</td>
</tr>
<tr>
<td>I am satisfied with the way the PPR system is used to rate my performance.</td>
<td>.84</td>
</tr>
<tr>
<td>The PPR process has helped me to improve my job performance.</td>
<td>.70</td>
</tr>
<tr>
<td>I think the PPR process is a waste of time. (Reverse coded)</td>
<td>.60</td>
</tr>
<tr>
<td>I would want to participate in the PPR even if it were not required.</td>
<td>.57</td>
</tr>
<tr>
<td>I think my department should change the way they evaluate and rate job performance. (Reverse coded)</td>
<td>.57</td>
</tr>
</tbody>
</table>

Note: PPR = Performance Planning and Review
Since the seven items in the “Reaction to the PPR” scale were determined to measure a single construct, the researcher computed an overall score for the items in this scale which was calculated as the mean of the ratings assigned to the individual items. The overall score was 2.63 (SD = .72) which was classified in the “Neither Agree nor Disagree” response category (See Table 15). This score was used in subsequent analyses which involved a

**Table 15.**

Summary of Reactions to the PPR of Employees Of Selected State Funded Agencies Employing Civil Service Workers

<table>
<thead>
<tr>
<th>Item</th>
<th>Mean</th>
<th>Standard Deviation</th>
<th>Response Category&lt;sup&gt;a&lt;/sup&gt;</th>
</tr>
</thead>
<tbody>
<tr>
<td>Overall, I think the PPR system is fair</td>
<td>2.31</td>
<td>.92</td>
<td>A</td>
</tr>
<tr>
<td>I am satisfied with the way the PPR system is used to set my</td>
<td>2.32</td>
<td>.88</td>
<td>A</td>
</tr>
<tr>
<td>performance expectations for each rating period.</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>I am satisfied with the way the PPR system is used to evaluate and</td>
<td>2.38</td>
<td>.90</td>
<td>A</td>
</tr>
<tr>
<td>rate my performance.</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>I think the PPR process is a waste of time. (reverse coded).</td>
<td>2.60</td>
<td>1.10</td>
<td>NA</td>
</tr>
<tr>
<td>The PPR process has helped me to improve my job performance.</td>
<td>2.86</td>
<td>1.06</td>
<td>NA</td>
</tr>
<tr>
<td>I would want to participate in the PPR even if it were not required.</td>
<td>2.89</td>
<td>1.11</td>
<td>NA</td>
</tr>
<tr>
<td>I think my department should change the way they evaluate and rate</td>
<td>2.99</td>
<td>1.06</td>
<td>NA</td>
</tr>
<tr>
<td>job performance. (reverse coded).</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Overall Score</strong></td>
<td><strong>2.63</strong></td>
<td><strong>.72</strong></td>
<td><strong>NA</strong></td>
</tr>
</tbody>
</table>

Survey scale: 1=strongly agree; 2=agree; 3=neither agree nor disagree; 4 = disagree; 5=strongly disagree

<sup>a</sup>Response Category: SA = Strongly Agree (1.50 or less); A = Agree (1.51 – 2.50); NA = Neither Agree nor Disagree (2.51 – 3.49); D = Disagree (3.50 – 4.49); and, SD = Strongly Disagree (4.5 or greater).
measurement of the “Reaction to the PPR.” The Cronbach’s alpha internal consistency coefficient was used to estimate the reliability of the scale and was determined to be $\alpha = .83$.

**Reactions Toward Your Supervisor**

Respondents “agreed” (item scores between 1.51 and 2.50) with the five items included in the Reaction Toward Supervisor scale. Strongest agreement was with the items “All in all, I have a good supervisor” (mean = 1.91) and “I would give my supervisor a positive rating” (mean = 2.0).

To further summarize the findings from the responses to this scale the researcher used the factor analysis procedure to determine if the items in the scale were components of a common construct. To accomplish this, a principal components factor analysis was used with the specification that all items be forced into a single factor. This procedure allows the researcher to determine if the items included as part of the scale will produce factor loadings indicating that they can be considered to be part of a single construct. For this purpose, a minimum loading of .50 was used to establish verification of the unity of the scale (See Table 16). When the factor analysis procedure was used with the items in the scale “Reaction Toward Your Supervisor”.

**Table 16.**

<table>
<thead>
<tr>
<th>Item</th>
<th>Factor Loading</th>
</tr>
</thead>
<tbody>
<tr>
<td>I would give my supervisor a positive rating.</td>
<td>.93</td>
</tr>
<tr>
<td>Overall, I am satisfied with the quality of supervision I receive at work from my rater.</td>
<td>.92</td>
</tr>
<tr>
<td>All in all, I have a good supervisor.</td>
<td>.92</td>
</tr>
</tbody>
</table>

(table con’t.)
I am satisfied with the amount of support and guidance I receive from my supervisor.  
My supervisor takes the PPR process seriously.

Toward Your Supervisor” the factor loadings ranged from a high of .92 to a low of .75 indicating that the five items could be verified to measure a single construct.

Since the five items in the “Reaction Toward Your Supervisor” scale were determined to measure a single construct, the researcher computed an overall score for the items in this scale which was calculated as the mean of the ratings assigned to the individual items. The overall score was 2.10 (SD = .90) which was classified in the “Agree” response category (See Table 17). This score was used in subsequent analyses which involved a measurement of the “Reaction Toward Your Supervisor” The Cronbach’s alpha internal consistency coefficient was used to estimate the reliability of the scale and was determined to be $\alpha = .93$.

**Table 17.**

*Summary of Reaction Toward Your Supervisor of Employees Of Selected State Funded Agencies Employing Civil Service Workers*

<table>
<thead>
<tr>
<th>Item</th>
<th>Mean</th>
<th>Standard Deviation</th>
<th>Response Category</th>
</tr>
</thead>
<tbody>
<tr>
<td>All in all, I have a good supervisor.</td>
<td>1.91</td>
<td>.96</td>
<td>A</td>
</tr>
<tr>
<td>I would give my supervisor a positive rating.</td>
<td>2.0</td>
<td>1.02</td>
<td>A</td>
</tr>
<tr>
<td>My supervisor takes the PPR process seriously.</td>
<td>2.13</td>
<td>1.01</td>
<td>A</td>
</tr>
<tr>
<td>Overall, I am satisfied with the quality of supervision I receive at work from my rater.</td>
<td>2.21</td>
<td>1.03</td>
<td>A</td>
</tr>
<tr>
<td>I am satisfied with the amount of support and guidance I receive from my supervisor.</td>
<td>2.24</td>
<td>1.04</td>
<td>A</td>
</tr>
</tbody>
</table>

*(table con’t.)*
Objective 3

Objective 3 was the determination of the perceptions of the fairness and justice of the performance appraisal as measured by modified versions of Thurston's scales of organizational justice which are based on Greenberg's (1993) four-factor taxonomy of justice. Reactions were measured on five point scale with 1 = Strongly Agree; 2 = agree; 3 = Neither Agree nor Disagree; 4 = Disagree; and, 5 = Strongly Disagree. To aid in the interpretation of these three scales, the researcher established an interpretive scale for the results as follows: 1.50 or less = Strongly Agree; 1.51-2.5 = Agree; 2.51 – 3.49 = Neither Agree nor Disagree; 3.50 – 4.49 = Disagree; and 4.5 or greater = Strongly Disagree. Results for the scales representing the fairness perceptions are organized according to the hypothesized four-factor model of organizational justice originally proposed by Greenberg (1993).

Systemic Justice (Structural-Procedural) Factor

Scales representing the Systemic Justice factor included Setting Performance Expectations, Rater Confidence and Seeking Appeals. The results for each scale are presented below.

Setting Performance Expectations: Respondents “agreed” (item scores between 1.51 and 2.50) with all six of the items included in the Setting Performance Expectation scale. They most strongly agreed with the item “The PPR process requires that performance expectations be set for me during a Planning Session in the start of a rating period” (mean = 1.81).
To further summarize the findings from the responses to this scale the researcher used the factor analysis procedure to determine if the items in the scale were components of a common construct. To accomplish this, a principal components factor analysis was used with the specification that all items be forced into a single factor. This procedure allows the researcher to determine if the items included as part of the scale will produce factor loadings indicating that they can be considered to be part of a single construct. For this purpose, a minimum loading of .50 was used to establish verification of the unity of the scale. When the factor analysis procedure was used with the items in the scale “Setting Performance Expectations” the factor loadings ranged from a high of .78 to a low of .64 indicating that the six items could be verified to measure a single construct (See Table 18).

Since the six items in the “Setting Performance Expectations” scale were determined to measure a single construct, the researcher computed an overall score for the items in this

Table 18.

Factor Loading for Items Representing Perceptions of Setting Expectations of Employees of Selected State Agencies Employing Civil Service Workers

<table>
<thead>
<tr>
<th>Item</th>
<th>Factor Loading</th>
</tr>
</thead>
<tbody>
<tr>
<td>The PPR process makes sure that my performance expectations measure what I really do for the organization.</td>
<td>.78</td>
</tr>
<tr>
<td>The expectations set during the Performance Planning Session reflect the most important factors in my job.</td>
<td>.77</td>
</tr>
<tr>
<td>The PPR process allows me to help set the performance standards that my supervisor will use to rate my performance.</td>
<td>.67</td>
</tr>
<tr>
<td>My performance standards set for me during the Planning Session will remain the same until my rater and I change them.</td>
<td>.68</td>
</tr>
<tr>
<td>My performance standards set in the Planning Session can be changed if what I do at work changes.</td>
<td>.66</td>
</tr>
</tbody>
</table>

(table con’t.)
The PPR process requires that performance expectations be set for me during a Planning Session at the start of the rating period. The scale which was calculated as the mean of the ratings assigned to the individual items. The overall score was 2.21 (SD = .66) which was classified in the “Agree” response category (See Table 19). This score was used in subsequent analyses which involved a measurement

**Table 19.**

Summary of Perceptions of Setting Performance Expectations of Employees of Selected State Funded Agencies Employing Civil Service Workers

<table>
<thead>
<tr>
<th>Item</th>
<th>Mean</th>
<th>Standard Deviation</th>
<th>Response Category&lt;sup&gt;a&lt;/sup&gt;</th>
</tr>
</thead>
<tbody>
<tr>
<td>The PPR process requires that performance expectations be set for me during a Planning session at the start of a rating period.</td>
<td>1.81</td>
<td>.76</td>
<td>A</td>
</tr>
<tr>
<td>The expectations set during the Performance Planning Session reflect the most important factors in my job.</td>
<td>2.23</td>
<td>.88</td>
<td>A</td>
</tr>
<tr>
<td>My performance standards set in the Planning Session can be changed if what I do at work changes.</td>
<td>2.28</td>
<td>.96</td>
<td>A</td>
</tr>
<tr>
<td>My performance standards set for me during the Planning Session will remain the same until my rater and I change them.</td>
<td>2.31</td>
<td>.99</td>
<td>A</td>
</tr>
<tr>
<td>The PPR process makes sure that my performance expectations measure what I really do for the organization.</td>
<td>2.32</td>
<td>.94</td>
<td>A</td>
</tr>
<tr>
<td>The PPR process allows me to help set the performance standards that my supervisor will use to rate my performance.</td>
<td>2.37</td>
<td>1.05</td>
<td>A</td>
</tr>
</tbody>
</table>

(table con’t)
Overall Score  

<table>
<thead>
<tr>
<th></th>
<th>2.21</th>
<th>.66</th>
<th>A</th>
</tr>
</thead>
</table>

Survey scale: 1=strongly agree; 2=agree; 3=neither agree nor disagree; 4 = disagree; 5 = strongly disagree

*Response Category: SA = Strongly Agree (1.50 or less); A = Agree (1.51 – 2.50); NA = Neither Agree nor Disagree (2.51 – 3.49); D = Disagree (3.50 – 4.49); and, SD = Strongly Disagree (4.5 or greater).

of the “Setting Performance Expectations”. The Cronbach’s alpha internal consistency coefficient was used to estimate the reliability of the scale and was determined to be $\alpha = .94$.

Rater Confidence: Respondents “agreed” with the all five of the items included in this scale designed to measure perceptions of employee confidence in the process used provide an adequate rater in the performance appraisal process. They most strongly agreed with the statement “My organization makes sure that my rater understands the PPR rating procedures and rating format” (mean = 1.98).

To further summarize the findings from the responses to this scale the researcher used the factor analysis procedure to determine if the items in the scale were components of a common construct. To accomplish this, a principal components factor analysis was used with the specification that all items be forced into a single factor. This procedure allows the researcher to determine if the items included as part of the scale will produce factor loadings indicating that they can be considered to be part of a single construct. For this purpose, a minimum loading of .50 was used to establish verification of the unity of the scale. When the factor analysis procedure was used with the items in the scale “Rater Confidence” the factor loadings ranged from a high of .93 to a low of .83 indicating that the five items could be verified to measure a single construct (See Table 20).

Since the five items representing “Rater Confidence” were determined to measure a single construct, the researcher computed an overall score for the items in this scale which
Table 20.

Factor Loading for Items Representing Perceptions of Rater Confidence of Employees of Selected State Agencies Employing Civil Service Workers

<table>
<thead>
<tr>
<th>Item</th>
<th>Factor Loading</th>
</tr>
</thead>
<tbody>
<tr>
<td>My organization ensures that I am assigned a rater who knows what I am supposed to be doing.</td>
<td>.93</td>
</tr>
<tr>
<td>My organization makes sure that I am assigned a rater that knows how to evaluate my performance.</td>
<td>.92</td>
</tr>
<tr>
<td>My organization makes sure that I am assigned a rater who understands the requirements and difficulties of my work</td>
<td>.90</td>
</tr>
<tr>
<td>My organization makes sure that I am assigned a rater who is qualified to evaluate my work.</td>
<td>.89</td>
</tr>
<tr>
<td>My organization makes sure that my rater understands the PPR rating procedures and rating format.</td>
<td>.83</td>
</tr>
</tbody>
</table>

was calculated as the mean of the ratings assigned to the individual items. The overall score was 2.05 (SD = .82) which was classified in the “Agree” response category (See Table 21).

Table 21.

Summary of Perceptions of Rater Confidence of Employees of Selected State Funded Agencies Employing Civil Service Workers

<table>
<thead>
<tr>
<th>Item</th>
<th>Mean</th>
<th>Standard Deviation</th>
</tr>
</thead>
<tbody>
<tr>
<td>My organization makes sure that my rater understands the PPR rating procedures and rating format.</td>
<td>1.98</td>
<td>.87</td>
</tr>
<tr>
<td>My organization ensures that I am assigned a rater who knows what I am supposed to be doing.</td>
<td>2.00</td>
<td>.90</td>
</tr>
<tr>
<td>My organization makes sure that I am assigned a rater who is qualified to evaluate my work.</td>
<td>2.1</td>
<td>.99</td>
</tr>
</tbody>
</table>

(table con’t.)
My organization makes sure that I am assigned a rater who understands the requirements and difficulties of my work.  

2.10  .94

My organization makes sure that I am assigned a rater that knows how to evaluate my performance.  

2.13  .93

| Overall Score | 2.05 | .82 |

Survey scale: 1=strongly agree; 2=agree; 3=neither agree nor disagree; 4 = disagree; 5=strongly disagree

Response Category: SA = Strongly Agree (1.50 or less); A = Agree (1.51 – 2.50); NA = Neither Agree nor Disagree (2.51 – 3.49); D = Disagree (3.50 – 4.49); and, SD = Strongly Disagree (4.5 or greater).

This score was used in subsequent analyses which involved a measurement of “Rater Confidence”. The Cronbach’s alpha internal consistency coefficient was used to estimate the reliability of the scale and was determined to be α = .94.

Seeking Appeals: Respondents “agreed” (item scores between 1.51 and 2.50) with the six items included in this scale. Item means ranged from 2.15 to 2.41. Respondents most strongly agreed with the items “I can challenge a performance rating if I think it is unfair” (mean = 2.15) and “I have ways to appeal a performance rating that I think is biased or inaccurate” (mean = 2.26).

To further summarize the findings from the responses to this scale the researcher used the factor analysis procedure to determine if the items in the scale were components of a common construct. To accomplish this, a principal components factor analysis was used with the specification that all items be forced into a single factor. This procedure allows the researcher to determine if the items included as part of the scale will produce factor loadings indicating that they can be considered to be part of a single construct. For this purpose, a minimum loading of .50 was used to establish verification of the unity of the scale. When the factor analysis procedure was used with the items in the scale “Seeking Appeals “ the
factor loadings ranged from a high of .83 to a low of .66 indicating that the five items could be verified to measure a single construct (See Table 22).

**Table 22.**

Factor Loading for Items Representing Perceptions of Seeking Appeals of Employees of Selected State Agencies Employing Civil Service Workers

<table>
<thead>
<tr>
<th>Item</th>
<th>Factor Loading</th>
</tr>
</thead>
<tbody>
<tr>
<td>I can challenge a performance rating if I think it is unfair.</td>
<td>.83</td>
</tr>
<tr>
<td>My performance rating can be changed if I can show that it is incorrect or unfair.</td>
<td>.83</td>
</tr>
<tr>
<td>A process to appeal a rating is available to me anytime I may need it.</td>
<td>.81</td>
</tr>
<tr>
<td>I know I can get a fair review of my performance rating if I request on.</td>
<td>.79</td>
</tr>
<tr>
<td>I have ways to appeal a performance rating that I think is biased or inaccurate.</td>
<td>.66</td>
</tr>
</tbody>
</table>

Since the five items in the “Seeking Appeals” scale were determined to measure a single construct, the researcher computed an overall score for the items in this scale which was calculated as the mean of the ratings assigned to the individual items. The overall score was 2.23 (SD = .71) which was classified in the “Agree” response category (See Table 23).

**Table 23.**

Summary of Items Representing Perceptions of Seeking Appeals of Employees of Selected State Agencies Employing Civil Service Workers

<table>
<thead>
<tr>
<th>Item</th>
<th>Mean</th>
<th>Standard Deviation</th>
<th>Response Category</th>
</tr>
</thead>
<tbody>
<tr>
<td>I can challenge a performance rating if I think it is unfair.</td>
<td>2.15</td>
<td>.82</td>
<td>A</td>
</tr>
<tr>
<td>I have ways to appeal a performance rating that I think is biased or inaccurate.</td>
<td>2.26</td>
<td>.94 (table con’t.)</td>
<td>A</td>
</tr>
</tbody>
</table>
I am comfortable in communicating my feelings of disagreement about my rating to my supervisor. 2.30 1.01 A

A process to appeal a rating is available to me anytime I may need it. 2.32 .89 A

I know I can get a fair review of my performance rating if I request one. 2.36 .92 A

My performance rating can be changed if I can show that it is incorrect or unfair. 2.41 .90 A

Overall Score 2.23 .71 A

Survey scale: 1=strongly agree; 2=agree; 3=neither agree nor disagree; 4 = disagree; 5=strongly disagree

Response Category: SA = Strongly Agree (1.50 or less); A = Agree (1.51 – 2.50); NA = Neither Agree nor Disagree (2.51 – 3.49); D = Disagree (3.50 – 4.49); and, SD = Strongly Disagree (4.5 or greater).

This score was used in subsequent analyses which involved a measurement of the “Seeking Appeals”. The Cronbach’s alpha internal consistency coefficient was used to estimate the reliability of the scale and was determined to be $\alpha = .87$.

Informational Justice (Social-Procedural) Factor

Three scales have been proposed to represent the factor described as Informational Justice: Clarifying Performance Expectations; Providing Feedback; and, Explaining Rating Decisions. The results for each scale are presented below.

Clarifying Expectations: Respondents “agreed” (item scores between 1.51 and 2.50) with all six items included in the scale designed to measure Clarifying Performance Expectations. The means for the items ranged from the most positive of 2.10 to 2.48. Respondents most strongly agreed with the items “My Rater clearly explains to me what he or she expects for
my performance” (mean = 2.10) and “My rater gives me a chance to question how I should meet my performance expectations” (mean = 2.16).

To further summarize the findings from the responses to this scale the researcher used the factor analysis procedure to determine if the items in the scale were components of a common construct. To accomplish this, a principal components factor analysis was used with the specification that all items be forced into a single factor. This procedure allows the researcher to determine if the items included as part of the scale will produce factor loadings indicating that they can be considered to be part of a single construct. For this purpose, a minimum loading of .50 was used to establish verification of the unity of the scale. When the factor analysis procedure was used with the items in the scale “Clarifying Expectations “ the factor loadings ranged from a high of .89 to a low of .84 indicating that the six items could be verified to measure a single construct (See Table 24).

Table 24.

Factor Loading for Items Representing Perceptions of Clarifying Performance Expectations of Employees of Selected State Agencies Employing Civil Service Workers

<table>
<thead>
<tr>
<th>Item</th>
<th>Factor Loading</th>
</tr>
</thead>
<tbody>
<tr>
<td>My rater explains how I can improve my performance</td>
<td>.89</td>
</tr>
<tr>
<td>My rater clearly explains to me what he or she expects for my performance.</td>
<td>.89</td>
</tr>
<tr>
<td>My rater clearly explains to me the standards that will be used to evaluate my work.</td>
<td>.88</td>
</tr>
<tr>
<td>My rater gives me a chance to question how I should meet my performance expectations.</td>
<td>.85</td>
</tr>
<tr>
<td>As a result of the Performance Planning Session I better understand my supervisor’s expectations for my performance.</td>
<td>.84 (table con’t.)</td>
</tr>
</tbody>
</table>
My rater regularly explains to me what he or she expects of my performance.

Since the six items in the “Clarifying Expectations” scale were determined to measure a single construct, the researcher computed an overall score for the items in this scale which was calculated as the mean of the ratings assigned to the individual items. The overall score was 2.30 (SD = .82) which was classified in the “Agree” response category. This score was used in subsequent analyses which involved a measurement of the “Clarifying Expectations” (See Table 25). The Cronbach’s alpha internal consistency coefficient was used to estimate the reliability of the scale and was determined to be $\alpha = .93$.

**Table 25.**

Summary of Perceptions of Clarifying Performance Expectations of Employees of Selected State Funded Agencies Employing Civil Service Workers

<table>
<thead>
<tr>
<th>Item</th>
<th>Mean</th>
<th>Standard Deviation</th>
<th>Response Category</th>
</tr>
</thead>
<tbody>
<tr>
<td>My rater clearly explains to me what he or she expects for my performance.</td>
<td>2.10</td>
<td>.90</td>
<td>A</td>
</tr>
<tr>
<td>My rater gives me a chance to question how I should meet my performance expectations.</td>
<td>2.16</td>
<td>.93</td>
<td>A</td>
</tr>
<tr>
<td>My rater clearly explains to me the standards that will be used to evaluate my work.</td>
<td>2.19</td>
<td>.96</td>
<td>A</td>
</tr>
<tr>
<td>My rater explains how I can improve my performance.</td>
<td>2.26</td>
<td>.94</td>
<td>A</td>
</tr>
<tr>
<td>As a result of the Performance Planning Session, I better understand my supervisor’s expectations for my performance.</td>
<td>2.32</td>
<td>.99</td>
<td>A</td>
</tr>
<tr>
<td>My rater regularly explains to me what he or she expects of my performance.</td>
<td>2.48</td>
<td>1.06</td>
<td>A</td>
</tr>
</tbody>
</table>

(table con’t.)
Overall Score

2.30  .83   A

Survey scale: 1=strongly agree; 2=agree; 3=neither agree nor disagree; 4 = disagree;
5=strongly disagree

*Response Category: SA = Strongly Agree (1.50 or less); A = Agree (1.51 – 2.50); NA =
Neither Agree nor Disagree (2.51 – 3.49); D = Disagree (3.50 – 4.49); and, SD = Strongly
Disagree (4.5 or greater).

Providing Feedback: Respondents indicated that they “neither agreed nor disagreed” (item
scores between 2.51 and 3.50) with the items included in the scale Providing Feedback.

They indicated their most positive perceptions of the item “My rater routinely gives me
feedback that is important to the things I do at work” (mean = 2.51). They responded least
positively to the item “My rater reviews my performance expectations from the Performance
Planning Session at least every three months in unofficial rating sessions” (mean = 3.33).

The mean for this item is categorized in the “neither agree nor disagree” range.

To further summarize the findings from the responses to this scale the researcher used
the factor analysis procedure to determine if the items in the scale were components of a
common construct. To accomplish this, a principal components factor analysis was used
with the specification that all items be forced into a single factor. This procedure allows the
researcher to determine if the items included as part of the scale will produce factor loadings
indicating that they can be considered to be part of a single construct. For this purpose, a
minimum loading of .50 was used to establish verification of the unity of the scale. When
the factor analysis procedure was used with the items in the scale “Providing Feedback “ the
factor loadings ranged from a high of .89 to a low of .75 indicating that the six items could
be verified to measure a single construct (See Table 26).

Since the six items in the “Providing Feedback” scale were determined to measure a
single construct, the researcher computed an overall score for the items in this scale which
Table 26.

Factor Loading for Items Representing Perceptions of Providing Feedback of Employees of Selected State Agencies Employing Civil Service Workers

<table>
<thead>
<tr>
<th>Item</th>
<th>Factor Loading</th>
</tr>
</thead>
<tbody>
<tr>
<td>My rater routinely gives me feedback that is important to the things I do at work.</td>
<td>.89</td>
</tr>
<tr>
<td>My rater routinely gives me information or help that I can use to improve my performance.</td>
<td>.89</td>
</tr>
<tr>
<td>My rater reviews with me my progress towards my goals.</td>
<td>.89</td>
</tr>
<tr>
<td>My rater lets me know how I can improve my performance.</td>
<td>.88</td>
</tr>
<tr>
<td>My rater frequently lets me know how I am doing.</td>
<td>.86</td>
</tr>
<tr>
<td>My rater reviews my performance expectations from the Performance Planning Session at least every three months in unofficial rating sessions.</td>
<td>.75</td>
</tr>
</tbody>
</table>

was calculated as the mean of the ratings assigned to the individual items. The overall score was 2.77 (SD = .94) which was classified in the “Neither Agree nor Disagree” response category. This score was used in subsequent analyses which involved a measurement of the “Providing Feedback” (See Table 27). The Cronbach’s alpha internal consistency coefficient was used to estimate the reliability of the scale and was determined to be $\alpha = .97$.

Explaining Rating Decisions: Respondents agreed (item scores between 1.51 and 2.50) with the five items included in the scale Explaining Rating Decisions. They most strongly agreed with the item “My rater lets me ask him or her questions about my performance rating” (mean = 2.02) and agreed least with the item “My rater gives me clear and real examples to justify his or her rating of my work” (mean = 2.40).
Table 27.

Summary of Perceptions of Providing Feedback of Employees of Selected State Funded Agencies Employing Civil Service Workers

<table>
<thead>
<tr>
<th>Item</th>
<th>Mean</th>
<th>Standard Deviation</th>
<th>Response Category&lt;sup&gt;a&lt;/sup&gt;</th>
</tr>
</thead>
<tbody>
<tr>
<td>My rater routinely gives me feedback that is important to the things I do at work.</td>
<td>2.51</td>
<td>1.09</td>
<td>NA</td>
</tr>
<tr>
<td>My rater lets me know how I can improve my performance.</td>
<td>2.61</td>
<td>1.05</td>
<td>NA</td>
</tr>
<tr>
<td>My rater routinely gives me information or help that I can use to improve my performance.</td>
<td>2.62</td>
<td>1.10</td>
<td>NA</td>
</tr>
<tr>
<td>My rater frequently lets me know how I am doing</td>
<td>2.65</td>
<td>1.10</td>
<td>NA</td>
</tr>
<tr>
<td>My rater reviews with me my progress toward my goals.</td>
<td>2.84</td>
<td>1.11</td>
<td>NA</td>
</tr>
<tr>
<td>My rater reviews my performance expectations from the Performance Planning Session at least every three months in unofficial rating sessions.</td>
<td>3.33</td>
<td>1.12</td>
<td>NA</td>
</tr>
<tr>
<td><strong>Overall Score</strong></td>
<td><strong>2.77</strong></td>
<td><strong>.94</strong></td>
<td><strong>NA</strong></td>
</tr>
</tbody>
</table>

Survey scale: 1=strongly agree; 2=agree; 3=neither agree nor disagree; 4 = disagree; 5=strongly disagree
<sup>a</sup>Response Category: SA = Strongly Agree (1.50 or less); A = Agree (1.51 – 2.50); NA = Neither Agree nor Disagree (2.51 – 3.49); D = Disagree (3.50 – 4.49); and, SD = Strongly Disagree (4.5 or greater).

To further summarize the findings from the responses to this scale the researcher used the factor analysis procedure to determine if the items in the scale were components of a common construct. To accomplish this, a principal components factor analysis was used with the specification that all items be forced into a single factor. This procedure allows the researcher to determine if the items included as part of the scale will produce factor loadings indicating that they can be considered to be part of a single construct. For this purpose, a
minimum loading of .50 was used to establish verification of the unity of the scale. When the factor analysis procedure was used with the items in the scale “Explaining Rating Decisions” the factor loadings ranged from a high of .89 to a low of .81 indicating that the five items could be verified to measure a single construct (See Table 28).

**Table 28.**
Factor Loading for Items Representing Perceptions of Explaining Rating Decisions of Employees of Selected State Agencies Employing Civil Service Workers

<table>
<thead>
<tr>
<th>Item</th>
<th>Factor Loading</th>
</tr>
</thead>
<tbody>
<tr>
<td>My rater helps me to understand the process used to evaluate and rate my performance.</td>
<td>.89</td>
</tr>
<tr>
<td>My rater takes the time to explain decisions that concern me.</td>
<td>.89</td>
</tr>
<tr>
<td>My rater gives me clear and real examples to justify his or her rating of my work.</td>
<td>.89</td>
</tr>
<tr>
<td>My rater helps me understand what I need to do to improve my performance.</td>
<td>.89</td>
</tr>
<tr>
<td>My rater lets me ask him or her questions about my performance rating.</td>
<td>.81</td>
</tr>
</tbody>
</table>

Since the five items in the “Explaining Rating Decisions” scale were determined to measure a single construct, the researcher computed an overall score for the items in this scale which was calculated as the mean of the ratings assigned to the individual items. The overall score was 2.28 (SD = .84) which was classified in the “Agree” response category (See Table 29). This score was used in subsequent analyses which involved a measurement of the “Explaining Rating Decisions” (See Table 29). The Cronbach’s alpha internal consistency coefficient was used to estimate the reliability of the scale and was determined to be $\alpha = .92$. 
### Table 29.

Summary of Perceptions of Explaining Rating Decisions of Employees of Selected State Funded Agencies Employing Civil Service Workers

<table>
<thead>
<tr>
<th>Item</th>
<th>Mean</th>
<th>Standard Deviation</th>
<th>Response Category&lt;sup&gt;a&lt;/sup&gt;</th>
</tr>
</thead>
<tbody>
<tr>
<td>My rater lets me ask him or her questions about my performance rating.</td>
<td>2.02</td>
<td>.81</td>
<td>A</td>
</tr>
<tr>
<td>My rater takes the time to explain decisions that concern me.</td>
<td>2.29</td>
<td>.98</td>
<td>A</td>
</tr>
<tr>
<td>My rater helps me understand what I need to do to improve my performance.</td>
<td>2.32</td>
<td>.97</td>
<td>A</td>
</tr>
<tr>
<td>My rater helps me to understand the process used to evaluate and rate my performance</td>
<td>2.38</td>
<td>.98</td>
<td>A</td>
</tr>
<tr>
<td>My rater gives me clear and real examples to justify his or her rating of my work.</td>
<td>2.40</td>
<td>1.02</td>
<td>A</td>
</tr>
<tr>
<td><strong>Overall Score</strong></td>
<td><strong>2.28</strong></td>
<td><strong>.84</strong></td>
<td><strong>A</strong></td>
</tr>
</tbody>
</table>

*Survey scale: 1=strongly agree; 2=agree; 3=neither agree nor disagree; 4 = disagree; 5=strongly disagree*

*Response Category: SA = Strongly Agree (1.50 or less); A = Agree (1.51 – 2.50); NA = Neither Agree nor Disagree (2.51 – 3.49); D = Disagree (3.50 – 4.49); and, SD = Strongly Disagree (4.5 or greater).*

### Configural Justice (Structural-Distributive) Factor

Two scales were included to measure perceptions of the configural justice factor:

#### Accuracy of Rating and Concern Over Ratings.
Configural justice is the factor representing the structural-distributive forms of justice, related to the outcomes of performance appraisal.

#### Accuracy of Rating:
Respondents indicated that they “agreed” (item scores between 1.51 and 2.5) with three of the five items in this scale and that they “neither agreed nor disagreed” (item scores between 2.51 and 3.5) with the remaining three items. They most strongly agreed with the item “My performance rating is based on how well I do my work” (mean =

---

106
2.11). Respondents indicated the least amount of agreement with the item “My performance rating reflects how much work I do” (mean = 2.77).

To further summarize the findings from the responses to this scale the researcher used the factor analysis procedure to determine if the items in the scale were components of a common construct. To accomplish this, a principal components factor analysis was used with the specification that all items be forced into a single factor. This procedure allows the researcher to determine if the items included as part of the scale will produce factor loadings indicating that they can be considered to be part of a single construct. For this purpose, a minimum loading of .50 was used to establish verification of the unity of the scale. When the factor analysis procedure was used with the items in the scale “Accuracy of Rating” the factor loadings ranged from a high of .88 to a low of .83 indicating that the five items could be verified to measure a single construct (See Table 30).

Since the five items in the “Accuracy of Rating” scale were determined to measure a single construct, the researcher computed an overall score for the items in this scale which was calculated as the mean of the ratings assigned to the individual items. The overall score

Table 30.

Factor Loading for Items Representing Perceptions of Accuracy of Ratings of Employees of Selected State Agencies Employing Civil Service Workers

<table>
<thead>
<tr>
<th>Item</th>
<th>Factor Loading</th>
</tr>
</thead>
<tbody>
<tr>
<td>My most recent performance rating is based on the effort I put into the job.</td>
<td>.88</td>
</tr>
<tr>
<td>My performance rating is based on the many things I do that help at work.</td>
<td>.88</td>
</tr>
<tr>
<td>The most recent performance rating I received is based on the many things I am responsible for at work.</td>
<td>.86</td>
</tr>
</tbody>
</table>

(table con’t.)
My performance rating is based on how well I do my work. .85

My performance rating reflects how much work I do. .83

was 2.44 (SD = .90) which was classified in the “Agree” response category. This score was used in subsequent analyses which involved a measurement of the “Accuracy of Rating” (See Table 31). The Cronbach’s alpha internal consistency coefficient was used to estimate the reliability of the scale and was determined to be $\alpha = .91$.

**Table 31.**

Summary of Perceptions of Accuracy of Rating of Employees of Selected State Funded Agencies Employing Civil Service Workers

<table>
<thead>
<tr>
<th>Item</th>
<th>Mean</th>
<th>Standard Deviation</th>
<th>Response Category$^a$</th>
</tr>
</thead>
<tbody>
<tr>
<td>My performance rating is based on how well I do my work.</td>
<td>2.11</td>
<td>.97</td>
<td>A</td>
</tr>
<tr>
<td>The most recent performance rating I received is based on the many things I am responsible for at work</td>
<td>2.3</td>
<td>1.00</td>
<td>A</td>
</tr>
<tr>
<td>My most recent performance rating is based on the effort I put into the job.</td>
<td>2.38</td>
<td>.99</td>
<td>A</td>
</tr>
<tr>
<td>My performance rating is based on the many things I do that help at work.</td>
<td>2.55</td>
<td>1.08</td>
<td>NA</td>
</tr>
<tr>
<td>My performance rating reflects how much work I do.</td>
<td>2.77</td>
<td>1.13</td>
<td>NA</td>
</tr>
<tr>
<td><strong>Overall Score</strong></td>
<td>2.44</td>
<td>.90</td>
<td>A</td>
</tr>
</tbody>
</table>

Survey scale: 1=strongly agree; 2=agree; 3=neither agree nor disagree; 4 = disagree; 5=strongly disagree  
$^a$Response Category: SA = Strongly Agree (1.50 or less); A = Agree (1.51 – 2.50); NA = Neither Agree nor Disagree (2.51 – 3.49); D = Disagree (3.50 – 4.49); and, SD = Strongly Disagree (4.5 or greater).
Concern Over Ratings: Respondents “Agreed” (item score between 1.51 and 2.50) with five of the seven items initially included in the “Concern Over Rating” scale and “Neither Agreed Nor Disagreed” (item scores between 2.51 and 3.50) with two of the seven. The items with which they most strongly agreed were “My rating is not the result of my rater trying to avoid bad feelings among his or her employees” (mean = 2.19) and “The performance rating I get is not higher than one I should earn based on my effort and contributions” (mean = 2.20). The items with which respondents least agreed were “Supervisors give performance ratings that reflect, in part, their personal like or dislike of employees” mean = 2.85” and “Supervisors give the same PPR ratings to all their subordinates in order to avoid resentment and rivalries among them” (mean = 2.57). These items were reverse coded in the analyses so that the more positive the rating, the lower the score.

To further summarize the findings from the responses to this scale the researcher used the factor analysis procedure to determine if the items in the scale were components of a common construct. To accomplish this, a principal components factor analysis was used with the specification that all items be forced into a single factor. This procedure allows the researcher to determine if the items included as part of the scale will produce factor loadings indicating that they can be considered to be part of a single construct. For this purpose, a minimum loading of .50 was used to establish verification of the unity of the scale.

When the factor analysis procedure was used with the items in the scale “Concern Over Ratings “ the factor loadings ranged from a high of .82 to a low of .23 (See Table 32). The factor loadings of .23 and .40 were below the established minimum loading .50 to be
considered part of the scale. Therefore, the researcher decided to remove the items
“Supervisors give the same PPR rating to all their subordinates in order to avoid resentment and rivalry among them” and “Supervisors give performance ratings that reflect, in part, their personal like or dislike of employees” from further consideration in the study.

Table 32.
Factor Loading for Items Representing Perceptions of Concern Over Ratings of Employees of Selected State Agencies Employing Civil Service Workers

<table>
<thead>
<tr>
<th>Item</th>
<th>Factor Loading</th>
</tr>
</thead>
<tbody>
<tr>
<td>My performance appraisal is based on the quality and quantity of my work and not my personality or position.</td>
<td>.82</td>
</tr>
<tr>
<td>My rater gives me the rating that I earn even when it might upset me.</td>
<td>.79</td>
</tr>
<tr>
<td>The rating I get is a result of my rater applying performance rating standards consistently across employees.</td>
<td>.77</td>
</tr>
<tr>
<td>My rating is not the result of my rater trying to avoid bad feelings among his or her employees.</td>
<td>.77</td>
</tr>
<tr>
<td>The performance appraisal is based on the quality and quantity of my work and not my personality or position</td>
<td>.65</td>
</tr>
<tr>
<td>Supervisors give the same PPR ratings to all their subordinates in order to avoid resentment and rivalries among them. (reverse coded).</td>
<td>.40</td>
</tr>
<tr>
<td>Supervisors give performance ratings that reflect, in part, their personal like or dislike of employees. (reverse coded.)</td>
<td>.23</td>
</tr>
</tbody>
</table>

Since the five remaining items in the “Concern Over Ratings” scale were determined to measure a single construct, the researcher computed an overall score for the five items which was calculated as the mean of the ratings assigned to the individual items. The overall score was 2.30 (SD = .95) which was classified in the “Agree” response category. This score was used in subsequent analyses which involved a measurement of the “Concern Over
Ratings” (See Table 33). The Cronbach’s alpha internal consistency coefficient was used to estimate the reliability of the scale and was determined to be $\alpha = .75$.

Table 33.

Summary of Perceptions of Concern Over Ratings of Employees of Selected State Funded Agencies Employing Civil Service Workers

<table>
<thead>
<tr>
<th>Item</th>
<th>Mean</th>
<th>Standard Deviation</th>
<th>Category Response$^a$</th>
</tr>
</thead>
<tbody>
<tr>
<td>My rating is not the result of my rater trying to avoid bad feelings among his or her employees.</td>
<td>2.19</td>
<td>.90</td>
<td>A</td>
</tr>
<tr>
<td>The performance appraisal is not higher than one I would earn based on my effort and contributions.</td>
<td>2.20</td>
<td>.97</td>
<td>A</td>
</tr>
<tr>
<td>My performance appraisal is based on the quality and quantity of my work and not my personality or position.</td>
<td>2.30</td>
<td>1.00</td>
<td>A</td>
</tr>
<tr>
<td>My rater gives me the rating that I earn even when it might upset me.</td>
<td>2.46</td>
<td>.97</td>
<td>A</td>
</tr>
<tr>
<td>The rating I get is a result of my rater applying performance rating standards consistently across employees.</td>
<td>2.46</td>
<td>.97</td>
<td>A</td>
</tr>
<tr>
<td><strong>Overall Score</strong></td>
<td>2.30</td>
<td>.95</td>
<td>A</td>
</tr>
</tbody>
</table>

Survey scale: 1=strongly agree; 2=agree; 3=neither agree nor disagree; 4 = disagree; 5=strongly disagree

$^a$Response Category: SA = Strongly Agree (1.50 or less); A = Agree (1.51 – 2.50); NA = Neither Agree nor Disagree (2.51 – 3.49); D = Disagree (3.50 – 4.49); and, SD = Strongly Disagree (4.5 or greater).

Interpersonal Justice (Social Distributive) Factor

The two scales representing Interpersonal Justice as suggested by Bies and Moag (1987) and Thurston (2001) are “Respect in Supervision” and “Sensitivity in Supervision”. At the request of the participating organizations in this study the items in these two scales were combined into a single group entitled “Treatment by Rater”. However, the analyses
included in this study require that the scales be considered separately so the items have been allocated to the appropriate scale and analyzed according to the objectives.

Respect in Supervision: Respondents “Agreed” (item scores between 1.51 and 2.5) with all of the items included in “Respect in Supervision” scale. The items with which they most agreed were “My rater is courteous to me” (mean = 1.55) and “My rater treats me with respect” (mean = 1.86).

To further summarize the findings from the responses to this scale the researcher used the factor analysis procedure to determine if the items in the scale were components of a common construct. To accomplish this, a principal components factor analysis was used with the specification that all items be forced into a single factor. This procedure allows the researcher to determine if the items included as part of the scale will produce factor loadings indicating that they can be considered to be part of a single construct. For this purpose, a minimum loading of .50 was used to establish verification of the unity of the scale. When the factor analysis procedure was used with the items in the scale “Reaction Toward Your Supervisor “ the factor loadings ranged from a high of .91 to a low of .68 indicating that the five items could be verified to measure a single construct (See Table 34).

Table 34.

Factor Loading for Items Representing Perceptions of Respect in Supervision of Employees of Selected State Agencies Employing Civil Service Workers

<table>
<thead>
<tr>
<th>Item</th>
<th>Factor Loading</th>
</tr>
</thead>
<tbody>
<tr>
<td>My rater treats me with dignity</td>
<td>.91</td>
</tr>
<tr>
<td>My rater treats me with respect.</td>
<td>.90</td>
</tr>
<tr>
<td>My rater is courteous to me.</td>
<td>.89</td>
</tr>
</tbody>
</table>

(table con’t.)
Since the five items in the “Respect In Supervision” scale were determined to measure a single construct, the researcher computed an overall score for the items in this scale which was calculated as the mean of the ratings assigned to the individual items. The overall score was 1.92 (SD = .78) which was classified in the “Agree” response category (See Table 35). This score was used in subsequent analyses which involved a measurement of the “Respect in Supervision”. The Cronbach’s alpha internal consistency coefficient was used to estimate the reliability of the scale and was determined to be \( \alpha = .89 \).

### Table 35.

Summary of Perceptions of Respect in Supervision of Employees of Selected State Funded Agencies Employing Civil Service Workers

<table>
<thead>
<tr>
<th>Item</th>
<th>Mean</th>
<th>Standard Deviation</th>
<th>Response Category&lt;sup&gt;a&lt;/sup&gt;</th>
</tr>
</thead>
<tbody>
<tr>
<td>My rater is courteous to me.</td>
<td>1.55</td>
<td>.81</td>
<td>A</td>
</tr>
<tr>
<td>My rater treats me with respect.</td>
<td>1.86</td>
<td>.85</td>
<td>A</td>
</tr>
<tr>
<td>My rater treats me with dignity.</td>
<td>1.89</td>
<td>.88</td>
<td>A</td>
</tr>
<tr>
<td>My rater is almost always polite.</td>
<td>1.90</td>
<td>.86</td>
<td>A</td>
</tr>
<tr>
<td>My rater is rarely rude to me.</td>
<td>2.09</td>
<td>1.13</td>
<td>A</td>
</tr>
<tr>
<td><strong>Overall Score</strong></td>
<td>1.92</td>
<td>.78</td>
<td>A</td>
</tr>
</tbody>
</table>

Survey scale: 1=strongly agree; 2=agree; 3=neither agree nor disagree; 4 = disagree; 5=strongly disagree

<sup>a</sup>Response Category: SA = Strongly Agree (1.50 or less); A = Agree (1.51 – 2.50); NA = Neither Agree nor Disagree (2.51 – 3.49); D = Disagree (3.50 – 4.49); and, SD = Strongly Disagree (4.5 or greater).
Sensitivity in Supervision: Respondents “Agreed” (item score between 1.51 and 2.5) with perceptions of Sensitivity in Supervision. The items they most agreed with were “My rater does not invade my privacy” (mean = 1.88) and “My supervisor is sensitive to my feelings” (mean = 1.89).

To further summarize the findings from the responses to this scale the researcher used the factor analysis procedure to determine if the items in the scale were components of a common construct. To accomplish this, a principal components factor analysis was used with the specification that all items be forced into a single factor. This procedure allows the researcher to determine if the items included as part of the scale will produce factor loadings indicating that they can be considered to be part of a single construct. For this purpose, a minimum loading of .50 was used to establish verification of the unity of the scale. When the factor analysis procedure was used with the items in the scale “Sensitivity in Supervision” the factor loadings ranged from a high of .91 to a low of .80 indicating that the five items could be verified to measure a single construct (See Table 36).

**Table 36.**

<table>
<thead>
<tr>
<th>Item</th>
<th>Factor Loading</th>
</tr>
</thead>
<tbody>
<tr>
<td>My rater does not invade my privacy</td>
<td>.91</td>
</tr>
<tr>
<td>My supervisor is sensitive to my feelings</td>
<td>.90</td>
</tr>
<tr>
<td>My supervisor shows concern for my rights as an employee</td>
<td>.90</td>
</tr>
<tr>
<td>My rater does not make hurtful statements to me.</td>
<td>.88</td>
</tr>
<tr>
<td>My rater does not invade my privacy.</td>
<td>.80</td>
</tr>
</tbody>
</table>
Since the five items in the “Sensitivity in Supervision” scale were determined to measure a single construct, the researcher computed an overall score for the items in this scale which was calculated as the mean of the ratings assigned to the individual items. The overall score was 1.97 (SD = .81) which was classified in the “Agree” response category. This score was used in subsequent analyses which involved a measurement of the “Sensitivity in Supervision” (See Table37). The Cronbach’s alpha internal consistency coefficient was used to estimate the reliability of the scale and was determined to be $\alpha = .93$.

**Table 37.**

Summary of Perceptions of Sensitivity of Supervision of Employees of Selected State Funded Agencies Employing Civil Service Workers

<table>
<thead>
<tr>
<th>Item</th>
<th>Mean</th>
<th>Standard Deviation</th>
</tr>
</thead>
<tbody>
<tr>
<td>My rater does not invade my privacy.</td>
<td>1.88</td>
<td>.98</td>
</tr>
<tr>
<td>My supervisor is sensitive to my feelings.</td>
<td>1.89</td>
<td>.89</td>
</tr>
<tr>
<td>My rater does not invade my privacy.</td>
<td>1.91</td>
<td>.86</td>
</tr>
<tr>
<td>My rater does not make hurtful statements to me.</td>
<td>1.98</td>
<td>.95</td>
</tr>
<tr>
<td>My supervisor shows concern for my rights as an employee.</td>
<td>2.10</td>
<td>.98</td>
</tr>
<tr>
<td><strong>Overall for Scale</strong></td>
<td><strong>1.97</strong></td>
<td><strong>.81</strong></td>
</tr>
</tbody>
</table>

Survey scale: 1=strongly agree; 2=agree; 3=neither agree nor disagree; 4 = disagree; 5=strongly disagree

*aResponse Category: SA = Strongly Agree (1.50 or less); A = Agree (1.51 – 2.50); NA = Neither Agree nor Disagree (2.51 – 3.49); D = Disagree (3.50 – 4.49); and, SD = Strongly Disagree (4.5 or greater).

The overall mean score, standard deviation and minimum and maximum for each scale are summarized in Table 38. The scales are presented in order from the highest rate of agreement “Respect in Supervision” (mean = 1.92, Agree Category) to the scale with the
Table 38.

Summary For Perceptions of Fairness Scales as Applied to Performance Appraisal by Employees Of Selected State Funded Organizations

<table>
<thead>
<tr>
<th>Scale</th>
<th>Overall Score (mean)</th>
<th>Standard Deviation</th>
<th>Minimum/ Maximum</th>
<th>Response Category*</th>
</tr>
</thead>
<tbody>
<tr>
<td>Respect in Supervision</td>
<td>1.92</td>
<td>.78</td>
<td>1.0/5.0</td>
<td>A</td>
</tr>
<tr>
<td>Sensitivity in Supervision</td>
<td>1.97</td>
<td>.81</td>
<td>1.0/5.0</td>
<td>A</td>
</tr>
<tr>
<td>Rater Confidence</td>
<td>2.05</td>
<td>.82</td>
<td>1.0/5.0</td>
<td>A</td>
</tr>
<tr>
<td>Setting Performance Expectations</td>
<td>2.21</td>
<td>.66</td>
<td>1.0/4.83</td>
<td>A</td>
</tr>
<tr>
<td>Seeing Appeals</td>
<td>2.23</td>
<td>.71</td>
<td>1.0/5.0</td>
<td>A</td>
</tr>
<tr>
<td>Explaining Rating Decisions</td>
<td>2.28</td>
<td>.84</td>
<td>1.0/5.0</td>
<td>A</td>
</tr>
<tr>
<td>Clarifying Expectations</td>
<td>2.30</td>
<td>.82</td>
<td>1.0/5.0</td>
<td>A</td>
</tr>
<tr>
<td>Concern Over Ratings</td>
<td>2.30</td>
<td>.95</td>
<td>1.0/5.0</td>
<td>A</td>
</tr>
<tr>
<td>Accuracy of Rating</td>
<td>2.44</td>
<td>.90</td>
<td>1.0/5.0</td>
<td>A</td>
</tr>
<tr>
<td>Providing Feedback</td>
<td>2.77</td>
<td>.94</td>
<td>1.0/5.0</td>
<td>NA</td>
</tr>
</tbody>
</table>

Survey scale: 1=strongly agree; 2=agree; 3=neither agree nor disagree; 4 = disagree; 5=strongly disagree

*Response Category: SA = Strongly Agree (1.50 or less); A = Agree (1.51 – 2.50); NA = Neither Agree nor Disagree (2.51 – 3.49); D = Disagree (3.50 – 4.49); and, SD = Strongly Disagree (4.5 or greater).

lowest agreement, “Providing Feedback” (mean = 2.77, Neither Agree nor Disagree category). It can be seen that with the exception of “Providing Feedback” the overall score of all scales were in the “agree” range.

Objective 4

Objective 4 was to determine if a relationship existed between the perceptions of fairness and justice of the performance appraisal system and the demographic characteristics.
of the respondents including age; gender; ethnic group; job classification; length of tenure in
the job and the organization; and the highest level of education completed. Whenever it was
necessary to interpret the magnitude of findings presented as correlation coefficients, the
descriptors developed by Davis (1971) were used as follows:

- .70 or higher indicated very strong association
- .50 - .69 indicated substantial association
- .30 -.49 indicated moderate association
- .10 – 2.9 indicated low association
- .01 - .09 indicated negligible association.

a. The first variable examined for relationships with perceptions regarding the fairness
of the performance appraisal system was age. To examine this objective, it was determined
that the most appropriate statistical procedure was the Kendall’s Tau correlation coefficient.
With the exception of the scale Explaining Rating Decisions, no significant relationships
between age and any of the perception of fairness factors were found. “Explaining Rating
Decisions" showed a weak association of \( r = .11 \). This relationship indicated that as the age
of the respondent increased, lack of agreement with the items in “Explaining Rating
Decisions” also increased. Correlation coefficients for age and each scale measuring fairness
perceptions are shown on Table 39.

**Table 39.**

<table>
<thead>
<tr>
<th>Scale</th>
<th>N</th>
<th>Correlation Coefficient</th>
<th>2-tailed Significance</th>
</tr>
</thead>
<tbody>
<tr>
<td>Explaining Rating Revisions</td>
<td>423</td>
<td>.11</td>
<td>.005</td>
</tr>
</tbody>
</table>

(table con’t.)
a Kendall’s Tau Coefficient

b. The second variable examined for the relationships with perceptions of fairness was gender. The independent t-test was used determine if difference in perceptions of fairness existed based on gender. When the mean responses to the ten fairness scales were compared by the variable gender, significant differences were found based on gender for the scales “Concern Over Ratings”; “Respect in Supervision”; and “Sensitivity in Supervision”. For all three of these scales males responded more positively than females. Males reported more agreement with the “Concern Over Ratings” (mean = 2.09) than females (mean = 2.39). Males also reported more agreement with “Respect in Supervision” (mean = 1.72) than females (mean =2.02) and more agreement with “Sensitivity in Supervision (male mean = 1.85) than females (mean = 2.03). Table 40 presents the results of this analysis.

c. When the perceptions regarding fairness and justice were compared by categories of the variable race, the independent t-test procedure was selected since only two categories, African American and Caucasian had sufficient numbers to make meaningful comparisons.

<p>| | | | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Clarifying Expectations</td>
<td>423</td>
<td>.08</td>
<td>.060</td>
</tr>
<tr>
<td>Rater Confidence</td>
<td>421</td>
<td>.07</td>
<td>.086</td>
</tr>
<tr>
<td>Setting Performance Expectations</td>
<td>421</td>
<td>.06</td>
<td>.140</td>
</tr>
<tr>
<td>Sensitivity in Supervision</td>
<td>423</td>
<td>.05</td>
<td>.232</td>
</tr>
<tr>
<td>Respect in Supervision</td>
<td>422</td>
<td>.03</td>
<td>.449</td>
</tr>
<tr>
<td>Seeking Appeals</td>
<td>422</td>
<td>-.02</td>
<td>.581</td>
</tr>
<tr>
<td>Providing Feedback</td>
<td>422</td>
<td>.01</td>
<td>.788</td>
</tr>
<tr>
<td>Accuracy of Ratings</td>
<td>422</td>
<td>-.01</td>
<td>.843</td>
</tr>
<tr>
<td>Concern Over Ratings</td>
<td>420</td>
<td>.00</td>
<td>.998</td>
</tr>
</tbody>
</table>

^a Kendall’s Tau Coefficient
Table 40.

t-Test of Means for Respondent’s Perceptions of Fairness of Performance Appraisal by Gender

<table>
<thead>
<tr>
<th>Scale</th>
<th>Male Mean/SD</th>
<th>Female Mean/SD</th>
<th>t-Value</th>
<th>2-tailed Probability</th>
</tr>
</thead>
<tbody>
<tr>
<td>Concern Over Ratings</td>
<td>2.09/.61</td>
<td>2.39/.76</td>
<td>-3.95</td>
<td>&lt;.01</td>
</tr>
<tr>
<td>Respect in Supervision</td>
<td>1.72/.60</td>
<td>2.02/.81</td>
<td>-3.89</td>
<td>&lt;.01</td>
</tr>
<tr>
<td>Sensitivity in Supervision</td>
<td>1.85/.68</td>
<td>2.03/.86</td>
<td>-2.15</td>
<td>.03</td>
</tr>
<tr>
<td>Seeking Appeals</td>
<td>2.22/.65</td>
<td>2.35/.73</td>
<td>-1.85</td>
<td>.06</td>
</tr>
<tr>
<td>Accuracy of Ratings</td>
<td>2.33/.80</td>
<td>2.50/.93</td>
<td>-1.82</td>
<td>.07</td>
</tr>
<tr>
<td>Explaining Rating Revisions</td>
<td>2.22/.83</td>
<td>2.33/.84</td>
<td>-1.17</td>
<td>.24</td>
</tr>
<tr>
<td>Providing Feedback</td>
<td>2.83/.92</td>
<td>2.74/.94</td>
<td>.87</td>
<td>.39</td>
</tr>
<tr>
<td>Rater Confidence</td>
<td>2.02/.77</td>
<td>2.06/.84</td>
<td>-.55</td>
<td>.58</td>
</tr>
<tr>
<td>Setting Performance Expectations</td>
<td>2.22/.65</td>
<td>2.20/.67</td>
<td>.21</td>
<td>.832</td>
</tr>
<tr>
<td>Clarifying Expectations</td>
<td>2.25/.82</td>
<td>2.26/.82</td>
<td>-.10</td>
<td>.917</td>
</tr>
</tbody>
</table>

Note: Groups number: Males = 134, Females = 289

The other four racial groups represented by the study had fewer than 10 respondents each making statistical comparisons impractical. When the mean responses to the ten fairness scales were compared by the variable race (operationally defined here as African-American or Caucasian), the scale in which the greatest different found was the “Respect in Supervision” scale. While both groups rated the “Respect in Supervision” scale in the “Agree” category, the Caucasian respondents had a higher level of Agreement with the items in this scale (mean = 1.82) than did the African American respondents (mean = 2.10) ($t_{394} = 3.49, p = .001$). Significant differences were also found for two other scales by categories of the variable race. These scales included “Sensitivity in Supervision” ($t_{395} = 2.41, p = .017$)
and “Concern Over Ratings” ($t_{392} = 2.41, p = .017$). As with the “Respect in Supervision” scale, Caucasians respondents had higher levels of agreement with the items in each of these scales than did African-American respondents (See Table 41).

Table 41.

<table>
<thead>
<tr>
<th>Scale</th>
<th>African-American N/Mean</th>
<th>White/Caucasian N/Mean</th>
<th>t-Value</th>
<th>2-tailed Probability</th>
</tr>
</thead>
<tbody>
<tr>
<td>Respect in Supervision</td>
<td>2.10/.80</td>
<td>1.82/.75</td>
<td>3.49</td>
<td>.00</td>
</tr>
<tr>
<td>Concern Over Ratings</td>
<td>2.42/.74</td>
<td>2.24/.74</td>
<td>2.41</td>
<td>.02</td>
</tr>
<tr>
<td>Sensitivity in Supervision</td>
<td>2.10/.87</td>
<td>1.89/.77</td>
<td>2.41</td>
<td>.02</td>
</tr>
<tr>
<td>Providing Feedback</td>
<td>2.68/.94</td>
<td>2.83/.95</td>
<td>-1.50</td>
<td>.13</td>
</tr>
<tr>
<td>Rater Confidence</td>
<td>2.14/.87</td>
<td>2.01/.80</td>
<td>1.49</td>
<td>.14</td>
</tr>
<tr>
<td>Seeking Appeals</td>
<td>2.34/.73</td>
<td>2.67/.71</td>
<td>.95</td>
<td>.34</td>
</tr>
<tr>
<td>Explaining Rating Revision</td>
<td>2.30/.83</td>
<td>2.26/.85</td>
<td>.53</td>
<td>.60</td>
</tr>
<tr>
<td>Clarifying Expectations</td>
<td>2.24/.80</td>
<td>2.27/.84</td>
<td>.26</td>
<td>.80</td>
</tr>
<tr>
<td>Setting Performance Expectations</td>
<td>2.18/.71</td>
<td>2.20/.64</td>
<td>-.23</td>
<td>.77</td>
</tr>
<tr>
<td>Accuracy of Ratings</td>
<td>2.45/.92</td>
<td>2.45/.88</td>
<td>.04</td>
<td>.97</td>
</tr>
</tbody>
</table>

Note: Group Numbers: African Americans = 144; Caucasians = 253

d. Relationships between tenure with the department and tenure on the job and perceptions regarding the fairness of performance appraisal were investigated. To examine these relationships, it was determined that the most appropriate statistical procedure was the Kendall’s Tau correlation coefficient. A negligible association was found between number of years in the department and the scales “Explaining Rating Decisions” ($r = .09$). A low association was found between number of years in the department and “Sensitivity in
Supervision” (r = .10). Both of these indicate that there is less agreement with the scales as the length of tenure with the department increases. The only relationship found between number of years in the current job and perceptions of fairness was for the scale “Respect in Supervision”. A negligible association was found between years on the job and the scale “Respect in Supervision” (r = .09). This relationship indicates that there is less agreement with the scale “Respect in Supervision” as respondents have been in the current job longer.

Correlation coefficients for years in the department and years in the current job are shown on Tables 42 and 43 respectively.

**Table 42.**

**Correlation Coefficients of Perceptions of Fairness of Performance Appraisal with Years In the Department**

<table>
<thead>
<tr>
<th>Scale</th>
<th>N</th>
<th>Correlation Coefficient&lt;sup&gt;a&lt;/sup&gt;</th>
<th>2-tailed Significance</th>
</tr>
</thead>
<tbody>
<tr>
<td>Sensitivity in Supervision</td>
<td>428</td>
<td>.10</td>
<td>.01</td>
</tr>
<tr>
<td>Explaining Rating Revisions</td>
<td>428</td>
<td>.09</td>
<td>.02</td>
</tr>
<tr>
<td>Seeking Appeals</td>
<td>427</td>
<td>-.07</td>
<td>.09</td>
</tr>
<tr>
<td>Respect in Supervision</td>
<td>427</td>
<td>.06</td>
<td>.10</td>
</tr>
<tr>
<td>Rater Confidence</td>
<td>426</td>
<td>.05</td>
<td>.18</td>
</tr>
<tr>
<td>Clarifying Expectations</td>
<td>428</td>
<td>.05</td>
<td>.18</td>
</tr>
<tr>
<td>Providing Feedback</td>
<td>427</td>
<td>.05</td>
<td>.22</td>
</tr>
<tr>
<td>Concern Over Ratings</td>
<td>425</td>
<td>.03</td>
<td>.45</td>
</tr>
<tr>
<td>Setting Performance Expectations</td>
<td>426</td>
<td>-.01</td>
<td>.75</td>
</tr>
<tr>
<td>Accuracy of Ratings</td>
<td>427</td>
<td>.01</td>
<td>.83</td>
</tr>
</tbody>
</table>

<sup>a</sup>Kendall’s Tau Coefficient
Table 43.

Correlation Coefficient of Perception of Fairness Of Performance Appraisal with Years in the Current Job

<table>
<thead>
<tr>
<th>Scale</th>
<th>N</th>
<th>Correlation Coefficienta</th>
<th>2-tailed Significance</th>
</tr>
</thead>
<tbody>
<tr>
<td>Sensitivity in Supervision</td>
<td>431</td>
<td>.06</td>
<td>.10</td>
</tr>
<tr>
<td>Explaining Rating Revision</td>
<td>431</td>
<td>.04</td>
<td>.25</td>
</tr>
<tr>
<td>Setting Performance Expectations</td>
<td>429</td>
<td>.03</td>
<td>.45</td>
</tr>
<tr>
<td>Concern Over Ratings</td>
<td>428</td>
<td>-.03</td>
<td>.41</td>
</tr>
<tr>
<td>Rater Confidence</td>
<td>429</td>
<td>.02</td>
<td>.61</td>
</tr>
<tr>
<td>Clarifying Expectations</td>
<td>431</td>
<td>.02</td>
<td>.55</td>
</tr>
<tr>
<td>Providing Feedback</td>
<td>430</td>
<td>-.02</td>
<td>.54</td>
</tr>
<tr>
<td>Accuracy of Ratings</td>
<td>430</td>
<td>-.01</td>
<td>.78</td>
</tr>
<tr>
<td>Seeking Appeals</td>
<td>430</td>
<td>.00</td>
<td>.98</td>
</tr>
<tr>
<td>Respect in Supervision</td>
<td>430</td>
<td>.00</td>
<td>.03</td>
</tr>
</tbody>
</table>

e. The analysis of variance procedure was used to determine if differences existed in the perceptions of fairness and justice scales by categories of the variable, highest level of education completed. However, as measured by the survey instrument, the variable had nine-levels of measurement, some of which had too few responses to make meaningful comparisons. Therefore, the researcher collapsed the nine categories provided on the instrument into the following five categories used for comparison: (1) High School or GED (unchanged); (2) Technical School (including Technical School 1 year, Technical School 2 years or Technical School – other); (3) Some college (including College – 1year, College – 2 years, and College – 3 years); (4) Bachelor's Degree (unchanged); and, (5) Advanced Degree Studies (unchanged). When these tests were computed, two of the scales were found to have
significant differences (See Table 44). The scale for which the greatest difference was found was “Providing Feedback” ($F_{4,406} = 5.36, p < .001$) (See Table 45).

**Table 44.**

**Correlation Coefficient of Perception of Fairness Of Performance Appraisal with Educational Level**

<table>
<thead>
<tr>
<th>Scale</th>
<th>Df</th>
<th>F</th>
<th>Probability</th>
</tr>
</thead>
<tbody>
<tr>
<td>Providing Feedback</td>
<td>4/406</td>
<td>5.36</td>
<td>&lt; .001</td>
</tr>
<tr>
<td>Respect in Supervision</td>
<td>4/406</td>
<td>4.66</td>
<td>.001</td>
</tr>
<tr>
<td>Clarifying Expectations</td>
<td>4/405</td>
<td>2.10</td>
<td>.08</td>
</tr>
<tr>
<td>Sensitivity in Supervision</td>
<td>4/407</td>
<td>1.41</td>
<td>.23</td>
</tr>
<tr>
<td>Seeking Appeals</td>
<td>4/406</td>
<td>1.40</td>
<td>.24</td>
</tr>
<tr>
<td>Rater Confidence</td>
<td>4/405</td>
<td>1.20</td>
<td>.31</td>
</tr>
<tr>
<td>Explaining Rating Decisions</td>
<td>4/406</td>
<td>1.17</td>
<td>.32</td>
</tr>
<tr>
<td>Setting Expectations</td>
<td>4.406</td>
<td>.78</td>
<td>.54</td>
</tr>
<tr>
<td>Accuracy of Rating</td>
<td>4.406</td>
<td>.46</td>
<td>.76</td>
</tr>
<tr>
<td>Concern Over Rating</td>
<td>4/405</td>
<td>.19</td>
<td>.94</td>
</tr>
</tbody>
</table>

**Table 45.**

**Analysis of Variance for Overall Means of Respondent's Perceptions of Providing Feedback by Educational Level**

<table>
<thead>
<tr>
<th>Source</th>
<th>Degrees of Freedom</th>
<th>Sum of Squares</th>
<th>F Ratio</th>
<th>Probability</th>
</tr>
</thead>
<tbody>
<tr>
<td>Between Groups</td>
<td>4</td>
<td>17.58</td>
<td>5.36</td>
<td>&lt;.001</td>
</tr>
<tr>
<td>Within Groups</td>
<td>406</td>
<td>333.15</td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>410</strong></td>
<td><strong>350.74</strong></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
Tukey’s post-hoc multiple comparison procedure was used to identify specific groups among the five which were significantly different. Results of this analysis indicated that respondents who reported that they had completed the “Advanced Degree Studies” educational level (mean = 3.16) had perceptions of less agreement with the “Providing Feedback” scale than those who reported a High School/GED level of education (mean = 2.53), a Technical School education (one-year, two years or other) (mean = 2.58) and Some College (one, two, or three years) completed (mean = 2.65) (See Table 46).

**Table 46.**

<table>
<thead>
<tr>
<th>Educational Level</th>
<th>N</th>
<th>Mean</th>
<th>Standard Deviation</th>
<th>Groups Different From</th>
</tr>
</thead>
<tbody>
<tr>
<td>High School Only</td>
<td>69</td>
<td>2.53</td>
<td>.94</td>
<td>5</td>
</tr>
<tr>
<td>Technical School</td>
<td>57</td>
<td>2.58</td>
<td>.95</td>
<td>5</td>
</tr>
<tr>
<td>Some College</td>
<td>83</td>
<td>2.65</td>
<td>.83</td>
<td>5</td>
</tr>
<tr>
<td>College Degree</td>
<td>143</td>
<td>2.86</td>
<td>.93</td>
<td>--</td>
</tr>
<tr>
<td>Advanced Degree</td>
<td>59</td>
<td>3.16</td>
<td>.87</td>
<td>1, 2, 3</td>
</tr>
</tbody>
</table>

* Determined using Tukey’s Post-hoc Multiple Comparison Test

The analysis of variance procedure also indicated significant differences between mean responses of the groups for the “Respect in Supervision” scale ($F_{4,406} = .466, p < .001$) (See Table 47). Tukey’s post-hoc multiple comparison procedure was used to identify specific groups among the five compared which were significantly different. Results of this analysis indicated that respondents with advanced degrees (mean = 1.63) “agreed” more with the scale “Respect in Supervision” than those with a high school degree or GED (mean = 2.18) (See Table 48).
Table 47.

Analysis of Variance for Overall Means of Respondent's Perceptions of Respect In Supervision by Educational Level

<table>
<thead>
<tr>
<th>Source</th>
<th>Degrees of Freedom</th>
<th>Sum of Squares</th>
<th>F Ratio</th>
<th>Probability</th>
</tr>
</thead>
<tbody>
<tr>
<td>Between Groups</td>
<td>4</td>
<td>10.68</td>
<td>.466</td>
<td>&lt;.001</td>
</tr>
<tr>
<td>Within Groups</td>
<td>406</td>
<td>232.63</td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>410</strong></td>
<td><strong>243.31</strong></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Table 48.

Group Mean Comparisons of the Perceptions of Fairness of Performance Appraisal As Measured by “Respect in Supervision” Scale Responses by Educational Level of Employees of Publicly Funded Organizations

<table>
<thead>
<tr>
<th>Educational Level</th>
<th>N</th>
<th>Mean</th>
<th>Standard Deviation</th>
<th>Groups Different From a</th>
</tr>
</thead>
<tbody>
<tr>
<td>High School Only</td>
<td>70</td>
<td>2.18</td>
<td>.87</td>
<td>5</td>
</tr>
<tr>
<td>Technical School</td>
<td>58</td>
<td>1.93</td>
<td>.67</td>
<td>--</td>
</tr>
<tr>
<td>Some College</td>
<td>81</td>
<td>2.00</td>
<td>.64</td>
<td>--</td>
</tr>
<tr>
<td>College Degree</td>
<td>143</td>
<td>1.86</td>
<td>.81</td>
<td>--</td>
</tr>
<tr>
<td>Advanced Degree</td>
<td>59</td>
<td>1.63</td>
<td>.71</td>
<td>1</td>
</tr>
</tbody>
</table>

a Determined using Tukey’s Post-hoc Multiple Comparison Test

f. The analysis of variance procedure was used to determine if differences existed in the perception of fairness and justice scales by categories of the variable, job classification. However, as measured on the survey instrument the variable had eight levels of measurement, some of which had too few responses to make meaningful comparison. Therefore, after consultation with the participating organizations to determine similarity of the job categories, the researcher collapsed the eight categories provided on the instrument into the following four categories used for comparison: (1) Service and Craft Workers; (2)
Clerical (unchanged); (3) Paraprofessionals, Protective Services and Technical; and (4) Professional and Administrative.

When the tests were computed, two of the scales, were found to have significant differences (See Table 49). The scale, “Respect in Supervision” ($F_{3, 427} = 8.43, p < .001$) showed the greatest differences (See Table 50). Tukey’s post-hoc multiple comparison procedure was used to identify specific groups among the four compared which were

**Table 49.**

**Comparison of the Perceptions of Fairness of the Performance Appraisal System By the Subscales Representing Justice by Job Classifications**

<table>
<thead>
<tr>
<th>Scale</th>
<th>Degrees of Freedom</th>
<th>F Ratio</th>
<th>F-Probability</th>
</tr>
</thead>
<tbody>
<tr>
<td>Respect in Supervision</td>
<td>3/427</td>
<td>8.43</td>
<td>&lt;.001</td>
</tr>
<tr>
<td>Providing Feedback</td>
<td>3/428</td>
<td>4.74</td>
<td>.003</td>
</tr>
<tr>
<td>Sensitivity in Supervision</td>
<td>3/428</td>
<td>2.61</td>
<td>.051</td>
</tr>
<tr>
<td>Clarifying Expectations</td>
<td>3/428</td>
<td>2.23</td>
<td>.08</td>
</tr>
<tr>
<td>Concern Over Ratings</td>
<td>3/425</td>
<td>1.63</td>
<td>.18</td>
</tr>
<tr>
<td>Explaining Rating Decision</td>
<td>3/428</td>
<td>1.40</td>
<td>.24</td>
</tr>
<tr>
<td>Accuracy of Rating</td>
<td>3/427</td>
<td>.79</td>
<td>.50</td>
</tr>
<tr>
<td>Setting Expectations</td>
<td>3/427</td>
<td>.75</td>
<td>.52</td>
</tr>
<tr>
<td>Seeking Appeals</td>
<td>3/428</td>
<td>.51</td>
<td>.24</td>
</tr>
<tr>
<td>Rater Confidence</td>
<td>3/426</td>
<td>.34</td>
<td>.80</td>
</tr>
</tbody>
</table>

significantly different. Results of this analysis indicated that for the scale “Respect in Supervision” the Service and Craft group (mean = 2.57) agreed less in their perceptions of the scale than the respondents in any of the other three groups, Clerical (mean = 2.11),
Paraprofessional/Protective Services (mean = 2.01) or Professional Administrative (mean = 1.81) (See Table 51).

Table 50.

ANOVA for Subscale Means of Respondent’s Perceptions of Respect in Supervision By Job Classification

<table>
<thead>
<tr>
<th>Source</th>
<th>Degrees of Freedom</th>
<th>Sum of Squares</th>
<th>F Ratio</th>
<th>F Probability</th>
</tr>
</thead>
<tbody>
<tr>
<td>Job Classification</td>
<td>3</td>
<td>14.53</td>
<td>8.43</td>
<td>&lt;.001</td>
</tr>
<tr>
<td>Error</td>
<td>427</td>
<td>245.32</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Total</td>
<td>410</td>
<td>243.31</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Table 51.

Group Mean Comparisons of the Perceptions of Fairness of Performance Appraisal As Measured by “Respect in Supervision” Scale Responses by Job Classification of Employees of Publicly Funded Organizations

<table>
<thead>
<tr>
<th>Group Number</th>
<th>Job Classification</th>
<th>N</th>
<th>Mean</th>
<th>Standard Deviation</th>
<th>Groups Different From</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Service and Craft</td>
<td>19</td>
<td>2.57</td>
<td>1.02</td>
<td>2, 3, 4</td>
</tr>
<tr>
<td>2</td>
<td>Clerical</td>
<td>69</td>
<td>2.11</td>
<td>.85</td>
<td>1, 4</td>
</tr>
<tr>
<td>3</td>
<td>Paraprofessional/Protective Services/Technical</td>
<td>73</td>
<td>2.01</td>
<td>.60</td>
<td>1</td>
</tr>
<tr>
<td>4</td>
<td>Professional/Administrative</td>
<td>270</td>
<td>1.81</td>
<td>.75</td>
<td>1, 2</td>
</tr>
</tbody>
</table>

The only other differences between groups were indicated for the scale “Providing Feedback” ($\text{F}_{3, 428} = 4.74$, $p < .003$) (See Table 52). Results of the Tukey’s post-hoc multiple comparison procedure indicated that differences between groups for the “Providing Feedback”
Feedback” scale were found between the Professional/Administrative personnel (mean = 2.89) and both the clerical group (mean = 2.54) and the Professional, Technical, Protective Services group (mean = 2.54) (See Table 53).

**Table 52.**

ANOVA for Subscale Means of Respondent’s Perceptions of Providing Feedback By Job Classification

<table>
<thead>
<tr>
<th>Source</th>
<th>Degrees of Freedom</th>
<th>Sum of Squares</th>
<th>F Ratio</th>
<th>Probability</th>
</tr>
</thead>
<tbody>
<tr>
<td>Job Classification</td>
<td>3</td>
<td>12.19</td>
<td>4.74</td>
<td>.003</td>
</tr>
<tr>
<td>Error</td>
<td>428</td>
<td>367.06</td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>431</td>
<td><strong>389.15</strong></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**Table 53.**

Group Mean Comparisons of the Perceptions of Fairness of Performance Appraisal As Measured by “Providing in Feedback” Scale Responses by Job Classification of Employees of Publicly Funded Organizations

<table>
<thead>
<tr>
<th>Group Number</th>
<th>Job Classification</th>
<th>N</th>
<th>Mean</th>
<th>Standard Deviation</th>
<th>Groups Different From</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Service and Craft</td>
<td>18</td>
<td>2.64</td>
<td>.94</td>
<td>--</td>
</tr>
<tr>
<td>2</td>
<td>Clerical</td>
<td>69</td>
<td>2.54</td>
<td>.94</td>
<td>4</td>
</tr>
<tr>
<td>3</td>
<td>Paraprofessional/ Protective Services/ Technical</td>
<td>76</td>
<td>2.54</td>
<td>.94</td>
<td>4</td>
</tr>
<tr>
<td>4</td>
<td>Professional/ Administrative</td>
<td>269</td>
<td>2.89</td>
<td>.91</td>
<td>2, 3</td>
</tr>
</tbody>
</table>
Objective 5

Objective 5 was to compare the fairness and justice of the performance appraisal system currently being used as perceived by the employees of selected publicly funded organization that utilize a state civil service system as measured by ten scales of organizational justice (Thurston, 2001) based on Greenberg’s (1993) four factor taxonomy of justice by whether or not the employees report that they have supervisory experience. The independent t-test was selected as the most appropriate statistical procedure to determine if differences existed in the perceptions of fairness by the category of supervisory responsibility.

When the mean responses to the ten fairness scales were compared by the variable supervisory responsibility, significant differences were detected between those with supervisory responsibilities and those without supervisory responsibilities for the scales “Providing Feedback” and “Seeking Appeals.” The scale with the greatest differences was “Seeking Appeals”. Supervisors “agreed” more with “Seeking Appeals” (mean 2.11) than non-supervisors (mean = 2.39) ($t_{428} = -3.74, p = <.001$). Supervisors (mean = 2.98) agreed less in their perceptions of “Providing Feedback” than non-supervisors (mean = 2.68) ($t_{428} = 2.93, p = .004$). Table 54 shows the result of these analyses.

Table 54.

<table>
<thead>
<tr>
<th>Scale</th>
<th>Supervisor Mean/SD</th>
<th>Non-Supervisor Mean/SD</th>
<th>t-Value</th>
<th>2-tailed Probability</th>
</tr>
</thead>
<tbody>
<tr>
<td>Seeking Appeals</td>
<td>2.11/.59</td>
<td>2.39/.73</td>
<td>-3.74</td>
<td>&lt;.001</td>
</tr>
<tr>
<td>Providing Feedback</td>
<td>2.98/.97</td>
<td>2.68/.91</td>
<td>2.93</td>
<td>.004</td>
</tr>
</tbody>
</table>

(table con’t.)
<table>
<thead>
<tr>
<th>Performance Expectations</th>
<th>2.12/.65</th>
<th>2.24/.67</th>
<th>-1.72</th>
<th>.09</th>
</tr>
</thead>
<tbody>
<tr>
<td>Clarifying Expectations</td>
<td>2.33/.84</td>
<td>2.23/.81</td>
<td>1.13</td>
<td>.259</td>
</tr>
<tr>
<td>Explaining Rating Decisions</td>
<td>2.36/.81</td>
<td>2.26/.85</td>
<td>1.11</td>
<td>.269</td>
</tr>
<tr>
<td>Rater Confidence</td>
<td>2.05/.79</td>
<td>2.06/.85</td>
<td>-0.66</td>
<td>.95</td>
</tr>
<tr>
<td>Sensitivity in Supervision</td>
<td>2.01/.74</td>
<td>1.96/.84</td>
<td>0.61</td>
<td>.543</td>
</tr>
<tr>
<td>Accuracy of Ratings</td>
<td>2.42/.82</td>
<td>2.46/.93</td>
<td>-0.41</td>
<td>.680</td>
</tr>
<tr>
<td>Respect in Supervision</td>
<td>1.90/.73</td>
<td>1.93/.80</td>
<td>-0.38</td>
<td>.71</td>
</tr>
<tr>
<td>Concern Over Ratings</td>
<td>2.59/.71</td>
<td>2.59/.71</td>
<td>-0.01</td>
<td>.993</td>
</tr>
</tbody>
</table>

Note: Group Numbers – Supervisors = 119; Non-supervisors = 312

**Hypothesis 1**

The ten scales of organizational justice as applied to performance appraisal will form four distinct constructs which conform to Greenberg's 1993 four factor Taxonomy of Organizational Justice with data collected from the employees of selected public funded organizations that utilize a state civil service employment system and a standardized performance appraisal system. Confirmatory factor analysis was performed utilizing the LISREL 8.51 (Joreskog and Sorbom, 1993) structural equation model (SEM). A comparison of competing models was conducted using a nested confirmatory factor analysis beginning with the most loosely constrained model and subsequently adding more constraints until the most restrictive model, the hypothesized four-factor model of justice (Greenberg, 1993) was tested. Because the models are nested in one another, they can be compared using the differences between the chi-square statistic.
The most loosely constrained model was a one-factor model to which all ten scales of the perception of fairness of performance appraisal were allocated. The more restrictive models were based on allocating the factors according to the primary organizational justice theories which reflect the uncertainty over the relationships of social and interactional constructs to the more traditional and accepted factors of procedural and distributive justice. Figure 3 in Chapter 3 of this document presented a description of the nested models tested in the confirmatory factor analysis.

Table 55 presents the fit indices for the competing models derived from the confirmatory factor analyses. According to Bollen and Long (1993), no single fit index should be relied upon exclusively. A variety of indices which measure different aspects of model fit should be considered. Five criterion measures were chosen to evaluate the fit of each of the competing models. The indices selected were the traditional chi-square test, Joreskog and Sorbom’s (1989) goodness of fit index (GFI), the comparative fit index (CFI), the non-normed fit index (NNFI), and the root mean square residual (RMR).

The assessment of the fit of the model was accomplished by examining the goodness of fit index (GFI), the root mean square residual (RMR) and the comparative fit index (CFI) for each of the models. It is generally recognized that although there is no absolute threshold

<table>
<thead>
<tr>
<th>Model</th>
<th>Chi-Square/ (df)</th>
<th>GFI</th>
<th>CFI</th>
<th>NNFI</th>
<th>RMR</th>
</tr>
</thead>
<tbody>
<tr>
<td>Model 1 Factor</td>
<td>616 (35)</td>
<td>.80</td>
<td>.81</td>
<td>.75</td>
<td>.06</td>
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</table>

(Table cont.)
<table>
<thead>
<tr>
<th>Model 2</th>
<th>613</th>
<th>.80</th>
<th>.81</th>
<th>.75</th>
<th>.06</th>
</tr>
</thead>
<tbody>
<tr>
<td>Structural Social</td>
<td>(34)</td>
<td></td>
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</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Model 2a</th>
<th>577</th>
<th>.81</th>
<th>.90</th>
<th>.87</th>
<th>.05</th>
</tr>
</thead>
<tbody>
<tr>
<td>Systemic/Configural Interactional (Social)</td>
<td>(32)</td>
<td></td>
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</table>

<table>
<thead>
<tr>
<th>Model 2b</th>
<th>554</th>
<th>.81</th>
<th>.91</th>
<th>.87</th>
<th>.05</th>
</tr>
</thead>
<tbody>
<tr>
<td>Structural Informational/Interpersonal</td>
<td>(32)</td>
<td></td>
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</tbody>
</table>

<table>
<thead>
<tr>
<th>Model 3</th>
<th>616</th>
<th>.81</th>
<th>.90</th>
<th>.86</th>
<th>.09</th>
</tr>
</thead>
<tbody>
<tr>
<td>Procedural Distributive</td>
<td>(34)</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Model 3a</th>
<th>604</th>
<th>.81</th>
<th>.90</th>
<th>.86</th>
<th>.05</th>
</tr>
</thead>
<tbody>
<tr>
<td>Procedural Configural/Interpersonal</td>
<td>(32)</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Model 3b</th>
<th>603</th>
<th>.80</th>
<th>.90</th>
<th>.86</th>
<th>.06</th>
</tr>
</thead>
<tbody>
<tr>
<td>Systemic/Informational Distributive</td>
<td>(32)</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Model 4</th>
<th>527</th>
<th>.79</th>
<th>.91</th>
<th>.86</th>
<th>.07</th>
</tr>
</thead>
<tbody>
<tr>
<td>Systemic Configural Informational Interpersonal</td>
<td>(29)</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

for the acceptability of the GFI, values close to or above .90 indicate satisfactory model fit and higher levels are more desirable (Hair, Anderson, Tatham & Black, 1998). The GFI can be considered measures of the relative amount of variance and covariance in the data accounted for by the model being tested. The CFI is an incremental measure that represents a comparison between the null and estimated model. As Hair, Anderson, Tatham and Black (1998) suggest CFI is used to compare models with higher values indicating better fitting models. The CFI can range from 0 to 1.00. Values closer to 1.00 indicate better fitting models. The RMR is a measure of the average of the fitted residuals (unexplained variances.
and co-variances) in the model. This index should be close to zero if the data fit the model (Hair, Anderson, Tatham, & Black, 1998). The non-normed fit index (NNFI) compares the model being tested to a baseline (null) model taking into account the degrees of freedom and is considered a relative fit index. Similar to the GFI, values greater than or equal to .90 are considered to be desirable.

As shown on Table 55 the GFI for the models range from .79 for the four-factor model to .81 for models 2a, 2b, and 3a, less than the desirable level of .90. The CFI for Models 1 and 2 is .81 but increases to at least .90 for the other models. The RMR ranges from .05 for Models 2a, 2b, and 3a to .09 for Model 3 indicating that very few of the variances and co-variances are left unexplained by the models. The NNFI ranges from a low of .75 for Models 1 and 2 to a high of .87 for Models 2a and 2b.

The fit indices do not indicate an excellent fit for the hypothesized four factor model or the alternative models. However, the indices indicate at least marginal fit based on the GFI, CFI, NNFI and RMR indices for Models 2a, 3, 3a, 3b and 4.

A comparison of the nested models was conducted to select the model which best represents the underlying factor structure of the data. Nested models can be compared using the differences in Chi-square statistic (Hair, Anderson, Tatham & Black, 1998). This technique was applied to determine the best model to represent the underlying factor structure of the ten scales and is described below.

The Models 2 and 3 are both nested in the one-factor justice model. Model 2 represents the structural and social constructs of justice. The social construct is involved with the implementation of the structural aspects of the process. The traditional distributive component is allocated across both the social and structural factors. Model 3 represents the
more traditional approach to organizational justice with the two constructs of procedural and
distributive justice. Because both Model 2 and Model 3 are nested in Model 1 they can be
compared using the differences in the chi-square statistic. A substantial reliable difference
between Model 1 and Model 2 or Model 1 and Model 3 implies that breaking the one factor
model into a two factor structure provides a better explanation of the underlying patterns in
the measured variables. A comparison of the differences in the chi-square and degrees of
freedom and the fit indices between Model 1 and Models 2 and 3 show little difference. The
Chi-square for Model 1 is 616 with 35 degrees of freedom which improves only slightly to
613 in Model 2 and does not change at all in Model 3 (616). With the exception of a .09
improvement in the CFI between Model 1 and Model 3 there is virtually no difference
between this set of nested models (See Table 56).

The three factor models 2a and 2b are nested in Model 2. Model 2a breaks the
structural component into two separate factors, systemic and configural, while leaving the
social component intact. This is most similar to Skarlicki and Folger’s (1977) hypothesized
justice structure in which interpersonal and informational aspects are combined into a single
factor. Model 2b leaves the structural component in place and breaks the social factor into
informational and interpersonal factors. Since these models are nested in Model 2 they can
be compared using the difference between the Chi square statistic. A substantial difference
between Model 2 and Model 2a or between Model 2 and 2b indicates that the separation of
either the structural or social components provides a better explanation of the underlying
patterns in the measured variables. Model 2a shows a slight improvement over Model 2 with
the Chi-squared $\Delta^2 = 36$ and a change in CFI of .09. The GFI improved only slightly (.01).
Model 2b also showed a slight improvement over Model 2 reflecting a Chi-square $\Delta^2 = 59$
and improvement in the CFI of 0.1. As with Model 2a, the GFI improved only slightly (0.01).

Models 3a and 3b are nested in the two-factor model representing the traditional procedural and distributive model of organizational justice. Model 3a distinguishes two forms of distributive justice, configural and interpersonal, while leaving the procedural factor in place. This is most similar to the structure proposed by Moorman (1991). Model 3b leaves the distributive factor in place but breaks the procedural component down into the systemic and informational components. These three factor models are both nested in the two-factor procedural and distributive model and can be compared using the differences in the Chi-square statistic. As seen on Table 56, Models 3a and 3b showed only slight differences in the Chi-square statistic. Model 3a exhibited differences in the Chi-square of $\Delta(2) = 12$ over Model 3 and Model 3b showed Chi-square $\Delta(3) = 13$. Improvement in the GFI and CFI was negligible for Models 3a and 3b over Model 3.

Greenberg’s hypothesized model is nested in the three factor models separating the main theoretical constructs to yield four factors with a model that is one step more constrained than any of the three factor models. An improvement in fit would provide evidence to support the hypothesis that the four-factor model best represents the justice factor structure as measured by the ten scales of justice.

A significant improvement of Model 4 over the three factor models, Model 2a and Model 2b, would support the separation of the structural factor into the systemic and configural factors and the social (interactional) into informational and interpersonal. A significant improvement over Models 3a and 3b would support the separation of the procedural factors into the systemic and informational components and the distributive factor
into configural and interpersonal components. As shown on Table 56, Model 4 does show slight improvements in the Chi-square statistic between the nested models. The greatest improvement is between Model 3a and Model 4 where the Chi-square decreased from 604 for Model 3a to 527 for Model 4. The Chi-square also decreased similarly for Model 3b from 603 to 527 for Model 4. No other significant improvements were shown.

Table 56.

Comparison of Nested Models of Alternative Factor Structure For Justice Perceptions Applied to Performance Appraisal

<table>
<thead>
<tr>
<th>Model</th>
<th>$\chi^2$ (df)</th>
<th>GFI</th>
<th>CFI</th>
<th>$\Delta \chi^2$ (df)</th>
<th>$\Delta$ GFI</th>
<th>$\Delta$ CFI</th>
</tr>
</thead>
<tbody>
<tr>
<td>Model 1</td>
<td>616 (35)</td>
<td>.80</td>
<td>.81</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Model 2</td>
<td>613 (34)</td>
<td>.80</td>
<td>.81</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>$\Delta$ 1 and 2</td>
<td>3(1)</td>
<td>None</td>
<td>None</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Model 2a</td>
<td>577 (32)</td>
<td>.81</td>
<td>.90</td>
<td>49 (2)</td>
<td>.01</td>
<td>.09</td>
</tr>
<tr>
<td>$\Delta$ 2 and 2a</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Model 2b</td>
<td>554 (32)</td>
<td>.81</td>
<td>.91</td>
<td>59 (2)</td>
<td>.01</td>
<td>1</td>
</tr>
<tr>
<td>$\Delta$ 2 and 2b</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Model 3</td>
<td>616</td>
<td>.80</td>
<td>.90</td>
<td>- (2)</td>
<td>None</td>
<td>.09</td>
</tr>
<tr>
<td>$\Delta$ 1 and 3</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Model 3a</td>
<td>604 (32)</td>
<td>.81</td>
<td>.90</td>
<td>12 (2)</td>
<td>.01</td>
<td>None</td>
</tr>
<tr>
<td>$\Delta$ 3 and 3a</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Model 3b</td>
<td>603 (32)</td>
<td>.80</td>
<td>.90</td>
<td>13(3)</td>
<td>None</td>
<td>None</td>
</tr>
<tr>
<td>$\Delta$ 3 and 3b</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Model 4</td>
<td>527 (29)</td>
<td>.79</td>
<td>.91</td>
<td>50 (3)</td>
<td>-.02</td>
<td>.01</td>
</tr>
<tr>
<td>$\Delta$ 2a and 4</td>
<td></td>
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<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>$\Delta$ 2b and 4</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>$\Delta$ 3a and 4</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>$\Delta$ 3b and 4</td>
<td></td>
<td></td>
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</tbody>
</table>
These results indicate that Model 4 does not show a significant improvement in describing the underlying factor structure of the data as opposed to one of the three factor models. This led to the conclusion that Hypothesis 1 is not confirmed; while the four factor model shows a marginal fit to the data in representing the underlying factor structure of the data, the competing model strategy indicates that the model is not substantially superior to a simpler three factor model in describing the underlying factor structure of the data. The competing model strategy indicates that the underlying factor structure of the data as described as well by a three-factor model, Model 2b, nested in the structural-social constructs as by the more complicated four factor model.

Table 56 presents the results of the nested confirmatory factor analysis including a comparison of the chi-square differences and the goodness of fit index (GFI) and comparative fit index (CFI) between the models. Model 2b showed the best fit to the data. The factor loadings for the Model 2b are shown on Table 57.

**Table 57.**

B-Values for Structural, Informational and Interpersonal Model Representing Factor Structure of Perceptions of Fairness of Performance Appraisal

<table>
<thead>
<tr>
<th>Scale</th>
<th>Factor</th>
<th>B-values</th>
</tr>
</thead>
<tbody>
<tr>
<td>Seeking Appeals</td>
<td>Structural</td>
<td>.47</td>
</tr>
<tr>
<td>Setting Performance</td>
<td>Structural</td>
<td>.64</td>
</tr>
<tr>
<td>Rater Confidence</td>
<td>Structural</td>
<td>.75</td>
</tr>
<tr>
<td>Accuracy of Ratings</td>
<td>Structural</td>
<td>.73</td>
</tr>
<tr>
<td>Concern Over Ratings</td>
<td>Structural</td>
<td>.65</td>
</tr>
<tr>
<td>Providing Feedback</td>
<td>Informational</td>
<td>.72</td>
</tr>
<tr>
<td>Clarifying Performance Expectations</td>
<td>Informational</td>
<td>.46</td>
</tr>
</tbody>
</table>

* (table con’t.)
The modification indices provided by the LISREL program were studied but no theoretically supported changes were indicated and no modifications were made.

Hypotheses 2, 3, 4, and 5 include the analyses of relationships between the scales measuring perceived fairness in performance appraisal as allocated to the hypothesized four-factor of justice model with the three scales used to indicate performance appraisal satisfaction: “Reactions to the PPR”; “Reactions Toward Your Last PPR Performance Rating”; and “Reactions Toward Your Supervisor”. The descriptors developed by Davis (1971) were used to interpret the magnitude of the findings presented as correlation coefficients as follows:

- .70 or higher indicated very strong association
- .50 - .69 indicated substantial association
- .30 - .49 indicated moderate association
- .10 - .29 indicated low association
- .01 - .09 indicated negligible association.

**Hypothesis 2**

A positive relationship will exist between the scales measuring configural justice (structural-distributive form), “Accuracy of Ratings” and “Concern Over Ratings”, and satisfaction with the performance appraisal currently being used as perceived by employees of selected public funded organizations that utilize a state civil service employment system. The satisfaction with performance appraisal was measured by the following scales: “Reactions Toward Your Last PPR Performance Rating” and “Reactions to the PPR”. The relationships were analyzed using the Pearson Product Moment Correlation Coefficient. The relationships between
the specified configural justice scales and “Reactions Toward Your Last Performance Rating” were $r = .64$ ($p < .001$) with the “Accuracy of Ratings” scale and $r = .64$ ($p < .001$) with the “Concern Over Ratings” scale. These relationships indicated “substantial association” between the two scales and respondent reaction towards their last rating.

Regarding the relationships between the configural justice scales and the dimension of satisfaction with performance appraisal as measured by the “Reactions to the PPR,” the computed correlations supported the hypothesis that a positive relationship exists between the configural justice scales and reactions to the PPR system. The correlations included the following: correlation between “Accuracy of Ratings” scale and “Reactions to the PPR” was $r = .55$ ($p < .001$); and correlation between “Concern Over Ratings” and “Reactions to the PPR” was $r = .54$ ($p < .001$). These relationships indicate substantial associations between the scales representing configural justice and respondent reactions to the PPR system.

**Hypothesis 3**

A positive relationship will exist between the scales measuring interpersonal justice (“Respect in Supervision” and “Sensitivity in Supervision”) and satisfaction with the performance appraisal system currently being used as perceived by the employees of selected public funded organizations that utilize a state civil service employment system. Satisfaction with performance appraisal was measured by the reaction scale, “Reactions Toward Your Supervisor.” The correlation was analyzed using the Pearson Product Moment correlation coefficient. The relationship between “Respect in Supervision” and “Reactions Toward Your Supervisor” was $r = .61$ ($p < .001$) indicating a “substantial association” (Davis, 1971). The relationship between “Sensitivity in Supervision” and “Reactions Toward Your Supervisor” was $r = .73$ ($p < .001$) reflecting a “very strong association” (Davis, 1978). Therefore, the hypothesis was confirmed
that a positive relationship exists between the scales representing interpersonal justice and “Reactions Toward Your Supervisor.”

**Hypothesis 4**

A positive relationship will exist between the scales measuring informational justice, (Clarifying Expectations; Providing Feedback; and Explaining Rating Decisions) and satisfaction with the performance appraisal system as measured by the scale “Reaction Toward Your Supervisor”. The relationships between these three scales and “Reactions Toward Your Supervisor” are as follows: Clarifying Expectations, $r = .58$ ($p < .001$); Providing Feedback, $r = .55$ ($p < .001$); and, Explaining Rating Decisions, $r = .67$ ($p < .001$). These relationships are indicated to be substantial associations by Davis (1978). Therefore, hypothesis is confirmed that a positive relationship will exist between the three scales representing Informational justice and the scale “Reaction Toward Your Supervisor.”

**Hypothesis 5**

A positive relationship will exist between the scales representing systemic justice (“Setting Performance Expectations”, “Rater Confidence”, and “Seeking Appeals”) and satisfaction with the performance appraisal system as measured by the scale “Reactions to the PPR”. The relationship was analyzed using the Pearson Product Moment Correlation Coefficient. The relationship between “Reactions to the PPR” and the scales representing systemic justice is as follows: “Setting Performance Expectations,” $r = .52$ ($p < .001$); “Rater Confidence, $r = .51$ ($p < .001$); and, “Seeking Appeals,” $r = .53$ ($p < .001$). These correlations all indicated “substantial” associations (Davis, 1971). Therefore, the hypothesis that a positive relationship will exist between the scales representing systemic justice and reactions toward the current performance appraisal system is confirmed.
CHAPTER 5
SUMMARY, CONCLUSIONS AND RECOMMENDATIONS

Purpose and Objectives

The purpose of this study was to evaluate employee satisfaction with a performance appraisal system as well as perceptions of fairness to components of the system. Further, the study sought to clarify the application of organizational justice models in the context of performance appraisal by confirming a hypothesized four-factor model of organizational justice as applied to performance appraisal.

Summary of Study Objectives

This study was guided by the following objectives regarding perceptions of fairness of and satisfaction with performance appraisal and the examination of a hypothetical model of organizational justice as applied to performance appraisal.

1. Describe employees of selected publicly funded organizations that utilize a state civil service employment system on the following selected personal demographic characteristics:

   - Age
   - Gender
   - Ethnic Group
   - Job classification defined by the EEOC Codes
   - Length or tenure in the present position (or with the present organization)
   - Highest level of education completed
   - Whether or not the employee has supervisory responsibility and functions as a rater in the performance appraisal system.
2. Determine the satisfaction with the performance appraisal system currently being used as perceived by the employees of selected public funded organizations that utilize a state civil service system as measured by the three reaction scales similar to those proposed by Thurston (2001): “Reaction to the PPR”; “Reactions to Your Last PPR Performance Rating”; and, “Reactions toward Your Supervisor”.

3. Determine the fairness and justice of the performance appraisal system currently being used, as perceived by the employees of selected public funded organizations that utilize a state civil service employment system, as measured by ten scales of organizational justice which were designed based on Greenberg's four-factor taxonomy of justice as operationalized by Thurston, 2001.

4. Determine if a relationship exists between the fairness and justice of the performance appraisal system currently being used as perceived by the employees of selected publicly funded organizations that utilize a state civil service employment system and the following selected personal demographic characteristics:
   - Age
   - Gender
   - Ethnic Group
   - Job classification defined according to the EEO codes
   - Length or tenure in the present position (or with the present organization)
   - Highest level of education completed

5. Compare the fairness and justice of the performance appraisal system currently being used as perceived by the employees of selected publicly funded organizations that
utilize a state civil service system by whether or not the employees report that they have supervisory responsibilities.

The following objectives of the study were established as hypotheses based on the available performance appraisal and organizational justice literature and Greenberg's 1993 four-factor taxonomy of organizational justice.

1. The ten scales of organizational justice as applied to performance appraisal will form four distinct constructs which conform to Greenberg's (1993) four factor Taxonomy of Organizational Justice with data collected from the employees of selected public funded organizations that utilize a state civil service employment system and a standardized performance appraisal system.

2. A positive relationship will exist between the two scales measuring configural justice (structural-distributive form), “Accuracy of Ratings” and “Concern Over Ratings” and satisfaction with the performance appraisal system currently being used as perceived by employees of selected public funded organizations that utilize a state civil service employment system as measured by the following reaction scales: “Reaction to Your Last PPR Performance Rating” and “Reaction to the PPR”.

3. A positive relationship will exist between the scales measuring interpersonal justice (social-distributive), “Respect in Supervision” and “Sensitivity with Supervision” and satisfaction with the performance appraisal system currently being used as perceived by the employees of selected public funded organizations that utilize a state civil service employment system as measured by the scale “Reactions Toward Your Supervisor.”
4. A positive relationship will exist between the scales measuring information justice (social-procedural), “Clarifying Expectations”, “Providing Feedback” and “Explaining Rating Decisions” and satisfaction with the performance appraisal system currently being used as perceived by the employees of selected publicly funded organizations that utilize a state civil service employment system as measured by the scale “Reactions Toward Your Supervisor.”

5. A positive relationship will exist between the scales measuring systemic justice (structural-procedural form), “Rater Confidence”, “Setting Performance Expectations” and “Seeking Appeals” and satisfaction with the performance appraisal system currently being used as perceived by the employees of selected publicly funded organizations that utilize a state civil service employment system as measured by the following scale “Reactions to the PPR.”

**Methodology**

A survey questionnaire was administered to eligible employees (n = 1120) in two state-funded agencies in the Southeastern United States in the spring of 2003. A total of 436 useable surveys (39%) were returned through inner-departmental mail which exceeded the minimum required sample size calculated using Cochran and Snedecor’s (1980) formula for continuous data (n = 222).

The survey instrument consisted of the following three parts which are described as follows. Part I of the instrument included consisted of ten scales designed to measure perceptions of fairness of performance appraisal. The scales including “Setting Performance Expectations”, “Rater Confidence”, “Seeking Appeals”, “Clarifying Expectations”, “Explaining Rating Decisions”, “Providing Feedback”, “Accuracy of Ratings”, “Concern
Over Ratings”, “Respect in Supervision” and “Sensitivity in Supervision”. Responses to the items were measured on five point scale with 1 = strongly agree; 2 = agree; 3 = neither agree nor disagree; 4 = disagree; and, 5 = strongly disagree. Survey participants were asked to respond to all items in their role as a ratee in the performance appraisal process.

Part II of the instrument included three scales designed to measure the respondent’s satisfaction with the performance appraisal process. The scales used to indicate satisfaction included, “Reactions toward Your Last PPR Performance Rating,” “Reactions toward Your Supervisor” and “Reactions to the PPR”. Reactions were measured on five point scale with 1 = strongly agree; 2 = agree; 3 = neither agree nor disagree; 4 = disagree; and, 5 = strongly disagree. Survey participants were asked to respond to all items in their role as a ratee in the performance appraisal process. Part III of the instrument was a researcher designed demographic survey measuring selected personal and professional demographic characteristics of the respondents.

**Major Findings**

The first objective was to describe employees of selected publicly funded organizations that utilize a state civil service employment system on selected demographic characteristics. The majority of the respondents in the survey were female (n = 293, 69%). Slightly over 60 percent (n= 254) of the respondents reported they were Caucasian while nearly 35 percent (n = 146) reported their race as African-American. More than one-half (n = 233) of the respondents reported a job classification of “professional” and slightly over one-fourth (n = 118, 27.1%) as “clerical” or “paraprofessionals.” A college degree was reported most frequently (n=143, 34.5%) as the highest level of education, followed by respondents indicating a high school degree (17.1%, n = 71). Approximately 28 percent (n =
109) of the respondents reported supervisory responsibilities including performance ratings while the remainder (n = 282, 72.1 %) reported no supervisory responsibility.

Objective 2 was to determine the satisfaction with the performance appraisal system being used as perceived by the employees of selected publicly funded organizations that utilize a state employment system, as measured by the reactions to the system, to the most recent rating and to the rater. Respondents indicated greater satisfaction with their supervisor and their most recent performance appraisal than with the performance appraisal system overall as measured by three reaction scales. Satisfaction was measured by the scales “Reaction Toward Your Supervisor” (mean = 2.10), “Reactions Toward You Most Recent PPR Performance Rating” (mean = 2.14), and “Reaction to the PPR” (mean = 2.63). The mean scores for the scales reflecting satisfaction with the supervisor and with the most recent rating were both in the “agree” category (item scores between 1.51 and 2.50) while the score for the “Reaction to the PPR” was in the “neither agree nor disagree category” (item scores between 2.51 and 3.49).

Objective 3 included determining the fairness and justice of the performance appraisal system currently being used, as perceived by the employees of selected public funded organizations that utilize a civil service employment system, as measured by the ten scales of organizational justice which were based on Greenberg’s (1993) four-factor taxonomy of justice. Respondents “agreed” with nine of the ten scales (item scores between 1.51 and 2.5) measuring perceptions of fairness and “neither agreed nor disagreed” (item scores between 2.51 and 3.5) with one scale. They most strongly agreed with the scales representing treatment by their raters, “Respect in Supervision” and “Sensitivity in Supervision”. The scale that respondents agreed with the least was that regarding the
quantity and quality of performance feedback as measured by the “Providing Feedback” scale (mean = 2.77).

Objective 4 was to determine if a relationship exists between the fairness and justice of the performance appraisal system currently being used as perceived by the employees of selected publicly funded organizations that utilize a state civil service employment system and the demographic characteristics of the respondents. Few significant differences were found between perceptions of fairness based on the demographic characteristics based on job classification, length of tenure with the organization or in the current job, or highest level of education. The most significant differences between groups based on demographic characteristics were found for gender and ethnicity. Females agreed less than males with the scales regarding treatment by their rater and with the “Concern Over Ratings” scale. African-American respondents agreed less than Caucasians with the scales regarding treatment by their rater and with the “Concern Over Ratings” scale. While differences were found, the mean scale scores were all still in the “agree” range for women and African-Americans.

Objective 5 included comparison of the fairness and justice of the performance appraisal system as perceived by the employees of selected publicly funded organizations that utilize a state civil service employment system as measured by the ten scales based on Greenberg’s (1993) four-factor taxonomy of justice by whether or not the employees report that they have supervisory responsibilities. There were only two differences in perceptions of fairness as measured by the ten scales representing fairness in performance appraisal between supervisory and non-supervisory respondents. Supervisors agreed more with the
scale “Seeking Appeals” than non-supervisors and less with the scale “Providing Feedback” than those without supervisory responsibility.

The following hypotheses were tested in the study. Hypothesis 1 suggested that the ten scales of organizational justice as applied to performance appraisal will form four distinct constructs which conform to Greenberg’s (1993) four factor taxonomy of organizational justice with data collected from the employees of selected publicly funded organizations that utilize a state civil service employment system and standardized performance appraisal system. This hypothesis was not confirmed. The four-factor model of organizational justice that breaks conventional factors of justice into four discrete factors, as suggested by Greenberg (1993), was not supported as the best descriptor of the underlying factor structure of the variables. Using a competing model strategy a three factor model based on structural and social determinants was determined to be the most satisfactory in describing the underlying factor structure of the ten scales of justice included in the study.

It was suggested in Hypotheses 2, 3, 4 and 5 that the specific scales allocated to the four hypothesized justice factors would have positive relationships with the three reaction scales used as indicators of satisfaction. The hypotheses reflect relationships of the scales allocated to each of the four justice factors to one or more of the scales representing satisfaction with performance appraisal. The scales representing satisfaction included “Reactions to the PPR”, “Reactions Toward Your Supervisor” and “Reactions Toward Your Last PPR Performance Rating”. All four of the hypotheses regarding positive associations between the selected scales (by justice factor) measuring perceptions of justice and specific reaction scales indicating satisfaction with performance appraisal were confirmed.
Hypothesis 2 proposed that a positive relationship will exist between the two scales measuring configural justice (structural-distributive form), “Accuracy of Ratings” and “Concern Over Ratings” and satisfaction with the performance appraisal system currently being used as perceived by employees of selected public funded organizations that utilize a state civil service employment system as measured by the following reaction scales: “Reaction to Your Last PPR Performance Rating” and “Reaction to the PPR”. The scales “Accuracy of Rating” and “Concern over Ratings” which comprise the configural justice factor showed substantial correlation with the scales “Reaction To Your Last PPR Performance Rating” and “Reactions to the PPR”.

Hypothesis 3 suggested that a positive relationship will exist between the scales measuring interpersonal justice (social-distributive), “Respect in Supervision” and “Sensitivity with Supervision” and satisfaction with the performance appraisal system currently being used as perceived by the employees of selected public funded organizations that utilize a state civil service employment system as measured by the scale “Reactions Toward Your Supervisor.” The two scales comprising the Interpersonal Justice factor, “Respect in Supervision” and “Sensitivity in Supervision” were substantially correlated to the scale “Reactions Toward Your Supervisor.”

Hypothesis 4 proposed that a positive relationship will exist between the scales measuring informational justice (social-procedural), “Clarifying Expectations”, “Providing Feedback” and “Explaining Rating Decisions”, and satisfaction with the performance appraisal system currently being used as perceived by the employees of selected publicly funded organizations that utilize a state civil service employment system as measured by the scale “Reactions Toward Your Supervisor.” The scales allocated to the Informational Justice
factor indicated substantial positive associations with the scale “Reaction Toward Your Supervisor”.

Finally, Hypothesis 5 suggested that positive relationship will exist between the scales measuring systemic justice (structural-procedural form), “Rater Confidence”, Setting Performance Expectations” and “Seeking Appeals” and satisfaction with the performance appraisal system currently being used as perceived by the employees of selected publicly funded organizations that utilize a state civil service employment system as measured by the scale “Reactions to the PPR.”. The scales representing systemic justice, “Rater Confidence”, “Setting Criteria” and “Seeking Appeals” were substantially associated with the scale indicating satisfaction with the performance appraisal system, “Reactions to the PPR”.

**Conclusions and Recommendations**

Based on the findings of the study, the following conclusions, implications and recommendations are presented.

1. Overall, employee reactions to the PPR system were favorable, indicating that the system has the potential for use as a management tool. This conclusion is based on the results of the ten scales measuring perceptions of fairness of performance appraisal and the three reaction scales used to measure satisfaction with performance appraisal. Respondents indicated that they “agreed” (item scores between 1.51 and 2.5) with nine of the ten scales measuring perceptions of fairness and “neither agreed nor disagreed” (item scores between 2.51 and 3.5) with one scale, “Providing Feedback (mean = 2.77). Respondents also indicated that they “agreed” with the scales “Reactions Toward Your Supervisor (mean = 2.10) and “Reactions Toward Your Last PPR Performance Rating” (mean = 2.14.) indicating relative satisfaction with these components. The mean rating of the
third scale used as an indicator of satisfaction, “Reactions to the PPR” (mean = 2.63) was in the “neither agree nor disagree” category.

The results of this study are based on measurement of employee reactions toward various components of performance appraisal. Measures of employee reactions have been suggested as being a valuable input into the evaluation of performance appraisal systems. Evaluation of performance appraisal has been suggested to include different components. Employee reactions to performance appraisal has been suggested by researchers as being one of the components important to the acceptance and use of performance appraisal in organizations (Bernardin & Beatty, 1984; Cardy & Dobbins, 1994; Murphy & Cleveland, 1995) as well as a contributing factor to the validity of an appraisal rating itself (Lawler, 1967).

Cardy and Dobbins (1994) suggest that dissatisfaction, feelings of unfairness in the performance appraisal process, and perceived inequity in evaluations may “doom” any performance appraisal system to failure. Murphy and Cleveland (1995) also contend that reaction criteria are almost always relevant, and unfavorable reactions may result in the failure of the most carefully constructed appraisal system. The importance of employee reactions to performance appraisal may play an increasingly important role in the future as appraisal practices are examined and processes and procedures continue to develop (Hedge & Borman, 1995). Thus, the importance of employee reactions to performance appraisal, such as those measured in this study (fairness and component satisfaction) seem to be highly relevant in the assessment of the success and acceptance of the performance appraisal system included in this study as well as in other organizations.
While the scales in this study were designed to measure perceptions of fairness, they also contained components indicated to be important to the evaluation of the efficacy of performance appraisal systems. Researchers such as Mohrman, Resnick-West and Lawler (1989), Wexley and Latham (1981) and Murphy and Cleveland (1991) all indicated the importance of evaluating the procedural aspects of performance evaluation systems. The results of this study indicate that many of the procedural factors suggested by the researchers have been addressed adequately by the system designers and the organizations included in this study. Such system procedures include the assignment of knowledgeable raters; use of performance expectations that are relevant to the individual workers; the presence of an accessible way to appeal ratings; and an outcome or rating that is accurate and reflective of the ratee’s work. The inclusion of these factors in the evaluation process in this study strengthen the conclusion that the reaction measurement used in this study can be considered to represent at least a component of the performance appraisal system’s efficacy.

The one reaction scale that was not rated in the “agree” category was that of “Reaction to the PPR” (mean = 2.63). The results of this scale should be considered in conjunction with the results from the other scales and not as an absolute indicator of satisfaction, or lack of it, with the system. The lower score on this scale is not untypical of performance appraisal satisfaction reported by many organizations as indicated by a variety of surveys and studies. Bricker (1992) reported survey results indicating that just 20 percent of American companies were “very satisfied” with their performance review process. A 1993 survey of 900 companies (Small Business Report, 1993) found that only ten percent of those responding indicated “satisfaction” with their employee evaluation programs. A 1997 nationwide survey of human resource professionals by the Society of Human Resource
Management found that only five percent were “very satisfied” with their organization’s performance evaluation system and that 42 percent were dissatisfied to some extent (Barrier, 1998).

While satisfaction has been the most frequently measured appraisal reaction (Giles & Mossholder, 1990) it has been operationalized in a variety of ways that are often inconsistent and confounded by the inclusion of more than one construct in the variable (Keeping & Levy, 2000). Researchers continue to measure system satisfaction in a variety of ways ranging from using one-item measures (Dipboye & de Pontbriand, 1981) to multi-item scales (Taylor, Tracy, Renard, Harrison, & Carroll, 1995). Keeping and Levy (2000) used a three item scale developed by Giles and Mossholder (1990) to measure satisfaction and subsequently included the construct as a variable in a hierarchical model representing appraisal effectiveness, not as an end in itself. This indicates the need to consider a variety of indicators of satisfaction when considering performance appraisal system efficacy.

Some additional insights into the results of the scale “Reaction to the PPR” may be derived by examining the individual items. Three of the items had mean scores in the “agree” category. These items dealt with the fairness of the PPR, and satisfaction with the way performance expectations are set and how performance was rated using the system. The remaining four items were in the “neither agree nor disagree” range: Two of these questions indirectly address the usefulness of the system: “I think the PPR process is a waste of time (mean = 2.60 reverse coded) and “The PPR process has helped me to improve my job performance” (mean = 2.86). These responses would seem to indicate that respondents do not agree that the current system has significant value in their individual performance management process. The item “I would want to participate in the PPR even if it were not
required” (mean = 2.89) also indirectly addresses the perceived value of the system to the employee.

The researcher recommends that routine evaluation of this PPR system be conducted to generate additional information regarding perceptions of fairness, satisfaction, and efficacy of the system in the two departments that participated in this study and in other organizations using the system. Additional reaction measurements regarding the system could include employee reactions to the actual performance planning session and reactions to the performance appraisal rating interview. Specific factors to be evaluated include satisfaction with the amount of input to the process (voice) (Korsgaard & Roberson, 1995); opportunity to plan goals (Cleveland & Murphy, 1992); opportunity to question expectations and goals; and, satisfaction with the rater as a consequence of the rating interview.

The researcher recommends that the organizations employ a systematic approach to routinely collect employee reaction data within a specified time after the actual rating interview. A routine and systematic approach to evaluating the performance appraisal system would serve several purposes. First, it would provide more timely information to decision makers charged with managing the system and service to operationalize evaluation of the system as part of the performance appraisal process. Secondly, it would provide supervisors with real time data regarding their employee’s perception of the performance appraisal and the success of the process. Thirdly, it would serve as an intervention itself by allowing employee input and feedback to the process.

The researcher recommends additional research be conducted to investigate actual performance appraisal numerical ratings and the content of the performance expectations. A weakness often cited in performance appraisal research is the lack of such data to incorporate
in the evaluation of a performance appraisal system. The continued lack of such information may be attributed to the amount of work involved in collecting such data after the fact. However, new data collection and management systems are making generation of this type of information easier and the state civil service human resource data management system is being modified to make such data more accessible. Data collection and analysis should include quality and consistency of performance expectations; actual ratings as compared to the performance expectations for accuracy and consistency; and analysis of the ratings issued by supervisors and divisions throughout the organizations. Analysis of the actual numerical ratings will help to determine if raters are indeed discriminating between high, low and mediocre performance by the ratees. A lack of discrimination or differentiation between employees may result in the actual numerical rating being nearly useless for administrative decisions such as promotions or reduction in force decisions. This discrimination will become more important as government agencies continue to consider moving more towards “pay for performance” systems driven in part by performance ratings.

Additional research should be conducted on the validity of reactions to performance appraisal as indicators of system fairness, satisfaction and efficacy. The more extensive data set resulting from additional evaluation and study should be used in future research to develop (or populate) a model designed to predict performance appraisal efficacy using a mixture of reactions, satisfaction indices and actual data.

2. Respondents perceived the performance appraisal system (PPR) to be fair. This conclusion is based on respondents indicating that they “agreed” (item scores 1.51 – 2.50) with nine of the ten scales measuring perceptions of fairness and “neither agreed nor disagreed” (item scores 2.51 – 3.50) with only one scale “Providing Feedback”. Since the
results indicate no “disagreement” with the perceptions of fairness, the participating organizations are faced with the challenge of determining what level of response from the study may indicate areas of opportunity to either make improvement or capitalize on strengths.

Researchers have indicated that a performance appraisal system has a better chance of acceptance and subsequent success if the employees perceive that the system is “fair”. Fairness has been measured in a number of ways by researchers from one item measures to multi-item scales evaluating different perspectives of fairness. The multi-items scales in this study were developed to provide more comprehensive measures of the key components of fairness in performance appraisal as indicated in the literature regarding organizational justice concepts and performance appraisal. The scales also included indications of the efficacy of the system as proposed by performance appraisal researchers.

The current study utilized scales initially proposed by Thurston (2001) to measure perceptions of fairness of performance appraisal. The results of the current study were similar to those found by Thurston in his study of perceptions of fairness for four organizations utilizing a required performance appraisal system. The respondents in Thurston’s study indicated agreement with all of the scales measuring perceptions of fairness with the mean scores for the ten scales in the “agree” category. As found in the current study, the respondents in Thurston’s study indicated the greatest agreement with the scales reflecting treatment by their rater, “Respect in Supervision” and Sensitivity in Supervision”. Similar to this study, the scale “Providing Feedback” was rated lower in the previous study than most of the other scales although, “Clarifying Expectations” was the scale with which respondents indicated the least agreement. Overall, the respondents in Thurston’s study
indicated slightly more agreement with the scales measuring perceptions of fairness than those in the current study.

The researcher recommends that future research be conducted to refine the ten scales used to measure perceptions of fairness to further clarify the constructs. The scales in the informational justice factor, “Clarifying Expectations” and “Providing Feedback” may benefit from revisions to more closely link the items in these scales to the performance appraisal system instead of the more general topic of “performance”. Evaluation of the systemic justice factor would be strengthened by the addition of a scale or items assessing the processes of performance sampling, gathering of information for the rating and documentation. Clarification of the configural justice factor (structural-distributive) should be pursued through addition of items to more clearly discern perceptions of the outcomes of the current performance and determine if other outcomes are perceived to occur beyond the rating itself.

Lastly, the researcher recommends that the organizations evaluate the validity of the rating form itself. Rating forms and formats have been researched through the years and shown to be of varying influence on the perceptions of fairness or satisfaction with a performance appraisal system. However, the prescribed use of the same form for over 63,000 employees at different organizational levels and with varying degrees of education does raise the question of its usefulness for so many employees in such different job classifications and types of organizations.

Additional research is recommended into the use of reactions to measure fairness and other performance appraisal characteristics to clarify importance of the use of reactions in evaluating the success and efficacy of performance appraisal. The complex nature of
performance appraisal indicates that no single component or factor will be a sufficient indicator of the efficacy of a system. The development of reliable reaction measures to evaluate the fairness of performance appraisal will provide researchers and practitioners with a more substantial foundation to consider in the evaluation of performance appraisal systems.

3. Effective feedback from supervisors regarding subordinate work performance is not occurring in a consistent and frequent manner. This finding is based on the results of the study which indicate that respondents “neither agreed nor disagreed” with items regarding the quality and quantity of feedback included in the “Providing Feedback” scale.

The importance of performance feedback in organizations has been studied extensively (Ashford & Cummings, 1983; Davis & Mount, 1984; Fisher & Taylor, 1979; Greller, 1975; Murphy & Cleveland, 1995). A major theme of this research is that several conflicts are built into the appraisal and feedback process (Murphy & Cleveland, 1995). As an example, ratees may “want” feedback but they also prefer positive feedback and tend to dismiss negative feedback. The performance appraisal process puts the rater in the position of being a judge who issues ratings and of a counselor who provides advice and coaching on how to improve performance (Kay, Meyer, & French, 1965). Despite conflict involved in giving and receiving feedback, there is consensus that high-quality feedback can be extremely beneficial to both the individual and the organization (Landy, 1985).

A significant potential limitation to the value of performance feedback is that feedback is often biased, incomplete or inaccurate (Murphy & Cleveland, 1995). This may be the result of the feedback provider not understanding the job being done by the employee or the job related constraints that may present the employee with difficulty. If performance feedback is biased, inaccurate or simply incomplete, the actual benefits may be limited.
There are even circumstances where feedback can be harmful such as when it is improperly delivered in the form of negative criticism or in a disrespectful, personal or unspecific manner. However, performance feedback carries such a wide array of benefits that even a limited amount of usable feedback may be worthwhile.

In this study, respondents indicated that they have confidence in their rater (Rater Confidence, mean = 2.05) to possess the skills and knowledge to adequately rate their performance. It is reasonable to expect that these same raters should also be in a position to deliver meaningful feedback. The items in the scale “Providing Feedback” related primarily to the frequency and the usefulness or type of feedback provided by the rater. The lack of agreement by respondents indicated the perception that feedback from the rater is provided on a less than routine or frequent basis and is not of the type to provide sufficient information to improve job performance.

The literature suggests recommendations for enhancing perceptions of fairness in the feedback process:

- Ensure that employees are given a voice during the feedback process (Korsgaard & Roberson, 1995) and are allowed to participate in two way communication regarding feedback (Giles & Mossholder, 1990).
- Allow employees the opportunity to challenge or rebut their evaluations (Greenberg, 1986b). This includes both formal and informal mechanisms.
- Ensure that feedback is job relevant and does not reflect personal bias (Armentrout, 1996; Noe, Hollenbeck, Gerhart & Wright, 1997).
- Provide timely feedback – Research has long demonstrated the important of timely feedback in changing performance and promoting interpersonal
fairness (Ilgen, Fisher & Taylor, 1979). Tyler and Bies (1990) also considered perceptions of interpersonal fairness and highlight the importance of providing timely feedback. Smither (1998) suggests that feedback, whether formal or informal, should be delivered much more frequently and even on a continual basis and certainly should not be limited to an annual event.

- Provide feedback in an atmosphere of respect and courtesy. Research has shown that an employee’s perception of trust and the supervisor’s ability to treat employees with courtesy and respect are strong determinants to perceptions of interpersonal fairness (Tyler & Bies, 1990).

- Avoid surprises during the formal performance review and feedback session by providing ongoing feedback. Perceptions of outcome unfairness can arise when outcome expectations are not met. If supervisors do an effective job of providing continual feedback to their employees, the employees should be prepared for the outcome of the formal session.

The researcher recommends that the organizations include a greater emphasis on the need for performance feedback and its role in the ongoing performance management process. Employee focus groups are recommended to collect additional information regarding employee perceptions of the definition of performance feedback and how it should be conducted. Another piece of data that should be collected is employee perceptions of whether ongoing feedback is perceived to be a part of the performance appraisal system or rather a supervisory responsibility independent of the system. Focus groups comprised of supervisors should also be conducted to determine rater perceptions of the feedback process and its role in performance appraisal.
The results from the focus groups should be used to guide any interventions that are considered. Likely outcomes may include training on the process of giving and receiving effective feedback for both supervisors and raters. Two-way communication in the process should be emphasized. Considering the importance and benefits of performance feedback, the organizations may wish to formalize the quarterly feedback sessions which are currently “suggested” by the managers of the PPR system. The organizations should consider making feedback sessions required steps in the performance management process at some specified intervals.

4. The model selected to best represent the underlying factor structure of the ten scales used to measure perceptions of fairness a) supports consideration of interactional justice as a construct separate from procedural justice and b) discounts the performance rating itself as a distributive outcome of organizational justice in this performance appraisal system.

This conclusion is based on selection of a three factor model which combines the two structural factors (systemic and configural) into one construct and differentiates between the two social factors (informational and interactional). The three factor model was selected as the best-fit for the representation of the underlying factor structure of the data after consideration of the results of a confirmatory factor analysis utilizing the LISREL structural equation model program and the conduct of a competing model strategy. The confirmatory factor analyses generated standard fit indices to evaluate absolute fit and the competing model strategy yielded information regarding the fit of plausible alternative models.

The confirmatory factor analysis indicated that the four-factor model provided a marginal fit to the data. The competing model strategy indicated marginal fit for the several of the alternate models including the three factor model which indicated a structural factor,
an informational factor and an interpersonal factor. Based on the fit indices and the lack of substantial improvement found when moving from the three-factor to the four factor-model, the three-factor model was selected to best represent the data.

The results of the confirmatory factor analysis are similar to those found by Thurston (2001). Thurston indicated some evidence for considering the structurally and socially determined procedural and distributive constructs separately. He found that the distinction was clearer for the socially determined procedural and distributive forms of justice as opposed to the socially and structurally determined types of procedural justice. The results of the current study partially support Thurston’s conclusions. The current study provides evidence of the differentiation between the social-procedural (informational justice) construct and the social-distributive (interpersonal justice) factors. In addition, the results of the current study provide evidence of the differentiation between the structural-procedural and the social-procedural factors as indicated by the three factor model which identified three factors: structural (systemic and configural), informational, and interpersonal.

The selected three-factor model was nested in a two factor model with the primary factors being structural and social constructs. The three-factor model includes a structural component, an informational component, and, an interpersonal component. The structural factor of the model includes Greenberg’s (1993) Systemic (structural-procedural) and Configural (structural-distributive) factors in one structural component. The Informational and Interpersonal components of the three factor model are identical to the similarly named factors in Greenberg’s model.

Researchers have traditionally considered procedural and distributive justice as the primary constructs underlying the concept of organizational justice. More recent
conceptualizations include the fairness inferred by people from the interpersonal treatment they receive, often called interactional justice or in the case of the three factor model proposed by this study, informational and interpersonal justice.

Procedural justice has been defined in the justice research as a series of sequential steps used to guide allocation behaviors or judgments. As individuals participate in these procedures they form opinions about the fairness of the procedures. As such, procedural justice can be defined as the fairness of the means by which an allocation decision is made (Cropanzano & Ambrose, 2001). Distributive justice refers to the perceived fairness of resources or outcomes received (Greenberg, 1986a). Interactional justice includes the concern over social interactions between people in organizations and the equality of interpersonal treatment received during enactment of organizational procedures (Bies, 1987; Bies & Moag, 1986). Interactional justice was originally theorized by Bies (1987) and Bies and Moag (1986) as a third form of justice, separate from distributive and procedural justice. Other researchers have acknowledged the social component of justice, addressing it in a variety of ways. Some have grouped the structural and social aspects together without making a distinction (Greenberg, 1986a; Landy, Barnes, & Murphy, 1978; Roberts & Reed, 1996). Skarlicki and Folger (1997) treated distributive, procedural and interactional as three distinct constructs.

The debate over the relationship between procedural (structural) and interactional justice has focused on whether interactional justice is a separate factor or is subsumed in procedural justice. Cropanzano and Greenberg (1997) argue that interactional justice is difficult to distinguish from structural-procedural justice. For one thing, both formal processes and the interpersonal interactions jointly comprise the process that leads to the
allocation decision. Additionally, interactional and structural-procedural justice have similar consequences and are highly correlated to one-another.

Separating procedural justice from interactional justice involves an especially fine distinction between the procedure itself and how the procedure is manifested (Cropanzano & Greenberg, 1997). This is the ambiguity that has led researchers to conceptualize interactional justice as the social aspect of procedural justice. The procedural aspects of interactional justice are seen in the informational justice factor of the best-fit model in this study. The three scales included in this factor include Explaining Rating Decisions, Providing Feedback and Clarifying Performance Expectations. These scales all reflect enactment of the procedural aspects of performance appraisal through the social interaction between the supervisor and the employee.

The factor structure of the best fit model may also indicate that there is no clear distributive justice factor that is evidenced in this study (Deutsch, 1975). Applying Greenberg’s four factor model structure, the configural (structural-distributive) justice factor, composed of the scales “Accuracy of Rating” and “Concern Over Ratings”, is not distinguished in the three factor model from the structural-procedural construct. The scales, “Concern Over Ratings” and “Accuracy of Rating”, were theorized in this study to be sufficient to represent outcomes to the study respondents. This is consistent with Greenberg’s (1986a) description of distributive justice as well as application of the equity theory as applied to organizational justice. The lack of distinction between the hypothesized configural factor and the systemic factor would seem to indicate that respondents do not clearly see the result of the performance appraisal process in the form of the rating as a distributive outcome.
Interactional justice can also include aspects of distributive justice (Cropanzano & Ambrose, 2001). Respectful treatment by one’s supervisor may be seen as a valued outcome. Likewise, an insult may be seen as a negative outcome. To belittle someone is a social interaction and may result in lowered self-esteem and value by the group. Greenberg’s four-factor model would place the Interpersonal factor, reflecting respect and sensitivity in supervision, in the distributive justice realm reflecting an outcome. The three factor model proposed in this study would support this distinction as a separate interactional-type or “socio-emotional” type outcome. This type of outcome is distinguished from economic or more tangible outcomes of a structural-distributive nature such as pay or promotion and also distinguished from the other interactional justice factor, informational justice.

The researcher recommends that additional study of the hypothesized four-factor model of justice as applied to performance appraisal be conducted to further evaluate the relationships of the perceptions of justice measured by the ten scales, in the same or modified configurations, to confirm the relative influence of the structural aspects versus the social interactions of performance appraisal. The importance of differentiating between the structural and social components of justice or, alternately, the procedural and interactional components, has been debated by organizational justice researchers. However, the importance of the social interactions in the performance appraisal process is well documented and relatively well accepted (Folger, Konovsky & Cropanzano, 1992; Gosselin, Werner, & Halle 1997; Greenberg, 1990; Greenberg, 1993). Performance appraisal systems are inescapably bound to the interactional experiences between the rater and ratee. Areas to investigate include the relationships between interactional (informational and interpersonal) components and the effect of performance appraisal systems with varying degrees of
procedural thoroughness or fairness. For instance, can high degrees of interactional fairness overcome perceptions of unfairness of the procedural aspects of a system when considering performance appraisal satisfaction or efficacy? Likewise, can a procedurally sound and fair system compensate for the lack of skill or knowledge on the part of rater who must implement the system? To what degree is satisfaction and efficacy of a system affected by this type of relationship? Causal modeling to determine relationships of the different types of justice factors to a more comprehensive measure of performance appraisal efficacy is recommended.

The researcher also recommends that the four-factor model of justice be utilized to evaluate performance appraisal systems in the private sector as opposed to the public sector organizations included in this study. Distributions or outcomes such as pay increases, promotions, etc. are generally more strongly associated with the results of performance appraisal in the private sector than in the civil service. The four-factor model may better represent the private sector where outcomes are more tangible.

5. The primary differences between perceptions of fairness of performance appraisal and indications of satisfaction with performance appraisal were found based on gender and ethnicity. This finding is based on the results of the analyses which showed significant differences between males and females for the three scales: “Concern Over Ratings”; “Respect in Supervision” and “Sensitivity in Supervision”. Males responded more positively (indicated greater agreement) than females for all of the three scales. The study results also indicate significant differences between Caucasians and African-Americans on the same three scales. For all three of these scales, Caucasians indicated greater agreement than African-Americans.
A review of the means of the groups for each of the three scales in question indicated that the scores were all still within the “agree” category. For “Respect in Supervision” and “Sensitivity in Supervision” the mean scores for women and African-Americans were very close to the midrange of the agree category which indicates considerable agreement with items in the scales. The mean scores were somewhat lower for the “Concern Over Ratings” scale (females, mean = 2.39; African-Americans, mean = 2.42).

Gender differences have been hypothesized to exist in the perceived importance of justice issues, most specifically, in the area of procedural justice (Sweeney and McFarlin, 1995). Other researchers have found that women put different emphasis on distributive justice than men (Major, 1987). Men have been shown to be somewhat more outcome oriented, focusing more on distributive justice and women more concerned with procedural issues. Sweeney and McFarlin, (1995) indicated that women and men weight procedural and distributive justice differently with the relationships between procedural justice and various organizational outcomes being more important to women than men. These findings would seem to be consistent with women’s more negative view of the scale “Concern Over Ratings”. The scale measured perceptions about the rater’s use of other factors such as personality or rater goals in issuing performance ratings instead of strictly performance and procedural based factors. Other researchers, Eager (1991) and Juett (1996) found no significant differences based on gender in their studies which examined satisfaction and other factors of performance appraisal.

The effects of race or ethnicity in regards to performance appraisal have been studied primarily from the perspective of subgroups receiving different scores on a variety of performance measures (Arvey & Murphy, 1998; Bigoness, 1976). There is evidence in the
performance appraisal literature which indicates that African-Americans receive lower performance ratings than whites on both subjective and objective measures (Ford, Kraiger, & Schechtman, 1986, Sackett, Zedeck & Fogli, 1993). Additionally, researchers have found that an interaction effect exists in performance appraisal for between-race raters and ratees. Kraiger and Ford (1985) found that white raters rate white ratees higher than they rate black ratees and that black raters rate black ratees higher than they rate white ratees. This finding has been disputed in later studies by Pulakos, White, Oppler and Borman, (1989) which found the race interaction effects to be small. Sackett and Dubois (1991) found that blacks were rated lower by raters of both races although the differences were not as great for black raters rating black ratees.

The influence of race and ethnicity as related to perceptions of fairness in performance appraisal has not been extensively researched. However, procedural justice has been indicated to be the most important factor across all ethnic groups when examining real disputes (Huo & Tyler, 2001). Tyler (1988) found no race effects on the perceptions regarding procedural justice of a legal system. Other researchers have argued that perceptions of procedural justice can help to bridge differences among diverse groups of employees (Huo & Tyler, 2001). These researchers found that the implementation of procedurally just actions seem to be a factor employees seriously consider when evaluating their supervisors. They also presented evidence that procedural justice is most effective in same-ethnicity interactions and less so in cross-ethnicity interactions.

The researcher recommends that future research on this system and, on performance appraisal in general, consider the differences between demographic groups. Perceptions of fairness of performance appraisal and differences according to gender or ethnicity have not
been extensively researched. These differences in perceptions may become more critical as the workplace becomes more diverse. Huo and Tyler (2001) also suggest that at issue may be the extent to which people of diverse backgrounds define the concept of procedural justice in a similar way. Employees may agree that procedures should be fair but differ in their definition of fairness.

The researcher also recommends that additional research be conducted to determine the effects of same ethnicity-interactions on the perceptions of procedural and other justice factors. If perceptions of procedural fairness or the fairness of other justice components are effected by the existence of same or different ethnicity interactions between supervisors and subordinates the application of traditional approaches to ensuring procedural justice may be impacted.

6. The different aspects of performance appraisal fairness are all positively associated with components of satisfaction with the system. This finding is based on the resulting correlation coefficients that indicated “substantial” (Davis, 1972) associations between the justice scales and the related satisfaction scales as hypothesized as well substantial associations that were not hypothesized between the individual scales and the three components of satisfaction.

The scales representing Configural Justice, “Accuracy of Ratings” and “Concern Over Ratings” were both substantially associated with the scales indicating satisfaction with the most recent appraisal rating and with the system, “Reactions toward Most Recent PPR Rating” and “Reactions to the PPR” as hypothesized. These associations were predicted based on the justice and performance appraisal literature which indicates that perceptions of a fair decision (configural justice factor) will result in satisfaction with the outcome and with the system from which it resulted. In addition, these scales were found to be positively
associated with the scale representing satisfaction with supervision, “Reactions Toward Your Supervisor”. The correlations between these scales and “Reactions Toward Your Supervisor” were “Accuracy of Ratings” (r = .51, p < .001) and “Concern Over Ratings” (r = .64, p < .001). These relationships are similar in magnitude to those found for the hypothesized associations.

The scales representing the interpersonal justice factor, “Respect in Supervision” and “Sensitivity in Supervision” were positively associated with satisfaction with the supervisor as measured by the reaction scale “Reactions Toward Your Supervisor” as hypothesized. “Respect in Supervision” was substantially associated with “Reactions Toward Your Supervisor” while “Sensitivity in Supervision” showed an even more significant relationship of “very high association”.

Informational justice is represented by the three scales, “Clarifying Expectations”, “Providing Feedback” and “Explaining Rating Decisions”. Each of these scales was substantially associated with satisfaction with supervision as measured by the scale “Reactions Toward Your Supervisor” as hypothesized. These scales represent the implementation of the procedural aspects of the performance appraisal system and reflect the extremely important role of the supervisor in the performance appraisal system. Without the interactions that are represented in this factor, the structural aspects of the system could not be enacted and the basis for fair and accurate ratings could not be substantiated to the employees. Two of the scales representing informational justice, “Clarifying Expectations” and “Explaining Rating Decisions” also showed substantial associations with the scale measuring satisfaction with the system, “Reaction to the PPR”. These relationships were “Clarifying Expectations” r = .56 (p < .001) and “Explaining Rating Decisions” r = .58, (p <
These associations would indicate that the informational justice factor is also related to perceptions of the system. The scale “Explaining Rating Decisions” was also substantially associated ($r = .57, p < .001$) with satisfaction with the most recent rating as measured by the scale “Reactions Toward Your Most Recent PPR Performance Rating”. This association reflects the importance that employees placed on the adequate explanation and justification of decisions regarding the rating process and outcome.

The scales representing the systemic justice factor, “Rater Confidence”, “Setting Performance Criteria” and “Seeking Appeals” were substantially and positively associated with satisfaction with the performance appraisal system as measured by the scale “Reaction to the PPR” as hypothesized. This indicates that the structural-procedural components of performance appraisal as measured by these scales are related to the satisfaction of the overall system. The scale “Rater Confidence” was also found to be positively associated with the scale “Reactions Toward Your Supervisor”.

Positive associations between all ten of the scales measuring fairness and the three scales measuring satisfaction with performance appraisal were found in this study. These results, and most specifically, the substantial associations described above, indicate that perceptions of fairness, regardless of the justice factor or area of fairness represented, may influence perceptions of the different components of satisfaction. Keeping and Levy (2000) indicated that the research literature on appraisal reaction lacks a theoretical framework and that researchers have not carefully considered how the various reactions might work together. They suggest that the literature contains various combinations of appraisal reactions and their bi-variate correlations. Keeping and Levy (2000) indicate that the correlations are often quite high which leads to the question as to whether the constructs are actually distinct entities.
Some researchers have suggested that appraisal reactions are actually measures of an overall construct of appraisal effectiveness. Cardy and Dobbins (1994) conceptualized appraisal effectiveness as a multidimensional construct or an ultimate criterion that cannot be directly measured but rather is assessed through measurement of other subordinate criteria. They further suggested that subordinate criteria reflect a portion of the overall concept of appraisal effectiveness. Cardy and Dobbins (1994) go on to suggest that the overall effectiveness of performance appraisal effectiveness is determined by a combination of criteria such as rater errors, rating accuracy, and the qualitative aspects of the process such as appraisal reactions. They suggest that appraisal reactions, considered in the research, (and this study) to be separate constructs, are actually indicators contributing to a larger overall construct of appraisal reactions that represents one component of the ultimate criterion labeled appraisal effectiveness. Keeping and Levy (2000) found that reaction constructs remain distinct, yet reflect a higher order construct similar to Cardy and Dobbins’ (1994) conceptualization of appraisal reactions representing one portion of the ultimate criterion of performance appraisal effectiveness.

The researcher recommends that further research investigate more thoroughly the reaction measurements of fairness of, and satisfaction with performance appraisal to clarify the relative influence of the different areas or factors of organizational justice to satisfaction with performance appraisal and the relationship of these indicators to an ultimate criterion of appraisal effectiveness.

**Limitations**

This study suffers from some of the same limitations that much performance appraisal research has encountered. The data were collected through a pen and pencil survey using
predominantly positive statements and a response scale in which agreement was always to the left. The choice to use positive statements was made in partial response to the participating organization’s desire to emphasize the positive aspects of performance appraisal, to simplify responses for the participants and to maintain consistency with past operational definitions of justice constructs. This format makes it difficult to determine whether a personal response was measured rather than “acquiescence” or response bias thus presenting a possible threat to construct validity (Cook and Campbell, 1979). This threat presents the possibility that the constructs appear more similar than they actually are. This may be a plausible explanation for the high correlation between all of the scales and the three satisfaction components.

Another limitation of the study might be the high percentage of females in the study. While the differences between females and males in response to the perceptions of fairness were relatively few, they did exist and indicated that females were less positive in their perceptions than males.

Other limitations include the relatively low response rate. The response of 440 exceeded the required sample size of 222 according to Cochran and Snedechor (1980) but represented only 39% of the total 1120 participants. However, considering the length of the survey and the somewhat controversial nature of the study, this return rate was reasonable. The primary concern is whether there are systematic differences between respondents and those who did not respond.

Finally, this study suffers from threats to external validity. The two organizations in this study were chosen based on selected characteristics of usage of the performance appraisal system, management support for the study and geographical similarity of the
employees to aid in data collection. The sample should not be considered representative of
civil service employees working in other organizations or of a larger population.
REFERENCES


Leventhal, G. S. (1976). The Distribution of Rewards and Resources in Groups and Organizations. in A.L. Berkowitz And E. Walter (Eds.) *Advances In Experimental Social Psychology*, (Vol. 9, 91-131).


APPENDIX A

SURVEY QUESTIONNAIRE
May 15, 2003

To: Earl K. Long Employees

The Performance Planning and Review (PPR) System is used at Earl K. Long (EKL) and most other state agencies to measure and document employee performance. Over 60,000 employees participate in the PPR every year! This study is being conducted to find out how employees at EKL feel about the PPR and its usefulness as a performance management and improvement tool.

It is important to the success of this study that each EKL employee give his or her opinion about the PPR process. This information will be used to identify strengths and weaknesses of the PPR process. The study is being conducted by an LSU graduate student to complete requirements for an advanced degree.

Your participation in this study is completely voluntary and will be confidential. The code number on this page will be used only by the researcher to follow-up late survey returns. Return this cover letter with your completed survey. The cover letter will be detached from the survey forms upon receipt of the packet to insure your anonymity. By completing the enclosed survey you will provide and document your consent to participate in this study.

If you have any questions please call Dr. Michael F. Burnett, of Louisiana State University at (225) 578-5748 or Marie Walsh (225) 389-5037 (ext. 202). Additionally, if you have any questions about your right as a participant, please contact Dr. Robert C. Mathews, L.S.U. Institutional Review Board, (225) 578-8692.

Instructions:

- Complete the attached survey using the enclosed #2 pencil.
- Place your completed survey and this letter in the pre-addressed enclosed envelope.
- Seal the envelope and place in the EKL Inner-Department Mail or deliver directly to the Human Resources Department. The LSU Researcher conducting the study will pick up the surveys for analysis.
- Please return completed survey within 2 weeks of this letter.

Marie B. Walsh
Doctoral Student
Louisiana State University

Michael F. Burnett, Ph.D.
Director, School of Human Resource Education and Workforce Development
Louisiana State University
Think about the Performance Planning and Review (PPR) process as it is conducted in your Department. Carefully consider each statement and mark the answer that indicates the extent to which you agree with the statement.

Setting Performance Expectations
1. The PPR process requires that performance expectations be set for me during a Planning Session at the start of a rating period.  
2. The PPR process helps me understand what is really expected of me.  
3. The expectations set during the Performance Planning Session reflect the most important factors in my job.  
4. The PPR process allows me to see how I can improve my performance.  
5. My performance standards set in the Planning Session can be changed if I do not meet them.  
6. My performance standards set for me during the Planning Session will remain the same until my rater and I change them.  

Rater Confidence
7. My organization makes sure that I am assigned a rater who is qualified to evaluate my work.  
8. My organization selects raters that are committed to doing a good job.  
9. My organization makes sure that I am assigned a rater who understands the requirements and difficulties of my work.  
10. My organization makes sure that my rater understands the PPR rating procedures and rating format.  
11. My organization makes sure that I am assigned a rater that knows how to evaluate my performance.  

Clarifying Expectations
12. My rater clearly explains to me what he or she expects for my performance.  
13. My rater clearly explains to me how much work I have to do.  
15. My rater gives me a chance to question the expectations.  
16. My rater regularly explains to me what he or she expects of my performance.  
17. As a result of the Performance Planning Session I better understand my supervisor's expectations for my performance.  

Providing Feedback
18. My rater frequently lets me know how I am doing.  
19. My rater routinely gives me information or help that I can use to improve my work.  
20. My rater reviews my performance expectations from the Performance Planning Session at least every three months in unofficial rating sessions.  
21. My rater lets me know how I can improve my performance.  
22. My rater routinely gives me feedback that is important to the things I do at work.  
23. My rater reviews with me my progress towards my goals.  

Accuracy of Rating
24. My performance rating is based on how well I do my work.  
25. My rating reflects how much work I do.  
26. My performance rating is based on the many things I do that help at work.  
27. My most recent performance rating is based on the effort I put into the job.  
28. The most recent performance rating I received is based on the many things I am responsible for at work.  

Explaining Rating Decisions
29. My rater gives me clear and real examples to justify his or her rating of my performance.  
30. My rater helps me understand the process used to evaluate and rate my performance.  
31. My rater takes the time to explain decisions that concern me.  
32. My rater lets me ask him or her questions about my performance rating.  
33. My rater helps me understand what I need to do to improve my performance.  

Seeking Appeals
34. I have ways to appeal a performance rating that I think is biased or inaccurate.  
35. I know I can get a fair review of my performance rating if I request one.  
36. My performance rating can be changed if I think it is unfair.  
37. My performance rating can be changed if I can show that it is incorrect or unfair.  
38. A process to appeal a rating exists and I know why I need it.  
39. I am comfortable in communicating my feelings of disagreement about my rating to my supervisor.
Concern Over Ratings

1=Strongly Agree  2=Agree  3=Neither Agree or Disagree  4=Disagree  5=Strongly Disagree

40. My rater gives me the rating that I earn even when it might upset me. ..............................................
41. My rating is not the result of my rater trying to avoid bad feelings among employees. ..............................................
42. The rating I get is a result of my rater applying performance rating standards consistently across employees. ..............................................
43. The last time I used a performance evaluation system I got is not higher than one I should earn based on my effort and contributions. ..............................................
44. My performance appraisal is based on the quality, quantity, and my personal performance. ..............................................
45. Supervisors give performance ratings that reflect, in part, their personal like or dislike of employees. ..............................................
46. Supervisors give performance ratings to all their subordinates in order to avoid resentment and rivalries among them. ..............................................

Treatment by Rater

47. My rater is rarely rude to me. ..............................................
48. My rater is not always polite. ..............................................
49. My rater treats me with dignity. ..............................................
50. My rater treats me with respect. ..............................................
51. My rater is courteous to me. ..............................................
52. My rater does not invade my privacy. ..............................................
53. My rater does not make hurtful statements to me. ..............................................
54. My supervisor shows concern for my rights as an employee. ..............................................
55. My supervisor treats me with kindness. ..............................................

Part II

Reaction to the PPR Process

To answer the next group of questions, think about your most recent Performance Rating. Carefully consider each statement and mark the answer that indicates the extent to which you agree with the statement.

1=Strongly Agree  2=Agree  3=Neither Agree or Disagree  4=Disagree  5=Strongly Disagree

Reactions Toward Your Last PPR Performance Rating

57. I am satisfied with the performance rating I received for the most recent rating period. ..............................................
58. My most recent performance rating reflected how I did on the job. ..............................................
60. The performance rating I received was pretty accurate. ..............................................

Reactions To the PPR

61. Overall, I think the PPR system is fair. ..............................................
62. I am satisfied with the way the PPR system is used to set my performance expectations for each rating period. ..............................................
63. I am satisfied with the way the PPR system is used to evaluate and rate my performance. ..............................................
64. I think my department should change the way they evaluate and rate job performance. ..............................................
65. I think the PPR process is a waste of time. ..............................................
66. I would want to participate in the PPR even if it were not required. ..............................................
67. The PPR process has helped me to improve my job performance. ..............................................

Reactions Toward Your Supervisor

68. I am satisfied with the amount of support and guidance I receive from my supervisor. ..............................................
69. Overall, I am satisfied with the quality of supervision I receive at work. ..............................................
70. All in all, I have a good supervisor. ..............................................
71. I would give my supervisor a positive rating. ..............................................
72. My supervisor takes the PPR process seriously. ..............................................

73. About how long has it been since your last performance rating?
   Less than 1 month  
   1-3 months  
   4-6 months  
   6-12 months 
   Longer than 12 months 

74. My most recent performance rating (overall) as documented by my rater was:
   Outstanding (4.5-5.0) 
   Exceeds Requirements (3.5-4.4) 
   Meets Requirements (2.5-3.4) 
   Needs Improvement (1.5-2.4) 
   Poor (1.00-1.4) 

75. During the past rating period my overall work performance should have been rated as:
   Outstanding (4.5-5.0) 
   Exceeds Requirements (3.5-4.4) 
   Meets Requirements (2.5-3.4) 
   Needs Improvement (1.5-2.4) 
   Poor (1.00-1.4) 

76. My Performance Planning Session with my rater lasted approximately:
   Less than 30 minutes 
   30 minutes to an hour 
   1 hour to 2 hours 
   Longer than 2 hours
77. The amount of time spent during the Performance Planning Session was:
   - [ ] About right
   - [ ] More time than I liked
   - [ ] Less time than I liked

78. My Performance Rating Session lasted approximately:
   - [ ] Less than 30 minutes
   - [ ] 30 minutes to an hour
   - [ ] 1 hour to 2 hours
   - [ ] Longer than 2 hours

79. The amount of time we spent during the Performance Rating Session was:
   - [ ] About right
   - [ ] More time than I liked
   - [ ] Less time than I liked

80. I have worked for my rater for approximately:
   - [ ] Less than one year
   - [ ] 1 to 3 years
   - [ ] 3 to 5 years
   - [ ] Longer than 5 years

---

**Part III**

**Participant Information**

This information will be kept strictly confidential and is collected for statistical purposes only.

1. What is your job category or group according to the Equal Employment Opportunity Codes?
   - [ ] EEO Group 6 - Office Clerical
   - [ ] EEO Group 5 - Paraprofessionals
   - [ ] EEO Group 4 - Technical Workers
   - [ ] EEO Group 2 - Professional Workers
   - [ ] EEO Group 1 - Officials and Administrators

2. How many years have you worked for this department?
   - [ ] Less than one year
   - [ ] 1-3 years
   - [ ] 4-5 years
   - [ ] 6-10 years
   - [ ] Greater than 10 years

3. How long have you worked in your current job?
   - [ ] Less than one year
   - [ ] 1-3 years
   - [ ] 4-5 years
   - [ ] 6-10 years
   - [ ] Greater than 10 years

4. What is your current age?
   - [ ] 18-25
   - [ ] 26-40
   - [ ] 41-50
   - [ ] 51-60
   - [ ] 61+

5. What is your gender?  [ ] Male  [ ] Female

6. What is your racial/ethnic origin?
   - [ ] African American/Black
   - [ ] Hispanic
   - [ ] Asian/Oriental
   - [ ] Native America (American Indian)
   - Other (please state) ____________
   - [ ] Caucasian/White
   - [ ] Eastern European

7. What is your highest level of formal education?
   - High School/GED
   - Technical School - 1 year
   - 2 years
   - Other
   - College - 1 year
   - 2 years
   - 3 years
   - Bachelor's Degree
   - Advanced Degree Studies

8. Are you a supervisor?  [ ] Yes  [ ] No

9. Do you conduct a PPR for the employees you supervise?  [ ] Yes  [ ] No

Please write any comments you may have about the PPR System in the box below.
APPENDIX B

FOLLOW-UP POSTCARD
TO: All PPR Survey Participants

THERE IS STILL TIME FOR YOU TO BE INCLUDED IN THE PPR SURVEY!! If you've already sent the PPR survey back, we THANK YOU. If you're still working on your survey, we encourage you to return it now. Your input is important to the success of this project and we need your survey to make sure that your opinions are included. If you have any questions please call Marie Walsh (LSU PPR Survey Coordinator) at 389-5037 (x202). Don't miss this opportunity to give us your input on the PPR program. Thank you for your help and cooperation.
APPENDIX C

CO-VARIANCE MATRIX FOR
CONFIRMATORY FACTOR ANALYSIS
### Descriptive Statistics and Co-Variance Matrix
For Perceptions of Fairness in Performance Appraisal

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<th>Mean</th>
<th>SD</th>
<th>Seeking</th>
<th>Setting</th>
<th>Rater</th>
<th>Accuracy</th>
<th>Concern</th>
<th>Provide</th>
<th>Clarify</th>
<th>Explain</th>
<th>Respect</th>
<th>Sensitivity</th>
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<tr>
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<td>Rater</td>
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<td>0.43</td>
<td>0.45</td>
<td>0.48</td>
<td>0.82</td>
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VITA

Marie Burns Walsh holds a bachelor of science degree in physical geography, a master’s of engineering degree in environmental engineering, and will receive a doctor of philosophy in human resource education from Louisiana State University at the December, 2003 commencement. Currently employed as Assistant Director of the Human Resources Department of the East Baton Rouge City-Parish she is responsible for employee training and development. She has conducted research in the areas of performance appraisal, organizational justice and organizational needs analysis. As a human resource development professional she has implemented numerous projects and interventions at the organizational, process and individual levels. Ms. Walsh’s prior work experience was in the environmental engineering field where she was employed as a consultant to industry and as a manager with the state regulatory agency.